

**BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 130007-EI  
FLORIDA POWER & LIGHT COMPANY**

**JUNE 28, 2013**

**ENVIRONMENTAL COST RECOVERY**

**TESTIMONY & EXHIBITS OF:**

**MARTIN P. DOMENECH**

**IN SUPPORT OF PETITION FOR APPROVAL OF  
NO<sub>2</sub> COMPLIANCE PROJECT**

COM 5  
AFD 1  
APA 1  
ECO 1  
ENG 5  
GCL 1  
IDM  
TEL  
CLK 1

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**TESTIMONY OF MARTIN P. DOMENECH**

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**JUNE 28, 2013**

**Q. Please state your name and business address.**

A. My name is Martin P. Domenech. My business address is 700 Universe Boulevard, Juno Beach, Florida, 33408.

**Q. By whom are you employed and what is your position?**

A. I am employed by Florida Power & Light Company (“FPL”) as the General Manager of Due Diligence and Technical Valuation.

**Q. Please describe your duties and responsibilities in your current position.**

A. I am responsible for providing support on technical questions from the FPL Development team for new projects or acquisitions, either through internal resources within the team or by leveraging subject experts across the FPL Technical Services organization.

**Q. Please describe your education and professional experience.**

A. I hold a Bachelor of Science degree from Michigan State University. I worked 14 years at Pratt & Whitney’s engine test and field support department designing repair procedures for jet engines that are similar to the gas turbine peaker units in operation at FPL. I have been employed at FPL since 2000. Prior to my current position, I spent 12 years in various roles within the FPL Technical Services Combustion Turbine fleet team, in support of all aspects of plant operations,

1 maintenance, and leadership accountability for the team. I also hold a Six Sigma  
2 Black Belt certification.

3 **Q. Are you sponsoring an exhibit in this case?**

4 A. No.

5 **Q. What is the purpose of your testimony in this proceeding?**

6 A. The purpose of my testimony is to describe the evaluation that was performed to  
7 determine whether it is technically feasible to retrofit the existing gas turbine  
8 peaker units (“GTs”) at the Lauderdale (“PFL”), Port Everglades (“PPE”)  
9 (together PFL and PPE will be referred to as “Broward”) and Fort Myers  
10 (“PFM”) plants with emission controls that would allow them to meet the Florida  
11 Department of Environmental Protection’s new 1-hour NO<sub>2</sub> air emission  
12 standard; and, if feasible, to provide the estimated cost of such retrofits.

13 **Q. Please summarize your testimony.**

14 A. In order to determine whether it is technically feasible to meet the new 1-hour  
15 NO<sub>2</sub> standard by retrofitting the existing GTs, a range of case studies were  
16 reviewed by a team under my direction to identify the best available emission  
17 control equipment to reduce NO<sub>2</sub> emissions. The team determined that it is  
18 technically feasible to achieve adequate NO<sub>2</sub> emission reductions by installing  
19 selective catalytic reduction equipment (“SCRs”) on the PFM GTs, but that due  
20 to differences in the design and layout of the GTs at Broward, retrofitting is not  
21 technically feasible for the GTs at those plants. The team then conducted a  
22 detailed scoping analysis of the work that would be involved in installing SCRs  
23 on the PFM GTs, including modifications to the GTs necessary to function  
24 compatibly with the SCRs. From this analysis, the team estimated an in-service  
25 cost of \$162 million for purchasing and installing the SCRs and making the

1 necessary modifications to the GTs. The team also estimated an annual levelized  
2 cost of \$17.5 million for ongoing maintenance activities such as catalyst  
3 replacements, SCR system maintenance, and other maintenance activities.

4 **Q. What was the process used for determining the most technically-feasible**  
5 **option to meet the new emission requirements?**

6 A. The process began with inputs received from an emission dispersion modeling  
7 study prepared by FPL's Environmental Services Department that was conducted  
8 for PFL, PPE, and PFM, which identified the limiting level of nitrogen oxide  
9 ("NOx") emissions from the GTs that would have to be achieved at the property  
10 boundary in order to remain compliant with the new 1-hour NO<sub>2</sub> standard at each  
11 site (*i.e.*, the "Target NOx"). Then, NOx measurements taken at the GT stacks  
12 from PFL, PPE, and PFM were compiled to determine the current emissions  
13 profile ("Baseline NOx"). Using the Baseline NOx for each site, a technical  
14 analysis was conducted to determine if available emissions control technology  
15 could reduce emissions for the existing GTs enough to achieve the Target NOx.

16 **Q. Why did the emission dispersion modeling study utilize NOx values if the**  
17 **emission standard is for NO<sub>2</sub>?**

18 A. NO<sub>2</sub> and NO are the two compounds that comprise NOx. Control of NOx  
19 emissions through the installation of emission controls such as SCRs removes  
20 both NO<sub>2</sub> and NO. Emission monitoring requirements and emission standards for  
21 stationary sources such as the GTs focus on total NOx emitted from the source.  
22 Therefore the evaluation of available control technologies focused on guarantees  
23 for NOx control capability, which includes removal of both NO<sub>2</sub> and NO.

24 **Q. How was the technical analysis conducted to determine the feasibility of**  
25 **retrofitting the existing GTs?**

1 A. The first step in the analysis was to calculate the current total amount of  
2 emissions at PFL, PPE, and PFM over a one-hour period to establish Baseline  
3 NO<sub>x</sub>. This calculation was based on stack test results that were collected over the  
4 past 10 to 15 years while operating on liquid fuel, since liquid fuel operation  
5 represents the worst-case scenario for NO<sub>x</sub> emissions. Since only a small number  
6 of the GTs are fitted with the emissions measurement systems needed for stack  
7 testing, statistics were applied to provide the required confidence that the  
8 Baseline NO<sub>x</sub> formed a representative dataset under all operating and ambient  
9 conditions.

10

11 The second step was to analyze the time period required after the GTs start up  
12 and before the SCR technology begins to operate at full effectiveness (“Time to  
13 Full SCR Effectiveness”). Information on Time to Full SCR Effectiveness is  
14 needed because, during startup of the GT, NO<sub>x</sub> emissions are at their highest  
15 levels while the SCR takes time to warm up. To determine Time to Full SCR  
16 Effectiveness, representative NO<sub>x</sub> startup data was obtained from a GT peaker in  
17 the NextEra Energy Resources fleet which currently operates on liquid fuel and is  
18 already fitted with an SCR. Using that data which included many startups, the  
19 Time to Full SCR Effectiveness was calculated at 24 minutes.

20

21 The final step was to determine the amount of NO<sub>x</sub> reduction that would be  
22 needed to reduce Baseline NO<sub>x</sub> to below Target NO<sub>x</sub>. Baseline NO<sub>x</sub> produced  
23 during the first transient hour was compared with the Target NO<sub>x</sub> for 1 hour and  
24 a percentage of needed NO<sub>x</sub> reduction was obtained (“Percent NO<sub>x</sub> Reduction”).

25 This Percent NO<sub>x</sub> Reduction was then used to size the SCR (*i.e.*, determine the

1 amount of catalyst required) and determine if it can sufficiently reduce emissions  
2 to comply with the new NO<sub>2</sub> standard. The analysis takes into account the initial  
3 24-minute startup period of uncontrolled emissions until reaching Time to Full  
4 SCR Effectiveness, and the remaining 36 minutes when the SCR is operating at  
5 full capability. To determine feasibility of retrofitting with SCRs, if the required  
6 Percent NO<sub>x</sub> Reduction was greater than 95%, and Baseline NO<sub>x</sub> could not be  
7 reduced below Target NO<sub>x</sub> for the 1 hour period, then it was determined that an  
8 SCR was not a technically feasible solution.

9 **Q. Why was a threshold of 95% used for the Percent NO<sub>x</sub> Reduction?**

10 A. There are physical limitations to the level of NO<sub>x</sub> emissions reduction that can  
11 practically be achieved with catalyst in an SCR. Typically a 95% NO<sub>x</sub> reduction  
12 represents the maximum practical ability of catalyst to reduce emissions.

13 **Q. What was the result of the technical analysis for the Broward GTs?**

14 A. The analysis showed that Baseline NO<sub>x</sub> for the Broward GTs could not be  
15 reduced below the Target NO<sub>x</sub> with currently available SCR technology.

16 **Q. What was the result of the technical analysis for the PFM GTs?**

17 The technical analysis showed that retrofitting the PFM GTs with SCRs at the  
18 maximum 95% achievable control effectiveness would be marginally sufficient to  
19 reduce the Baseline NO<sub>x</sub> to below the Target NO<sub>x</sub>.

20 **Q. Why did the technical analysis produce different results regarding the ability  
21 to retrofit the PFM GTs?**

22 A. The GT combustion technology at PFM is different than Broward. GTs have  
23 different emissions profiles based on their combustion system design,  
24 configurations, and size. As a result, the Broward GTs emit higher NO<sub>x</sub> than the  
25 PFM GTs, and SCRs cannot achieve the necessary Percent NO<sub>x</sub> Reduction to

1 reach the required Target NOx levels. This problem was compounded by the fact  
2 that the physical layout of GTs and the relative distance of the GT stacks to the  
3 property boundary resulted in lower Target NOx values for Broward.

4 **Q. Please provide an overview of the scope of work required to retrofit the**  
5 **existing PFM GTs.**

6 A. An assessment of the existing plant equipment was conducted, along with a  
7 walkdown to evaluate feasibility of installing the required emissions controls  
8 technology, while also ensuring continued reliable operation of the GTs. The  
9 scope required would include, but not be limited to, installing an SCR system and  
10 ammonia tanks, ammonia storage tank containment area, foundation design,  
11 construction to properly support the new structures, new SCR controls system,  
12 and modifications to existing plant equipment as required to maintain long term  
13 reliable service.

14 **Q. Did you estimate the costs for this scope of work?**

15 A. Yes. The team estimated an in-service cost of \$162 million for purchasing and  
16 installing SCRs and making the necessary modifications to the PFM GTs. The  
17 team also estimated an annual levelized cost of \$17.5 million for ongoing  
18 maintenance activities such as catalyst replacements, SCR system maintenance,  
19 and other maintenance activities. This information was provided to FPL witness  
20 Enjamio as an input to his economic evaluation of compliance alternatives.

21 **Q. Does this conclude your testimony?**

22 A. Yes.