

PUBLIC NOTICE OF INTENT TO ISSUE AIR PERMIT

Florida Department of Environmental Protection
Division of Air Resource Management, Office of Permitting and Compliance
Draft Air Permit No. 0930117-001-AC / PSD-FL-434
Florida Power & Light Company (FPL), Okeechobee Clean Energy Center
Okeechobee County, Florida

Applicant: The applicant for this project is the Florida Power & Light Company (FPL). The applicant's authorized representative and mailing address is: Mr. Randall R. LaBauve, Vice President of Environmental Services, Florida Power & Light Company (FPL), 700 Universe Boulevard, JES/JP, Juno Beach, Florida 33408.

Facility Location: The proposed Okeechobee Clean Energy Center (OCEC) will be located in the northeast corner of Okeechobee County, Florida, between Florida's Turnpike and the border with Indian River County. The site can be accessed from Florida Route 60 and 226th Court in Indian River County, by following 226th Court south to the Okeechobee County line.

Project: This project entails the construction of Unit 1 of the OCEC. Unit 1 will consist of three combustion turbines (CTs), each with a nominal electrical generating capacity of 350 megawatts (MW). Steam generated from the waste heat of the CTs will be used to generate electricity in a single steam turbine. The total nominal generating capacity for Unit 1 will be 1,600 MW. The turbines will be fueled primarily with natural gas, and the hours of operation on natural gas will be unlimited. FPL has requested that each CT be allowed to operate the full-load equivalent of 500 hours per year on ultra-low-sulfur distillate (ULSD) fuel oil, as a backup to natural gas. Additional equipment includes a natural gas-fueled auxiliary boiler, small natural gas heaters, a ULSD storage tank, circuit breakers, several emergency generators, and a cooling tower.

Based on the air permit application submitted by FPL, the allowable emissions for comparison with the Prevention of Significant Deterioration (PSD) thresholds are: 540 tons per year carbon monoxide (CO); 398 tons per year of nitrogen oxides (NO_x); 425 tons per year of particulate matter (PM); 254 tons per year of PM with a mean diameter of 10 micrometer (µm) or less (PM₁₀); 254 tons per year of PM with a mean diameter of 2.5 µm or less (PM_{2.5}); 254 tons per year of sulfur dioxide (SO₂); 49 tons per year of sulfuric acid mist (SAM); 71 tons per year of volatile organic compounds (VOC); and 5.46 million tons (carbon dioxide-equivalent) of greenhouse gases (GHGs).

As defined in Rule 62-210.200, F.A.C., the project results in significant net emissions increases for GHGs, CO, VOC, NO_x, SO₂, SAM, PM, PM₁₀ and PM_{2.5} thereby requiring a Best Available Control Technology (BACT) determination for these pollutants and review of the applicant's Air Quality Analysis regarding ambient impacts due to the project. The Department's preliminary BACT determinations for the pollutants listed in the previous paragraph are based on: energy efficiency and clean fuels to control GHG emissions; dry low-NO_x technology while firing natural gas and water injection while firing fuel oil to control NO_x and CO emissions; selective catalytic reduction to control NO_x emissions; and clean, low-sulfur fuels to control SO₂, SAM, and PM/PM₁₀/PM_{2.5} emissions.

Based on the applicant's modeling results, the maximum predicted ambient air quality impacts for PM_{2.5} exceeded the Class I significant impact levels (SILs) applicable at the nearest PSD Class I areas, Everglades National Park (ENP) and Chassahowitzka National Wilderness Area (CNWA). Consequently, comprehensive multi-source modeling was necessary to show that the concentrations of these pollutants did not exceed the PSD Class I increments. Modeling for Class I increment consumption of PM_{2.5} in terms of micrograms per cubic (µg/m³) meter was conducted for these Class I areas and for the relevant averaging periods as detailed below:

Class I Area	Averaging Time	Allowable Increment (µg/m ³)	Increment (µg/m ³)	Consumed Percent
ENP	24-hour	2.0	0.29	14.5
CNWA	24-hour	2.0	0.41	20.5

(Public Notice to be Published in the Newspaper)

PUBLIC NOTICE OF INTENT TO ISSUE AIR PERMIT

The maximum predicted ambient air quality impacts are greater than the respective SILs applicable to the PSD Class II areas within a 30-kilometer-by-30-kilometer grid centered on the project site for three pollutants: nitrogen dioxide (NO₂), PM₁₀, and PM_{2.5}. However, there is no established PSD increment for the 1-hour NO₂ standard, so only 24-hour-average PM₁₀ and PM_{2.5} PSD modeling increment analyses were necessary for this project. Modeling for Class II increment consumption of PM₁₀ and PM_{2.5} was conducted for this area for the relevant averaging periods as detailed below:

Pollutant	Averaging Time	Allowable Increment (µg/m ³)	Increment (µg/m ³)	Consumed Percent
PM _{2.5}	24-hour	9.0	7.6	84
PM ₁₀	24-hour	30.0	8.0	27

Based on the analyses, emissions from the project will not cause, or significantly contribute to, a violation of any ambient air quality standards or applicable increments.

Permitting Authority: Applications for air construction permits are subject to review in accordance with the provisions of Chapter 403, Florida Statutes (F.S.) and Chapters 62-4, 62-210 and 62-212, F.A.C. The proposed project is not exempt from air permitting requirements and an air permit is required to perform the proposed work. The Division of Air Resource Management's (DARM) Office of Permitting and Compliance is the Permitting Authority responsible for making a permit determination for this project. The Permitting Authority's physical address is: 2600 Blair Stone Road, Tallahassee, Florida. The Permitting Authority's mailing address is: 2600 Blair Stone Road, MS #5505, Tallahassee, Florida 32399-2400. The Permitting Authority's telephone number is 850-717-9000.

Project File: A complete project file is available for public inspection during the normal business hours of 8:00 a.m. to 5:00 p.m., Monday through Friday (except legal holidays), at the address indicated above for the Permitting Authority. The complete project file includes the Draft Permit, the Technical Evaluation and Preliminary Determination, the application, and the information submitted by the applicant, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Permitting Authority's project review engineer for additional information at the address and phone number listed above. In addition, electronic copies of these documents are available on the following web site by entering draft permit number 0930117-001-AC: <http://www.dep.state.fl.us/air/emission/apds/default.asp>.

Notice of Intent to Issue Air Permit: The Permitting Authority gives notice of its intent to issue an air permit to the applicant for the project described above. The applicant has provided reasonable assurance that operation of the proposed equipment will not adversely impact air quality and that the project will comply with all applicable provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296 and 62-297, F.A.C. The Permitting Authority will issue a Final Permit in accordance with the conditions of the proposed Draft Permit unless a timely petition for an administrative hearing is filed under Sections 120.569 and 120.57, F.S. or unless public comment received in accordance with this notice results in a different decision or a significant change of terms or conditions.

Comments: The Permitting Authority will accept written comments concerning the proposed Draft Permit and requests for a public meeting for a period of 30 days from the date of publication of the Public Notice. Written comments must be received by the Permitting Authority by close of business (5:00 p.m.) on or before the end of this 30-day period. In addition, if a public meeting is requested within the 30-day comment period and conducted by the Permitting Authority, any oral and written comments received during the public meeting will also be considered by the Permitting Authority. If timely received comments result in a significant change to the Draft Permit, the Permitting Authority shall revise the Draft Permit and require, if applicable, another Public Notice. All comments filed will be made available for public inspection.

Petitions: A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative hearing in accordance with Sections 120.569 and 120.57, F.S. Petitions filed by the applicant or any of the parties listed below must be filed within 14 days of receipt of this written notice of Intent to Issue Air Permit. Petitions filed by any persons other than those entitled to written notice under Section

(Public Notice to be Published in the Newspaper)

PUBLIC NOTICE OF INTENT TO ISSUE AIR PERMIT

120.60(3), F.S., must be filed within 14 days of publication of the attached Public Notice or within 14 days of receipt of this written notice of Intent to Issue Air Permit, whichever occurs first. Under Section 120.60(3), F.S., however, any person who asked the Permitting Authority for notice of agency action may file a petition within 14 days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. A petition for administrative hearing must contain the information set forth below and must be filed (received) with the Agency Clerk in the Office of General Counsel, 3900 Commonwealth Boulevard, MS 35, Tallahassee, Florida 32399-3000, Agency_Clerk@dep.state.fl.us, before the deadline. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention (in a proceeding initiated by another party) will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205, F.A.C.

A petition that disputes the material facts on which the Permitting Authority's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, any email address, telephone number and any facsimile number of the petitioner; the name, address any email address, telephone number, and any facsimile number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of when and how each petitioner received notice of the agency action or proposed decision; (d) A statement of all disputed issues of material fact. If there are none, the petition must so state; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action including an explanation of how the alleged facts relate to the specific rules or statutes; and, (g) A statement of the relief sought by the petitioner, stating precisely the action the petitioner wishes the agency to take with respect to the agency's proposed action. A petition that does not dispute the material facts upon which the Permitting Authority's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Permitting Authority's final action may be different from the position taken by it in this Public Notice of Intent to Issue Air Permit. Persons whose substantial interests will be affected by any such final decision of the Permitting Authority on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation: Mediation is not available in this proceeding.