

**STATE OF IOWA
DEPARTMENT OF COMMERCE
BEFORE THE IOWA UTILITIES BOARD**

**FILED WITH
Executive Secretary
May 17, 2013
IOWA UTILITIES BOARD**

IN RE:)
)
MIDAMERICAN ENERGY COMPANY) **DOCKET NO. RPU-2013-0004**
)

**DIRECT TESTIMONY
OF
WILLIAM J. FEHRMAN**

- 1 **Q. Please state your name and business address.**
- 2 A. William J. Fehrman. MidAmerican Energy Company, 666 Grand Avenue,
3 Des Moines, IA 50309.
- 4 **Q. By whom are you employed and in what capacity?**
- 5 A. I am the President and Chief Executive Officer of MidAmerican Energy
6 Company (“MidAmerican” or “Company”).
- 7 **Q. Please describe your education and business experience.**
- 8 A. I graduated from the University of Nebraska in Lincoln in 1984 with a
9 bachelor's degree in civil engineering. In 1998, I earned a master's degree in
10 business administration from Regis University, Denver, Colorado. I joined
11 Nebraska Public Power District in May 1981, and held various positions across
12 the business including assignments in both fossil and nuclear generation. I was
13 named CEO in January 2003.
- 14 I joined MidAmerican Energy Holdings Company in February 2006 to
15 oversee integration activities of the Company's acquisition of PacifiCorp and

16 until September 2007, I was the President of PacifiCorp Energy, with
17 responsibility for the electric generation, commercial and energy trading,
18 construction management and coal-mine development and operations of the
19 Company. I have been in my current position with MidAmerican since
20 September 2007.

21 **Q. Have you testified before Iowa Utilities Board (“Board”) or other**
22 **regulatory bodies previously?**

23 A. Yes, my written testimony was prefiled in Docket No. RPU-2012-0001.

24 **Q. What is the purpose of your direct testimony?**

25 A. The purpose of my testimony is to provide an overview of current
26 MidAmerican Iowa electric rates, to describe MidAmerican’s rate application,
27 to summarize the reasons for the request and explain the numerous unique
28 customer benefits that form a part of the application. I also introduce other
29 MidAmerican witnesses.

30 **Q. Are you sponsoring any exhibits in the filing?**

31 A. Yes. I am sponsoring Exhibit___(WJF-1), Schedule A – 2012 Retail Rates per
32 kWh.

Overview of Current Electric Rates

33 **Q. Please provide an overview of MidAmerican’s current Iowa electric rates.**

34 A. A series of Board-approved rate agreements froze MidAmerican’s base electric
35 rates while permitting sharing of revenues for our customers’ benefit above a
36 specified return on equity. The beneficial results of this ratemaking approach
37 have been dramatic. MidAmerican’s customers benefitted from more than 16

38 years of electric rate stability, which has had a significant economic
39 development benefit for the state of Iowa.

40 Moreover, MidAmerican's total retail electric rates are tenth lowest
41 nationally, at an average of approximately 6 cents per kilowatt-hour, and are
42 approximately 38 percent lower than the national average for investor-owned
43 utilities. Exhibit___(WJF-1), Schedule A provides a comparison of
44 MidAmerican's electric rates to the national and regional average for investor-
45 owned utilities in addition to rates of specific utilities. As you can see, we
46 compare very favorably in all respects and we intend to continue being a low-
47 cost provider in the future. The steps we are taking to reduce the rate relief
48 requested in this application that I discuss later in my testimony will
49 demonstrate why MidAmerican will remain a low-cost provider.

50 **Q. Briefly describe customer benefits during this long-term rate stability**
51 **period.**

52 A. Rate stability has produced many customer benefits, including:

53 1. Since 2001, MidAmerican has placed into service the Greater
54 Des Moines Energy Center, Walter Scott Jr. Energy Center Unit 4, and
55 over 2,200 MW of wind generation without increasing rates. These
56 generation assets have been depreciated for several years before being
57 reflected in rates. For example, the asset balance for the Greater
58 Des Moines Energy Center in the revenue requirement calculated in this
59 filing has been reduced by approximately 9 years of depreciation.

- 60 2. In addition, during the period of rate stability, revenue sharing provided
61 for accelerated depreciation on certain generating assets. Consequently,
62 the rate base that is reflected in the electric revenue requirement
63 calculated in the testimony of MidAmerican witness Mary Jo Anderson
64 is less than what it would have been without revenue sharing. Moreover,
65 MidAmerican's \$735 million investment in Walter Scott, Jr. Energy
66 Center Unit 4 has been reduced by \$283 million (over a 38% reduction
67 in investment) from accelerated depreciation through revenue sharing.
- 68 3. MidAmerican has added substantial wind generation without increasing
69 rates. This has improved MidAmerican's flexibility to deal with
70 increased regulation of fossil fuel generation, established Iowa as a
71 national leader in wind generation and brought about significant
72 economic development benefits to Iowans. I also will discuss later how
73 additional wind facilities being proposed in another Board docket may
74 assist in reducing future electric rates in Iowa.
- 75 4. Revenue sharing has provided incentives to encourage MidAmerican to
76 pursue and achieve cost reductions and operational efficiencies while
77 benefitting customers, resulting in a balanced outcome for stakeholders
78 and the Company.
- 79 5. MidAmerican kept its rate freeze commitments despite incurring
80 significant costs to protect assets and to address customer service issues
81 resulting from significant weather-related and flooding events. From
82 2007 through 2011, storm and flood related expenses have been over

83 \$170 million. Yet during this time, no rate increase has taken place to
84 reflect these costs in customers' rates.

85 **Q. Please elaborate on why base electric rates have remained relatively**
86 **unchanged from what they were in 1995.**

87 A. MidAmerican is the surviving utility formed as the result of mergers that took
88 place in the 1990s of predecessor utilities Iowa Power Inc., Iowa Public Service
89 Company and Iowa-Illinois Gas & Electric Company. In June 1997, the Board
90 approved a settlement for MidAmerican that included multiple rate reductions,
91 eliminated MidAmerican's energy adjustment clause and introduced rate freeze
92 and revenue sharing concepts. I will discuss revenue sharing later in my
93 testimony. Since that time multiple subsequent settlements supported
94 continuation of the rate freeze.

95 As a result of the long-term rate freeze, MidAmerican's current base
96 electric rates reflect the different rates and rate designs of MidAmerican's three
97 predecessor utilities. For example, MidAmerican's customers in the old Iowa
98 Public Service Company service territory¹ have different electric base rates than
99 customers in the old Iowa Power & Light Company² service territory.
100 Similarly, customers in the old Iowa-Illinois Gas & Electric Company³ service
101 territory pay different electric rates than the other two service areas. These facts
102 will become important when I discuss our plan to bring all customers to the
103 same electric rates in this application as required by a 2009 Board order

¹ Communities include Sioux City, Waterloo.

² Communities include Des Moines area communities and Council Bluffs.

³ Communities include Iowa City, Fort Dodge and the Iowa side of the Quad Cities.

104 postponing rate equalization, i.e., establishing one set of base electric rates for
105 the entire MidAmerican service territory.

106 **Q. Has the Board issued any recent orders that have affected MidAmerican's**
107 **request now for a rate increase?**

108 A. Yes, in 2012, in Docket No. RPU-2012-0001, a rider was added to base electric
109 rates at the conclusion of a Board proceeding initiated by a MidAmerican
110 application. The rider was comprised of \$38.7 million in 2012 and \$76 million
111 in 2013, with no changes to base rates. For residential customers, the increase
112 for March through December 2012 was approximately \$2.30 per month and the
113 2013 increase was another \$1.30 increase per month. The increase in revenue
114 was tied to recovery of environmental equipment costs and increases in the
115 costs of producing energy. As part of the Board-approved settlement with the
116 Office of Consumer Advocate and a group of industrial customers, the rider is
117 no longer in effect after 2013. The final Board order in Docket No.
118 RPU-2012-0001 was issued on October 8, 2012. This action by MidAmerican
119 essentially deferred a general rate increase.

Factors Necessitating Rate Relief

120 **Q. Please describe why MidAmerican needs to request an increase in**
121 **customer rates.**

122 A. As mentioned above, the rider from the 2012 case is scheduled to end on
123 December 31, 2013, or at the time interim rates go into effect in 2013,
124 whichever occurs first. If MidAmerican took no action on rates this year,

125 customers' rates would be back to 2011 levels, which would result in
126 MidAmerican earning well below its cost of capital.

127 In addition, MidAmerican took a conservative approach in its 2012 rate
128 filing and only requested approximately 50% of the increase that it could have
129 justified in the 2012 rate filing, so there is an ongoing financial need to ask for
130 an increase. As discussed in the 2012 docket, MidAmerican was unable to earn
131 a reasonable rate of return on equity ("ROE") in 2011, which meant additional
132 revenue needed to be realized. As I testified in 2012:

133 *"Yes, while MidAmerican has provided stable base rates for sixteen*
134 *years by mitigating the increasing costs of service through increased*
135 *efficiencies and revenue sharing, MidAmerican has not been immune to*
136 *economic pressures. In recent years, wholesale prices and margins have*
137 *been significantly lower than anticipated due to weak demand and low*
138 *natural gas prices. In addition to making significant investments,*
139 *MidAmerican also has absorbed significant costs related to natural*
140 *disasters and environmental compliance requirements. These external*
141 *factors have resulted in MidAmerican's return on equity falling below*
142 *ten percent in the 2011 test year."*⁴

143 **Q. Are there other reasons that a base electric rate increase is required now?**

144 A. Yes. Current base electric rates are based on 1995 business-related expenses
145 and need to be updated for such components as wages and benefit costs, costs
146 to maintain and operate generation and delivery facilities and investments in
147 generation and distribution, including Walter Scott, Jr. Energy Center Unit 4;
148 Greater Des Moines Energy Center; and all wind generation projects.

149 **Q. Can you provide examples of how the components you mention have**
150 **changed since the mid-1990s?**

⁴ Direct testimony of Fehrman on page 4, lines 70 through 77 in Board Docket No. RPU-2012-0001.

151 A. Yes, below is a list of changes in dollars and percentage from 1995 to 2012 by
152 major business categories:

- 153 • Transmission assets – \$531.9 million (up 108%)
- 154 • Distribution assets – \$1.193 billion (up 110%)
- 155 • Fuel cost per unit of energy – up 14%, despite having added a significant
156 amount of wind, which has zero fuel cost
- 157 • Generation maintenance and operation (“O&M”) expenses – \$131.6 million
158 (up 170%)
- 159 • Transmission and distribution O&M – \$63.1 million (up 143%)

160 **Q. Are there other factors that have led to your application to increase base**
161 **electric rates?**

162 A. Yes, wholesale revenues have declined over the last few years while
163 environmental-related investments and coal transportation costs have increased
164 tremendously.

165 **Q. Please explain why a decline in wholesale sales revenues impacts**
166 **MidAmerican.**

167 A. Historically, revenues from wholesale sales have significantly contributed to
168 our ability to keep rates stable. Such revenues have decreased substantially in
169 recent years and the trend is expected to continue, at least in the near term.

170 **Q. Can you provide an example of the impact that lower wholesale revenues**
171 **has had on MidAmerican and its ability to keep rates stable?**

172 A. In 2007, wholesale energy prices were on average in the \$50 per MWh range.
173 In that year, MidAmerican sold approximately 12.6 million MWh into the

174 wholesale market, resulting in margins for those sales of approximately \$160.7
175 million (total company). With these margins, revenue sharing totaled \$17.2
176 million for 2007. In recent years, market prices have declined to the \$20 per
177 MWh level on average, resulting in a substantial decrease in wholesale margins.
178 Only minimal revenue sharing was experienced after 2007. This reduction in
179 margins has put considerable pressure on our ability to hold retail electric base
180 rates stable.

181 **Q. Please explain why compliance costs related to environmental regulations**
182 **for coal generation impact rates.**

183 A. During the rate stability period, environmental compliance costs have exceeded
184 \$425 million. The Company has acquired, installed and operated scrubber and
185 baghouse units and other required environmental equipment at Louisa
186 Generating Station and Walter Scott, Jr. Unit 3. Additionally, MidAmerican is
187 currently adding scrubbers and baghouses at Neal Units 3 and 4. Interstate
188 Power and Light is adding similar equipment to the Ottumwa Generating
189 Station in which MidAmerican owns 52%. All of this is required to meet

190 environmental regulations and has been found prudent by the Board in
191 environmental plan and budget proceedings.⁵

192 **Q. Please explain why MidAmerican is incurring additional coal and coal**
193 **transportation costs.**

194 A. Coal and coal transportation costs in base rates reflect 1995 costs. The 2012
195 costs exceed what is in base rates and coal transportation costs have increased
196 substantially in 2013.

197 **Q. Why have 2013 coal transportation costs increased?**

198 A. As I testified in Board Docket No. RPU-2012-0001, MidAmerican's long-term
199 coal transportation contract expired in 2012. That contract had been of
200 considerable benefit to our customers. The current market rates for
201 transportation increased substantially since 1995 and even though we did
202 extremely well in the competitive bidding process, a new coal transportation

⁵ *Interstate Power and Light Company*, Docket No. EPB-2012-150, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, February 26, 2013); *MidAmerican Energy Company*, Docket No. EPB-2012-0156, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, December 19, 2012); *MidAmerican Energy Company*, Docket No. EPB-2010-0156, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, February 22, 2011); *Interstate Power and Light Company*, Docket No. EPB-2010-0150, Order Addressing Completeness of Emissions Filing, Approving Settlement and Requiring Reports (IUB October 1, 2010); *MidAmerican Energy Company*, Docket No. EPB-08-156, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, October 29, 2008); *Interstate Power and Light Company*, Docket No. EPB-08-150, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, October 29, 2008); *Interstate Power and Light Company*, Docket No. EPB-06-150, Order Approving Plan and Budget Amendment (IUB, November 9, 2007); *MidAmerican Energy Company*, Docket No. EPB-06-156, Order Addressing Plan and Budget Amendment and Approving Settlement (IUB, January 25, 2007); *Interstate Power and Light Company*, Docket No. EPB-06-156, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, October 10, 2006); *MidAmerican Energy Company*, Docket No. EPB-06-156, Order Addressing Completeness of Emissions Filing and Approving Settlement (IUB, August 18, 2006); *MidAmerican Energy Company*, Docket No. EPB-05-156, Order Addressing Completeness of Emissions Filing and Approving Settlements (IUB, December 28, 2005); *MidAmerican Energy Company*, Docket No. EPB-04-145, Order Addressing Completeness of Emissions Filing, Rejecting Request to Rule on Reasonableness of Expenditures, Approving Settlement, and Setting Filing Date (IUB, October 4, 2004); *MidAmerican Energy Company*, Docket No. EPB-02-156, Order Affirming Proposed Decision and Order (IUB, July 17, 2003); *Interstate Power and Light Company*, Docket No. EPB-02-150, Order Affirming Proposed Decision and Order (IUB, July 17, 2003); *MidAmerican Energy Company*, Docket No. EPB-02-156, Proposed Decision and Order (IUB, March 19, 2003); *Interstate Power and Light Company*, Docket No. EPB-02-150, Proposed Decision and Order (IUB, March 14, 2003).

203 contract resulted in significant cost increases. In that previous case the Board
204 found the new coal transportation contract to be prudent.⁶

Proposed Rate Relief

205 **Q. What rate relief is MidAmerican proposing?**

206 A. MidAmerican is proposing to increase electric rates substantially less than what
207 is supported in this application. We are also proposing to phase-in the smaller
208 increase over three years. This approach provides substantial benefits to
209 customers.

210 For example, MidAmerican has calculated its fully justified rate
211 increase at approximately \$207 million, or approximately a 17% increase above
212 rates currently in effect. MidAmerican could have asked for this increase to be
213 effective at the conclusion of this proceeding in early 2014, but chose not to.
214 Instead, we are asking for implementation of three smaller increases of
215 approximately \$45.2 million each in 2014, 2015 and 2016. This amounts to
216 approximately a 3.6% annual increase or a total increase of approximately
217 \$135.5 million, or less than 11%. The smaller request is more than \$70 million
218 below what is justified; however, customer savings compared to the fully
219 justified increase are considerably more than \$70 million.

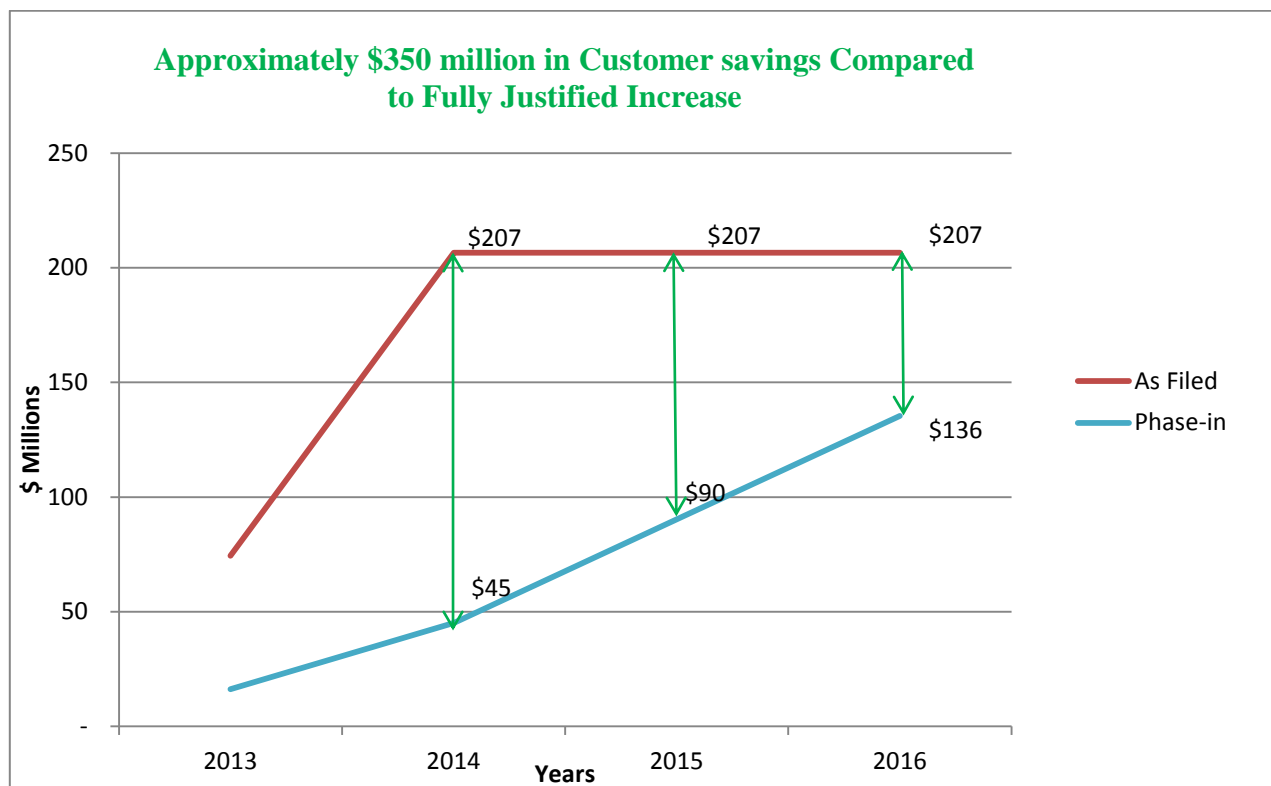
220 **Q. Why are the customer savings more than \$70 million?**

221 A. If you compare our rate relief request of \$135.5 million over three years (2014
222 to 2016) to a \$207 million one-time increase in 2014, **customers save**
223 **approximately \$350 million.** These savings result from asking for a \$45.2

⁶ The Board stated on page 8 of the Order in Docket No. RPU-2012-0001, “The information supplied by MidAmerican indicates that its negotiations and resulting contracts with BN were arms-length negotiations and the shipping rates obtained were reasonable, given current market conditions.”

224 million increase in 2014 instead of a one-time \$207 million increase in 2014, an
 225 additional \$45.2 increase in 2015 compared to a one-time increase in 2014 of
 226 \$207 million and in 2016, the final \$45.2 million increase compared to the one-
 227 time increase of \$207 million in 2014. These customer savings estimates do not
 228 include the additional effect of the reduced interim rate request that results from
 229 the three-year phase-in compared to the interim request associated with the
 230 fully justified case.

231 The graph below demonstrates the substantial savings to customers.



232 **Q. Why would MidAmerican be agreeable to foregoing a one-time higher rate**
 233 **increase request?**

234 A. MidAmerican is mindful of the economic hardships that our customers are
 235 experiencing. Additionally, I think it is in the best long-term interests of our

236 customers and the Company to ease into higher rates. It provides customers
237 time to adjust their budgets and get acclimated to higher electric bills. I am
238 hopeful that customers will be encouraged to take full advantage of our energy
239 efficiency programs to help reduce future increases in their bills. Just as
240 important, this approach is consistent with the goals I set for this rate case.

241 **Q. What goals are those?**

242 A. The goals are outlined below:

- 243 1. Customer Focused Approach – Maintain or improve customer satisfaction
244 during this process.
- 245 2. Balanced Outcome – Proposal must balance interests of customers,
246 regulators, other stakeholders and the Company.
- 247 3. Soften Customer Impact – Propose mechanisms that allow customers to
248 adjust to increases in electric rates over a period of time including unique
249 approaches to minimize the overall requested increase.

250 MidAmerican has worked extremely hard to find ways to reduce the requested
251 rate relief and still result in acceptable financial results for the Company.

252 **Q. In addition to the phase-in that represents a significant savings to**
253 **customers, please describe the other factors that mitigate customer**
254 **impacts.**

255 A. The three-year plan would include (1) a 10% ROE on non-ratemaking rate base
256 compared to a ROE of 10.8% supported by MidAmerican witness Dr. James
257 Vander Weide; and (2) deferral of some depreciation expenses. The

258 depreciation deferral is described in the testimony of MidAmerican witness
259 Specketer.

260 The ROE reduction provides \$21.2 million savings to customers. The
261 depreciation deferral increases customer benefits another \$50 million annually.
262 This is a substantial proposal by the Company to reduce the impact to
263 customers.

264 **Q. What do you mean by non-ratemaking rate base?**

265 A. As described in the direct testimonies of MidAmerican witnesses Mary Jo
266 Anderson and Rick R. Tunning, MidAmerican rate base includes some assets
267 that have been approved by the Board in numerous ratemaking principles
268 applications.⁷ The Board orders in those cases approved a fixed ROE for each
269 asset that, "...will apply when the costs of the electric power generating
270 facility...[are] included in regulated rates." (Iowa Code Section 476.53 (3) a.).
271 Non-ratemaking rate base refers to assets not governed by Board ratemaking
272 principles orders. The ROE applicable to this non-ratemaking rate base is a
273 subject to be decided by the Board in this case and that is the 10% ROE I refer
274 to in the previous question. Approximately 53% (\$3.8 billion) of net plant in

⁷ *MidAmerican Energy Company*, Docket No. RPU-01-9, Order (IUB, May 29, 2002); *MidAmerican Energy Company*, Docket No. RPU-02-10, Order Approving Settlement (IUB, May 29, 2003); *MidAmerican Energy Company*, Docket No. RPU-03-1, Order Approving Stipulation and Agreement (IUB, October 17, 2003); *MidAmerican Energy Company*, Docket No. RPU-04-3, Order Approving Stipulation and Agreement (IUB, January 31, 2005); *MidAmerican Energy Company*, Docket No. RPU-05-4, Order Approving Stipulation and Agreement (IUB, April 18, 2006); *MidAmerican Energy Company*, Docket No. RPU-07-2, Order Approving Stipulation and Agreement (IUB, July 27, 2007); *MidAmerican Energy Company*, Docket No. RPU-08-2, Order Approving Stipulation and Agreement (IUB, June 16, 2008); *MidAmerican Energy Company*, Docket No. RPU-08-4, Order Approving Stipulation and Agreement (IUB, August 27, 2008); *MidAmerican Energy Company*, Docket No. RPU-2009-0003, Final Decision and Order (IUB, December 14, 2009).

275 this application has ROE determinations set by those prior Board ratemaking
276 principles orders.

277 **Q. Are there any other rate relief measures MidAmerican is proposing to even**
278 **further reduce the rate increase?**

279 A. Yes, while not part of this docket, MidAmerican is proposing to reduce
280 customers' electric rates by \$3.3 million in 2015, \$6.6 million in 2016 and
281 \$10.0 million in 2017 and thereafter until the next rate case if the Board
282 approves the May 10, 2013, Wind VIII ratemaking principles application. The
283 reduction is conditioned on constructing at least 350 MW of additional wind
284 facilities and would be achieved by crediting the energy adjustment clause
285 ("EAC") proposed in this docket.

Adjustment Clauses and Revenue Sharing

286 **Q. Are there any other aspects of the rate relief request you would like to**
287 **mention?**

288 A. Yes, MidAmerican is requesting implementation of two adjustment clauses and
289 continuation of revenue sharing.

290 **Q. Why are you requesting Board approval of adjustment clauses?**

291 A. The adjustment clauses are needed to recover two categories of costs that are
292 beyond the direct control of management and could be subject to significant
293 change. These clauses are especially important to help ensure MidAmerican's
294 financial situation does not deteriorate, since we are offering to phase in the
295 increase over three years at levels far below what is fully justified in this
296 application. We also desire to avoid the potential for multiple rate proceedings,

297 and these adjustment clauses would help reduce and alleviate future base rate
298 increases.

299 **Q. What are the two adjustment clauses?**

300 A. We are requesting an EAC and a transmission cost adjustment (“TCA”).

301 **Q. Please generally describe MidAmerican’s proposed treatment of energy
302 related costs and revenues in this application.**

303 A. MidAmerican is proposing to implement a retail EAC in this application. As
304 described by MidAmerican witness Debra L. Kutsunis, the EAC is designed to
305 remove the fuel and purchased power costs related to Iowa jurisdictional sales
306 from base rates and recover such costs through the EAC. Additionally, we
307 propose to include consumable chemical costs and, for the benefit of customers,
308 apply pre-tax-level federal production tax credits (“PTCs”) related to the wind
309 facilities and renewable energy credit (“REC”) sales to offset some of these
310 costs.

311 The PTC is a federal tax credit that currently amounts to approximately
312 \$0.023 per kilowatt-hour produced (after tax value). In 2012, this amounted to
313 \$141 million. A REC represents one megawatt-hour of renewable energy
314 attributes, i.e. property rights to the environmental, social, and other non-power
315 qualities, of renewable electricity generation. A REC can be sold separately
316 from the underlying physical electricity associated with a renewable-based
317 generation source. In 2012, MidAmerican sold approximately 4.4 million RECs
318 at a total revenue of \$3.6 million.

319 **Q. Why is it appropriate to include PTCs and RECs in the EAC?**

320 A. The PTCs and REC revenues have historically been assigned as customer
 321 benefits in ratemaking principles applications for MidAmerican’s wind
 322 facilities approved by the Board. As discussed further in the testimony of
 323 MidAmerican witness Kutsunis, levels of these credits and revenues will
 324 fluctuate significantly. In addition, MidAmerican has been in the wind power
 325 business for nearly 10 years and wind production from some of MidAmerican’s
 326 older facilities will soon no longer be eligible for PTCs. If not included in the
 327 EAC, the reduction in PTCs could accelerate the need for future rate cases,
 328 which is not in the best interests of customers, the Company and other
 329 stakeholders. For example, the table below shows the estimated Iowa electric
 330 portion of after-tax PTCs through 2020.

| | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|-------------------|---------|---------|---------|---------|---------|--------|--------|
| Total PTCs | \$166.0 | \$156.0 | \$147.0 | \$140.0 | \$117.0 | \$82.0 | \$85.0 |

331 Of course, if the Board approves the Wind VIII application mentioned
 332 previously, the EAC will include additional credits of up to \$10 million
 333 annually.

334 **Q. Please generally describe MidAmerican’s proposed treatment of**
 335 **transmission related costs and revenues in this rate case.**

336 A. MidAmerican proposes to treat transmission-related costs and revenues in a
 337 manner consistent with cost causation. These costs and revenues fall into three
 338 distinct categories: costs and revenues related to MidAmerican’s traditional
 339 retail load transmission facilities; Midcontinent Independent System Operator,

340 Inc. (“MISO”) transmission costs incurred to provide retail service to our Iowa
341 electric customers; and revenues and costs related to regional transmission
342 facilities owned and operated by MidAmerican, but used largely to provide
343 regional service to wholesale transmission customers. In this case, a
344 transmission cost adjustment is proposed that will remove from base rates and
345 allow automatic adjustment for recovery of MISO transmission costs incurred
346 to provide retail service. The costs and revenues associated with
347 MidAmerican’s transmission investment for retail load will remain a
348 component of base rates. The costs and revenues associated with
349 MidAmerican’s investment in regional transmission facilities will not be
350 included in base rates. Company witness Dehn A. Stevens supports the TCA as
351 a matter of regulatory policy, explains why it is appropriate to retain retail load
352 transmission costs and revenues as a component of base rates, and also explains
353 why it is appropriate to not include regional transmission investments in base
354 rates. He also provides a detailed explanation of the TCA in his testimony.

355 **Q. Why is it appropriate to include the TCA as a component of MidAmerican**
356 **electric rates at this time?**

357 A. The Midwest has experienced many years of relatively minimal additions to the
358 transmission grid while at the same time experiencing large growth in wind
359 generation, additions of thermal generation, and modest load growth, resulting
360 in a pent-up need for transmission. As a result, a number of significant
361 regionally cost allocated projects have been approved through the MISO
362 planning process. MidAmerican begins incurring its share of costs for the

363 regionally-allocated facilities as soon as the utilities constructing such facilities
364 are able to include the costs of such projects in MISO rates, which in many
365 cases is prior to the facilities actually being in operation. These costs are the
366 product of rates designed by MISO and costs to construct incurred by MISO
367 members and thus are beyond the control of management and subject to
368 variation in level. MISO also imposes a number of other transmission related
369 costs on MidAmerican, including administrative costs, regulatory costs, and
370 cost to serve MidAmerican's retail load served from other MISO transmission
371 systems. A TCA is needed to ensure timely recovery of these significant costs
372 that are not within MidAmerican's control.

373 **Q. With the adjustment clauses mentioned above, do you still have an**
374 **incentive to operate as efficiently as possible?**

375 **A.** Absolutely. First, let me emphasize that I do not see MidAmerican changing the
376 way it has approached the business of providing reasonable cost, reliable
377 electricity to its customers just because adjustment clauses are being used.

378 Second, as I previously said, factors beyond MidAmerican's control
379 influence these costs.

380 Third, MidAmerican is not assured that these clauses will remain in
381 effect in the future.

382 Fourth, and perhaps most importantly, MidAmerican needs to remain a
383 low cost provider for the economy of its service area to grow and jobs to be
384 increased. If MidAmerican's service area does well economically,
385 MidAmerican will do well financially. We have the tenth lowest average retail

386 rates in the nation, 38% below the national average when compared to other
387 investor-owned utilities. We have every intention of remaining a low cost
388 provider even after this rate case. In fact, if the Board approves MidAmerican's
389 rate increase request, MidAmerican's Iowa electric rates will still be the lowest
390 in the region compared to other rate regulated utilities. This low-cost advantage
391 will be even further enhanced if the Board in a timely manner approves the
392 Wind VIII application, which could result in an approximate 1% decrease in
393 future electric rates.

394 **Q. You mentioned you are proposing a continuation of revenue sharing as**
395 **part of the three-year phase-in proposal. Please explain.**

396 A. As described previously, revenue sharing has been a considerable benefit for
397 customers by reducing investment in facilities before they are even included in
398 rate base. In this case, consistent with the goals I set for this application, we
399 propose a continuation of revenue sharing that is fully explained in the
400 testimony of MidAmerican witness Specketer. At a high level, the proposal
401 retains the basic design of previous revenue sharing criteria with increased
402 customer benefits as the financial results of the Company improve. I prefer to
403 retain revenue sharing since it aligns customer and Company incentives and
404 interests.

405 Finally, I want to make it clear that MidAmerican's proposed revenue
406 sharing is tied to its adjustment clause proposals. Revenue sharing as proposed
407 by MidAmerican provides customers the opportunity to benefit should
408 MidAmerican's earnings exceed the revenue sharing threshold. MidAmerican is

409 not proposing symmetrical protection in the event that MidAmerican's earnings
410 fall below the earnings threshold. While customers would be assured of upside
411 benefits, customers would not bear any risk for a MidAmerican earnings
412 shortfall. What balances this otherwise one-sided revenue sharing plan is the
413 protection MidAmerican would receive for timely recovery of the volatile and
414 significant expenses to be recovered through the two adjustment clauses.

Rate Equalization Plan

415 **Q. Is MidAmerican including a rate equalization plan in this rate case?**

416 A. Yes, as required by the Board's Order in Docket No. RPU-04-2,
417 MidAmerican's application includes a detailed rate equalization plan. Recall
418 that base electric rates are different in the three areas of our service territory
419 represented by the three companies that ultimately combined to form
420 MidAmerican. The testimonies of MidAmerican witnesses Naomi G. Czachura
421 and Charles B. Rea describe the method used to develop the Board-requested
422 rate equalization proposal and how the plan will be implemented.

423 At a high level, MidAmerican's rate equalization proposal brings rates
424 to levels that reflect cost of service, regardless of geographic zone, over a
425 period of 10 years. The 10-year period for equalization was chosen to limit
426 impacts to the extent possible on the hardest hit groups. A rate equalization
427 adjustment clause will be applied to all customers, which will either increase or
428 decrease their rate over a 10-year period, depending on whether their current
429 rate is above or below the approved rate.

430 **Q. Is the 10-year period reasonable for those customers that will benefit from**
431 **rate equalization given 16 years of disparity with other similarly situated**
432 **customers?**

433 A. Yes it is a reasonable proposal. Some customers would undoubtedly like to
434 fully equalize rates in 2014 and some would like to equalize rates over a much
435 longer period than 10 years or not at all. Our proposal strikes a balance between
436 those positions and attempts to limit impacts in a reasonable manner on the
437 hardest hit groups. In the end, MidAmerican recognizes rate equalization is a
438 public policy consideration, and that there may be more than one reasonable
439 approach.

440 **Q. In the order to file a rate equalization plan, the Board requested that**
441 **MidAmerican file multiple rate designs and cost of service calculations.**
442 **Does your filing include different approaches?**

443 A. Yes, we have filed four different combinations of rate design and cost of service
444 calculations. With each alternative we have provided average customer impacts
445 by class. This is fully explained in the testimonies of MidAmerican witnesses
446 Czachura and Rea.

Summary of Testimony in Support of the Filing

447 **Q. Please identify the other witnesses presenting testimony in support of the**
448 **Company's filing.**

449 A. The following witnesses will also be providing testimony on behalf of
450 MidAmerican:

451 Thomas B. Specketer is the Vice President and Chief Financial Officer
452 for MidAmerican. His testimony provides a detailed explanation of

453 MidAmerican's rate mitigation proposal including the phase-in of the
454 rate increase over a three-year period, establishment of a regulatory
455 asset to reduce rate impact, other adjustments to reduce the amount of
456 the increase and the importance of inclusion of Ottumwa Generating
457 Station environmental projects. His testimony also addresses support for
458 revenue sharing levels.

459 Rick R. Tunning is the Manager – Corporate Accounting for
460 MidAmerican. His testimony supports the test year operating income,
461 part of the pro forma adjustments to operating income, capital structure,
462 application of ratemaking principles, returns on equity and year-by year
463 revenue requirements for the three-year phase-in.

464 Mary Jo Anderson is Senior Technical Accountant – Property
465 Accounting for MidAmerican. Her testimony supports average plant
466 balances, average balances for ratemaking principles assets, rate base
467 adjustments and plant-related pro forma adjustments.

468 Dr. James Vander Weide is President of Financial Strategy
469 Associates, a firm that provides strategic and financial consulting
470 services to clients in the electric, gas, insurance, telecommunications,
471 and water industries. His testimony supports the determination of an
472 appropriate allowed ROE for non-ratemaking principles rate base.

473 Naomi G. Czachura is Vice President, Rates and Regulatory Strategy
474 for MidAmerican. Her testimony describes how the phased-in rate
475 increase will be reflected in Iowa electric rates, supports rate
476 equalization requirements for alternative cost-of-service, rate designs
477 and customer impacts, explains implementation of rate equalization,
478 describes rates proposed to be offered, proposes new uniform tariff
479 terms, describes treatment of flexible pricing contracts and supports the
480 cash working capital determination and changes to MidAmerican's
481 standby and supplementary service rate.

482 Charles B. Rea is Manager, Regulatory Strategic Analysis for
483 MidAmerican. In his testimony, Mr. Rea explains the cost of service
484 model and cost of service alternatives, provides recommendations
485 related to cost of service, explains rate calculations and supports rate
486 components and rate increase phase-in and rate equalization
487 calculations.

488 Debra L. Kutsunis is Manager, Regulated Pricing for MidAmerican. Her
489 testimony provides a detailed description of trackers, supports use of
490 trackers and the need for an energy adjustment clause and describes non-
491 rate-related tariff terms and conditions.

492 Dehn A. Stevens is Manager, Transmission Services for MidAmerican.
493 His testimony provides a detailed description of the costs and revenues
494 associated with the MidAmerican transmission system and supports the
495 allocation of transmission costs between base rates and the TCA.

496 John J. Spanos is a Senior Vice President of the Valuation and Rate
497 Division of Gannett Fleming. His testimony supports the 2013
498 depreciation study.

499 **Q. Does this conclude your prepared direct testimony?**

500 **A.** Yes, it does.

**FILED WITH
Executive Secretary**

May 17, 2013

IOWA UTILITIES BOARD

STATE OF IOWA)
) ss:
COUNTY OF POLK)

I, William J. Fehrman, being first duly sworn, depose and state that the statements contained in the foregoing prepared direct testimony are true and correct to the best of my knowledge, information and belief, and that such prepared direct testimony constitutes my sworn statement in this proceeding.

/s/ William J Fehrman

William J. Fehrman

Subscribed and sworn to before me this 10th day of May 2013.

/s/ Darla S. Johnston

Notary Public in and for the State of Iowa
Commission No. 750483
My Commission expires December 27, 2013