

BEFORE THE  
ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION     )  
OF ENTERGY ARKANSAS, INC. FOR         )  
APPROVAL OF CHANGES IN RATES FOR    )  
RETAIL ELECTRIC SERVICE                )     DOCKET NO. 15-015-U

DIRECT TESTIMONY  
OF  
HUGH T. MCDONALD  
PRESIDENT AND CHIEF EXECUTIVE OFFICER  
ENTERGY ARKANSAS, INC.

ON BEHALF OF  
ENTERGY ARKANSAS, INC.

APRIL 24, 2015

1 **I. BACKGROUND AND INTRODUCTION**

2 Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.

3 A. My name is Hugh T. McDonald. I am employed by Entergy Arkansas, Inc.  
4 (“EAI” or the “Company”) as President and Chief Executive Officer  
5 (“CEO”). My business address is 425 West Capitol Avenue, Little Rock,  
6 Arkansas 72201.

7

8 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?

9 A. I am testifying on behalf of EAI.

10

11 Q. PLEASE DESCRIBE YOUR EDUCATION, PROFESSIONAL AND WORK  
12 EXPERIENCE.

13 A. I joined Middle South Services, Inc., now Entergy Services, Inc. (“ESI”),<sup>1</sup> in  
14 1982 as an engineer at the Waterford 3 nuclear station in Louisiana. In  
15 1989, I was promoted to executive assistant to the Chairman and CEO of  
16 Louisiana Power & Light Company/New Orleans Public Service Inc. I led  
17 Entergy Louisiana’s total quality initiative until 1993. During Entergy  
18 Corporation’s merger with Gulf States Utilities Company, I served as the  
19 special projects director for the functional integration of the transmission,  
20 distribution, and customer service organizations.

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<sup>1</sup> ESI is subsidiary of Entergy Corp. that provides technical and administrative services to all the Entergy Operating Companies. The Entergy Operating Companies include EAI; Entergy Gulf States Louisiana, L.L.C.; Entergy Louisiana, LLC; Entergy Mississippi, Inc. (“EMI”); Entergy New Orleans, Inc.; and Entergy Texas, Inc.

1           In 1994, I held the position of division manager of customer service  
2           for Entergy Mississippi, Inc. In 1995, I was promoted to Director,  
3           Regulatory Affairs-Texas, and was responsible for Entergy Gulf States,  
4           Inc.'s rate proceedings, rulemakings, and transition to competition  
5           activities before the Public Utility Commission of Texas ("PUCT"). I held  
6           this position until April 1999. I then led the ESI retail operations in New  
7           Orleans until June 2000. I was named to my present position, President  
8           and CEO of EAI, on June 1, 2000.

9           I was awarded a Bachelor of Science degree in Construction  
10          Management from North Dakota State University in 1980. I earned a  
11          Masters degree in Business Administration from the University of New  
12          Orleans in 1987.

13

14   Q.   HAVE YOU PREVIOUSLY TESTIFIED BEFORE A REGULATORY  
15          COMMISSION?

16   A.   Yes. I have presented testimony on policy issues to the Arkansas Public  
17          Service Commission ("APSC" or the "Commission") related to the  
18          Company in APSC Docket Nos. 99-249-U, 00-190-U, 00-329-U, 01-084-U,  
19          03-028-U, 04-023-U, 05-116-U/06-055-U, 06-101-U, 06-152-U, 08-091-U  
20          and 09-024-U; 10-008-U, 10-011-U, 11-069-U, 12-038-U, 12-069-U, and  
21          13-028-U. I also have testified on fuel, base rate and transition to  
22          competition issues in rate proceedings and rulemakings before the PUCT.

23

1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

2 A. The purpose of my testimony is to:

3 1. provide an overview of the Company, the Company's role in  
4 supporting Arkansas, the key challenges the Company faces,  
5 and steps EAI is taking to position itself to address these  
6 challenges in order to continue to provide reliable electricity at a  
7 reasonable price and support economic development  
8 investment in this state;

9 2. provide a summary of the major components of this case  
10 including:

- 11 • the factors driving the need for a change in base rates;
- 12 • notice of the Company's election to implement a formula  
13 rate review mechanism pursuant to Act 725 of 2015 ("Act  
14 725" or the "Act")<sup>2</sup> and an explanation of benefits to  
15 customers and the Company;
- 16 • an overview of EAI's proposed cost allocation  
17 methodology and how it also supports key economic  
18 development policy initiatives;
- 19 • the critical need for full recovery of prudently incurred  
20 costs and a return on equity ("ROE") that will not only  
21 provide investors a competitive return on investment in  
22 EAI, but also encourage the Company to make the

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<sup>2</sup> Ark. Code Ann. §23-4-1201-1209.

1 necessary investments in its infrastructure to promote  
2 economic development and job creation in Arkansas  
3 consistent with the stated objectives of the gubernatorial  
4 administration and Arkansas Department of Economic  
5 Development;

- 6 • a general overview of the tariff changes proposed by EAI.
- 7 3. provide an overview of the impact on customers' bills as a result  
8 of the Company's request to change its rates in this case,  
9 including how the Company's proposed rates compare to the  
10 regional and national average for electric rates; and
  - 11 4. introduce the witnesses who are submitting testimony on behalf  
12 of the Company in this case and provide a summary of the  
13 topics included in their testimony.

14

15 Q. PLEASE PROVIDE AN OVERVIEW OF THE COMPANY.

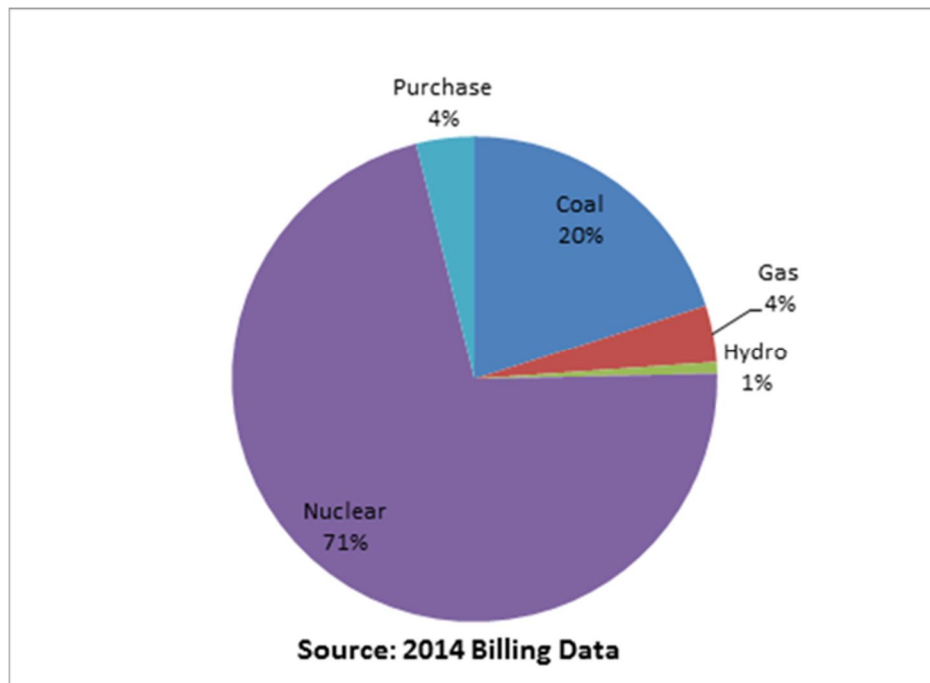
16 A. EAI is a vertically integrated electric utility – consisting of generation,  
17 transmission, distribution, and customer service functions – that serves  
18 over half of all electric utility customers in the State of Arkansas. EAI was  
19 founded in 1913 as Arkansas Power Company when Harvey Couch  
20 signed an agreement to purchase steam from a Malvern lumber mill to  
21 generate electricity to supply customers in Malvern and Arkadelphia. The  
22 Company later re-incorporated as Arkansas Power & Light Company in  
23 1926, and now does business as Entergy Arkansas, Inc.

1           From this start, EAI's customer base has grown to over 700,000  
2           residential, commercial, industrial, and governmental customers located in  
3           63 of Arkansas' 75 counties, covering over 40,880 square miles. The  
4           Company controls, through ownership or through purchase power  
5           contracts, a diverse array of generating resources totaling approximately  
6           5,277 MW to serve these native load customers. The Company's nuclear  
7           power resources include 1,721 MW in the two-unit Arkansas Nuclear One  
8           plant located near Russellville and 307 MW from the Grand Gulf Nuclear  
9           Station ("Grand Gulf") near Port Gibson, Mississippi under a long-term  
10          purchase power contract. EAI also utilizes 1,031 MW from coal-fired  
11          generation at the White Bluff Steam Electric Station ("WB") and  
12          Independence Steam Electric Station ("ISES") located near Redfield and  
13          Newark. EAI shares ownership of WB with the Arkansas Electric  
14          Cooperative Corporation and several municipal electric utilities and shares  
15          ownership of ISES with Entergy Mississippi, Inc. (EMI), the Arkansas  
16          Electric Cooperative Corporation, Entergy Power Inc., an Entergy affiliate,  
17          and several municipal electric utilities. The Company's generation fleet is  
18          rounded out with 94 MW of hydro-electric capacity along the Ouachita  
19          River Valley and 2,224 MW of natural gas-fired generation that includes  
20          597 MW from the Hot Spring Plant and the 489 MW from the Ouachita  
21          Plant, which are both modern combined cycle gas turbines ("CCGT")  
22          located near Malvern, Arkansas and Sterlington, Louisiana, respectively.  
23          In Docket No. 14-118-U, EAI has also requested authorization from the

1 APSC to purchase Power Block 2 (“PB 2”) of the Union Power Station  
2 (“UPS”) in El Dorado, Arkansas, from which the Company is currently  
3 purchasing 495 MW of capacity through a short-term Purchase Power  
4 Agreement (“PPA”) approved in Docket No. 12-038-U. Finally, EAI has  
5 requested authorization from the APSC to enter into a long-term PPA with  
6 Stuttgart Solar, LLC for 81 MW of solar power in Docket No. 15-014-U.

7 Figure 1 below shows the percentage, by fuel type, of EAI’s energy  
8 sources in 2014.

9  
10 **Figure 1**  
11 **Energy Sources Used to Serve EAI’s Customers**  
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This generation portfolio not only provides a clean, low cost, and  
diverse energy mix for EAI’s customers, but also, through EAI’s

1 participation in Midcontinent Independent System Operator, Inc. (“MISO”),  
2 produces real, economic benefits that are reflected in customers’ rates.

3 The benefits of this generation portfolio are only able to be realized  
4 because of the robust network of transmission and distribution facilities  
5 owned and maintained by EAI. As of December 31, 2014, this network  
6 consists of approximately 1,107 circuit miles of high voltage transmission  
7 lines of 230 kV or greater; approximately 3,744 circuit miles of  
8 transmission lines of 69 through 161 kV; approximately 38,400 miles of  
9 distribution lines 34.5 kV and lower, as well as about 449 substations. EAI  
10 witnesses S. Brady Aldy and Melinda K. Montgomery describe these  
11 facilities and the investment being made by EAI to support these assets in  
12 their respective direct testimonies.

13

14 Q. PLEASE PROVIDE SOME BACKGROUND REGARDING THE  
15 PURPOSE OF YOUR TESTIMONY.

16 A. In 2013, EAI culminated years of planning and preparation for exiting the  
17 Entergy System Agreement<sup>3</sup> by filing a general rate case aimed primarily  
18 at resetting the Company’s rates and redesigning the Company’s tariffs to  
19 reflect this post System Agreement planning and operating environment  
20 as well as making changes to reflect EAI’s newly-approved membership in

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<sup>3</sup> The System Agreement is a rate schedule approved by the Federal Energy Regulatory Commission and contract entered into among ESI and the Operating Companies, which requires the Operating Companies to plan, construct and operate their generation and bulk transmission facilities as a single, integrated electric system. On December 19, 2005, EAI gave notice that it will terminate its participation in the System Agreement effective December 18, 2013.



1 the MISO Regional Transmission Organization (“RTO”). Combined, these  
2 changes are estimated to provide hundreds of millions of dollars in long-  
3 term benefits to EAI’s customers. An update to the Evaluation Report that  
4 was submitted to the Commission on May 12, 2011 in Docket No. 10-011-  
5 U was recently completed to estimate the savings customers experienced  
6 during EAI’s first full year of operations in MISO. The conclusion resulting  
7 from the update is that EAI’s customers experienced meaningful cost  
8 savings in 2014 estimated at \$46 million. Company witness Kurtis W.  
9 Castleberry discusses this savings estimate in more detail in his direct  
10 testimony.

11 Now that these transformational changes are behind us and  
12 customers are reaping the benefits, EAI must position itself to be able to  
13 continue to provide sustainable value for its four key stakeholders:  
14 customers, employees, communities, and owners. To achieve this value,  
15 the Company’s overarching goals are to (1) provide safe and reliable  
16 power at a reasonable price, (2) operate efficiently and in a manner  
17 responsive to customers’ needs, (3) maintain financial strength and  
18 stability, and (4) promote the economic development of the State of  
19 Arkansas by investing in the electrical infrastructure that is needed to  
20 support growth. Achieving these goals, however, requires significant  
21 capital investment, which is occurring at a time when sales growth is  
22 relatively flat, driving the need for a change to the traditional regulatory  
23 framework. My testimony provides insight into the challenges the

1 Company faces and the need for a new regulatory framework to address  
2 these challenges so that EAI can continue to create value for the State of  
3 Arkansas and its residents.

4

5 Q. PLEASE EXPLAIN WHY THE REGULATORY FRAMEWORK THAT HAS  
6 BEEN IN EXISTENCE FOR DECADES DOES NOT SUPPORT THE  
7 ACHIEVEMENT OF THESE GOALS.

8 A. It has become evident that the current regulatory framework, established  
9 in the 1930s, no longer reflects the current business environment utilities  
10 face. Costs are increasing as a result of significant investment due to  
11 aging infrastructure, environmental and regulatory compliance  
12 requirements, local and regional transmission projects to address grid  
13 reliability and power flow congestion issues, and generation investments  
14 to address replacement of older, legacy units and upgrading to newer,  
15 more efficient technologies, all while the electric power business and  
16 customers' consumption patterns and service expectations continue to  
17 evolve. In fact, EAI's overall sales growth was 0.4 percent annually over  
18 the last decade. Consequently, new rate structures are required to  
19 support this capital spending, as it has become apparent that the current  
20 regulatory framework is not an efficient means of addressing this  
21 investment for customers or for the Company. Moreover, the current  
22 regulatory framework does not adequately address the risks and demands

1           faced by the Company so that it can continue to play a vital role in  
2           economic development and job creation in the state.

3           The 90<sup>th</sup> General Assembly acknowledged these challenges last  
4           month when lawmakers passed Act 725 with no dissenting votes. The  
5           Act, supported by a broad coalition of stakeholders, recognized that a  
6           supportive regulatory environment is not only in the public interest, but  
7           also is essential in order for Arkansas to compete within the surrounding  
8           region to attract new businesses and to support job creation and  
9           expansion of existing businesses. Recognizing the need to balance  
10          financial stability for the utility while maintaining reasonable rates for  
11          customers, the Act authorizes utilities to elect to implement a formula rate  
12          review mechanism utilizing a forward test year. Such a mechanism will  
13          better align costs with revenues and provide rate stability through a  
14          streamlined annual review and update to rates, with a four percent annual  
15          cap on increases, versus traditional time-consuming and costly rate cases,  
16          that has no cap on increases. The Act also sets forth new policies for  
17          determining a reasonable ROE, recovery of the allowance for funds used  
18          during construction (“AFUDC”), and cost allocation and rate design that  
19          will better position the state for job growth and economic development.

20

21    Q.    ARE THERE OTHER FACTORS AFFECTING EAI’S ABILITY TO  
22    ACHIEVE THESE GOALS?

1 A. Yes. The new regulatory framework set forth in Act 725 is a significant  
2 step towards providing EAI the tools it needs to serve customers and  
3 expand economic development. However, EAI can only continue to invest  
4 in the long-term growth of the State of Arkansas if it is also allowed to  
5 recover its prudently incurred costs. In the Company's last base rate  
6 proceeding, a fully-litigated case on many issues, Order No. 21 resolved  
7 most disputed cost recovery issues against the Company. As a result, the  
8 total base rate increase approved in that case was only \$37 million.<sup>4</sup> This  
9 outcome has been a major contributor to EAI booking an ROE of 6.46  
10 percent in 2014, drastically less than even the allowed 9.5 percent  
11 approved in Order No. 35.

12  
13 Q. PLEASE DESCRIBE HOW ACT 725 APPLIES IN THIS CASE?

14 A. EAI is providing notice as part of this rate case that it elects to implement  
15 a Formula Rate Plan ("FRP") pursuant to the Act. As Company witness  
16 Jay A. Lewis explains, EAI's FRP is beneficial to customers by ensuring  
17 rates are closely aligned with the Company's costs as they are incurred,  
18 which avoids the potential for large swings in rates as is typical with the  
19 traditional rate-making process, and provides for an increase or reduction  
20 to EAI's cost structure, subject to a +/- 50 basis point band-width, for any  
21 year in which the Company is estimated to earn more or less than is

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<sup>4</sup> This figure is net of the \$49 million that was already being recovered from customers through riders and that was transferred from rider recovery to base rates in Docket No. 13-028-U.

1 authorized by the Commission. It is likewise beneficial to the Company by  
2 reducing the length of time between when EAI incurs costs on behalf of its  
3 customers and the recovery of those costs. In addition, the Company has  
4 utilized the provisions of Act 725 regarding the type of evidence parties  
5 may present in supporting its recommended ROE, and has provided broad  
6 evidentiary support for its recommended ROE in this case.

7 Finally, the Company is also proposing to change its cost allocation  
8 and rate design, pursuant to Act 725, to utilize the Average and Excess  
9 Four Coincident Peak (“A&E 4CP”) cost allocation methodology for  
10 production costs and design rates for its large industrial customers to  
11 ensure that all production demand and capacity related costs are identified  
12 and allocated based on a demand rate component. As described in the  
13 direct testimony of EAI witness Myra L. Talkington, the methodology  
14 provides a reasonable balance between two primary costing concerns,  
15 contribution to the system peak and energy requirements. Also, as  
16 described by EAI witness Mike L. Maulden, the A&E 4CP cost allocation  
17 methodology will be beneficial to economic development and the  
18 promotion of job creation in the state for new and existing businesses. As  
19 Mr. Maulden states, economic development is one of the gubernatorial  
20 administration’s key initiatives. EAI recognizes that economic  
21 development and job growth are the foundation for a better economy and  
22 life for our customers and their communities. EAI remains willing and  
23 eager to do its part in supporting economic development in Arkansas and

1           has proposed changes in this rate case to give the Company the tools it  
2           needs to support this growth, while keeping its rates competitive with the  
3           regional and national averages.

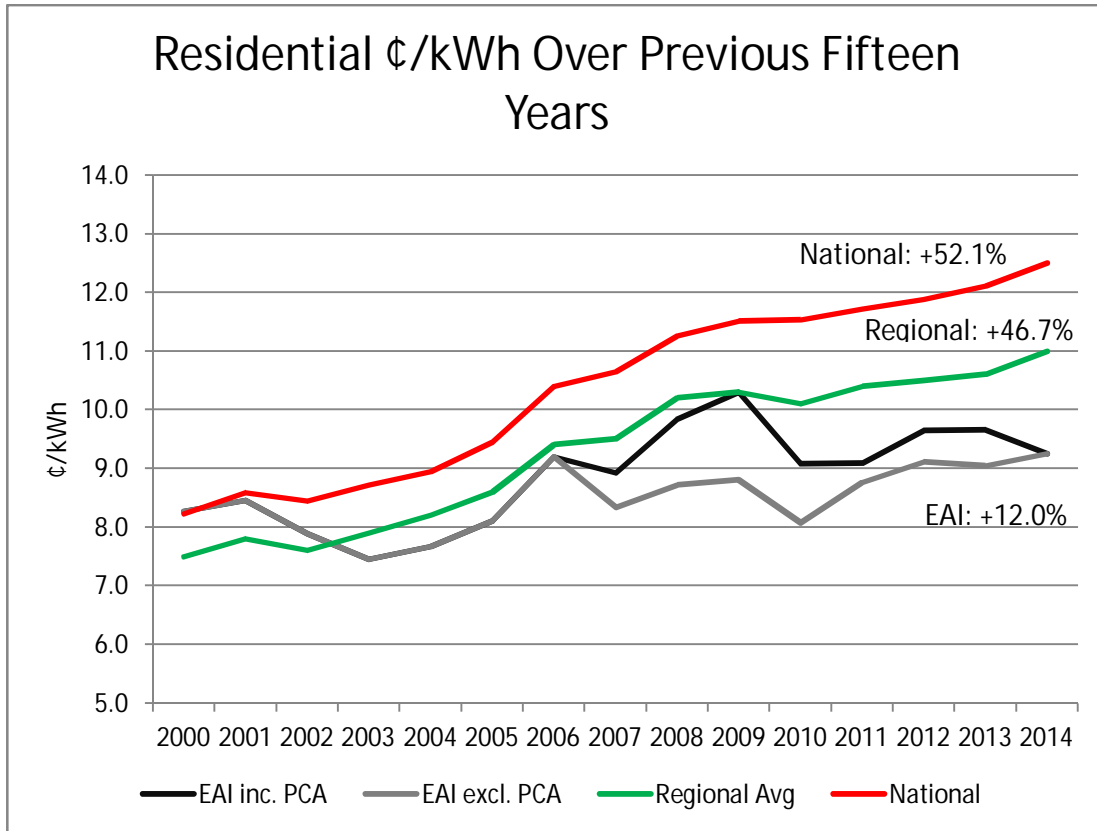
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5   Q.   HOW HAVE EAI'S RESIDENTIAL CUSTOMER BILLS HISTORICALLY  
6        COMPARED TO THE REGIONAL AND NATIONAL AVERAGE?

7   A.   Over the past 15 years, EAI's residential rates have consistently remained  
8        below the regional and national average and among the lowest rates in  
9        the state of Arkansas in recent years. The chart below shows how EAI's  
10       residential rates have compared over time to both the regional and  
11       national average on residential price per kWh basis:  
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3  
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5

**Chart 1**  
**Residential Rate Comparison From 2000-2014<sup>5</sup>**



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As this chart demonstrates, EAI has been able to provide reliable electric service and quality customer service, as well as making major investments for the future, as rates have remained relatively low for customers. What is currently in rates, however, is not sufficient to address the looming capital investment that the Company is facing and that I describe later in my testimony.

<sup>5</sup> See <http://www.eia.gov/electricity/data/eia861/>

1 **II. ENTERGY ARKANSAS, INC.'S COMMITMENT TO THE COMMUNITY,**  
2 **KEY CHALLENGES, AND FUTURE OPERATION**

3 Q. PLEASE DESCRIBE THE EFFORTS EAI HAS MADE TO HELP  
4 SUPPORT THE COMMUNITIES THE COMPANY SERVES.

5 A. EAI strives to create sustainable value for its four key stakeholders I  
6 previously mentioned: customers, employees, communities and owners.  
7 EAI has made a strong commitment to the communities it serves.

8 EAI and its affiliates ESI and Entergy Operations, Inc.<sup>6</sup> are major  
9 employers in the state, with a combined workforce of approximately 2,700  
10 employees and more than a quarter of a billion dollars in annual payroll.  
11 EAI also is a significant source of revenue for state and local government  
12 and funding for various community initiatives. EAI paid \$108 million in  
13 state and local taxes and franchise fees in 2014.

14 The Company, its shareholders and its employees also strive to  
15 make a difference in the Arkansas communities that we serve through  
16 charitable giving and volunteer hours. From 2010 through 2014, EAI  
17 contributed over \$8 million in grants and \$3 million in employee and  
18 Company United Way contributions across the state to hundreds of non-  
19 profit organizations. During the same five year period, through its Power  
20 to Care program, EAI raised approximately \$2.9 million for bill payment

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<sup>6</sup> Entergy Operations, Inc. ("EOI") is a subsidiary of Entergy Corporation that specializes in the operation of the Entergy Operating Companies' nuclear plants. Arkansas Power & Light Company (now, EAI) transferred its Nuclear Regulatory Commission ("NRC") operating license for ANO to Entergy Operations with approval of the APSC, granted in Docket No. 89-128-U. EAI remains the owner of ANO.



1 assistance for the elderly and disabled, assisting approximately 17,200  
2 customers. Finally, through Entergy Corporation's Super Tax Day  
3 program, the Company helps to raise awareness of federal tax credits  
4 available to its low income customers. This program was recognized by  
5 the United States Chamber of Commerce Foundation as the Best  
6 Economic Empowerment program in 2014 to help low income customers  
7 along the path to economic self-sufficiency. It has resulted in over \$25  
8 million in federal Earned Income Tax Credits being returned to  
9 approximately 17,000 EAI customers since 2009. These efforts and more  
10 are further described in the direct testimony of Mr. Maulden.

11

12 Q ARE THERE OTHER WAYS THAT EAI HAS DEMONSTRATED ITS  
13 COMMITMENT TO ITS STAKEHOLDERS?

14 A. Yes. EAI has been a leader in building Arkansas industry and job growth  
15 for over 100 years and intends to continue to lead that effort for another  
16 100 years and beyond. Reliable and competitively priced electric power is  
17 a key factor businesses take into account when making location decisions.  
18 Utilities with rates lower than the national and regional average are better  
19 positioned to attract economic development projects that create jobs, grow  
20 the economy, and increase the tax base. Prior to EAI's last rate case, EAI  
21 has been able to play a vital role working with state and local governments  
22 and communities in their efforts to attract industry, and the Company has  
23 been able to invest in the infrastructure necessary to turn those economic

1 development opportunities into a reality. Specifically, EAI's Economic and  
2 Business Development organization offers its expertise to companies  
3 searching for a new business location or to expand an existing facility.  
4 EAI's economic development efforts are more fully described in the direct  
5 testimony of Mr. Maulden.

6 With the regulatory reform changes made by Act 725, the recovery  
7 of prudently incurred costs, the adjustment in the rate structure, and an  
8 improved ROE, as the Company is recommending in this docket, EAI will  
9 be in a position to enhance its economic development partnership with the  
10 state with greater financial flexibility and capability to invest in  
11 discretionary economic development projects, as opposed to the more  
12 limited role it has played since the outcome of Docket No. 13-028-U,  
13 consistent with the objectives of the gubernatorial administration and the  
14 Arkansas Economic Development Commission.

15

16 Q. DO ALL CUSTOMERS BENEFIT FROM EAI BEING ACTIVELY  
17 INVOLVED IN ECONOMIC DEVELOPMENT AND THE GROWTH OF  
18 THE STATE?

19 A. Absolutely. Economic development aligns the interests of all four  
20 stakeholders with shared objectives. When a new industrial facility is  
21 located in Arkansas, jobs are created, and the state and local tax base is  
22 increased, which enables our communities to provide additional services  
23 to its citizens. Customers also benefit by the overall growth of additional

1 kilowatt hour sales that contributes to keep all customers' \$/kWh rates  
2 lower compared to what they otherwise would be.

3

4 Q. COULD YOU PROVIDE AN EXAMPLE?

5 A. Yes. The energy and demand that any new customer, particularly a large  
6 industrial customer, consumes when it begins taking service will generate  
7 revenues in excess of the revenue requirement associated with the return  
8 on the capital investment and the recovery of the expenses to serve them.  
9 This revenue in excess of the return on the investment and the recovery of  
10 the associated expense typically serves as a direct offset to any other rate  
11 increase need. Using the proposed forward test year FRP EAI is  
12 proposing and including the hypothetical industrial customer in the  
13 forecasted period used to calculate the FRP rate, then all customers will  
14 get the benefit of the revenues in excess of the revenue requirement.

15

16 Q. WHAT ARE SOME OF THE CHALLENGES THAT CONFRONT EAI AND  
17 THE INDUSTRY AS A WHOLE?

18 A. EAI and the U.S. electric utility industry in general are undergoing a time  
19 of decreased electricity consumption, significant investment, rapidly  
20 evolving customer expectations and uncertainty surrounding evolving  
21 standards and environmental regulation. In its article entitled "The Math  
22 Does Not Lie: Factoring the Future of the U.S. Electric Power Industry,"

1 the Deloitte Center for Energy Solutions summarized these challenges  
2 very well, describing two main emerging trends in the electric industry:

3  
4 The two future trends are steeply rising costs coupled with  
5 the potential for slow, stagnant, or even declining electricity  
6 consumption. Together, they may well alter the equation for  
7 the power sector during this decade.

8  
9 The first trend, rising utility costs, stems from an  
10 unprecedented increase in capital spending to address aging  
11 infrastructure, an evolving set of environmental regulations,  
12 renewable portfolio standards, nuclear plant safety  
13 mandates, and changes in the cost of capital, among other  
14 factors. The second trend is stable or declining levels of  
15 electricity consumption as projected by government and  
16 industry analysts. The Energy Information Administration's  
17 (EIA) Annual Energy Outlook 2012 projects that net  
18 electricity available to the grid will increase from 3,938 billion  
19 kilowatt hours in 2013 to 4,084 in 2020. These numbers  
20 reflect the assumption of growth in electricity consumption at  
21 an annual level of just 0.73%.<sup>7</sup>

22

23 Q. HOW ARE THESE CHALLENGES AFFECTING EAI?

24 A. EAI has taken steps to keep our customers' electricity rates reasonable by  
25 actions such as joining MISO, exiting the System Agreement,  
26 implementing organization restructuring, deferring additional generation  
27 investment through energy efficiency efforts, and acquiring existing  
28 generation rather than building new generation. However, further  
29 investment in the Company's utility infrastructure (generation,  
30 transmission, and distribution) is needed to ensure the continued provision

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<sup>7</sup> Deloitte Center for Energy Solutions, *The math does not lie: Factoring the future of the U.S. electric power industry*, Nov. 6, 2012.

1 of reliable service to the Company's customers. Like other utilities across  
2 the country, EAI is facing significant capital expenditure requirements for  
3 the foreseeable future due to challenges and opportunities associated with  
4 increasing regulatory requirements and modernization of the U.S. electric  
5 grid. These challenges include, but are not limited to, significant  
6 forecasted capital requirements, new environmental compliance and  
7 regulatory requirements, critical infrastructure protection requirements,  
8 responding to unplanned events such as storm restoration, and the ability  
9 to proactively support local economic development opportunities by  
10 aggressively promoting the recruitment of new and expansion of existing  
11 businesses.

12  
13 Q. CAN YOU ELABORATE ON SOME OF THESE CHALLENGES?

14 A. EAI faces uncertainty created by proposed changes in federal and state  
15 energy and environmental policies. The EPA's regional haze rules and its  
16 Clean Power Plan will impact existing generating units and transmission  
17 system construction and operation in a significant way, much of which is  
18 uncertain at this time.

19 In addition, there is increased focus on efforts to enhance the  
20 security of the nation's electrical infrastructure to protect against physical  
21 and cyber-attacks, which will also require additional investment. In the pro  
22 forma period alone, the Company expects to spend \$21 million of capital  
23 related to its compliance with NERC Critical Infrastructure Protection

1 (“CIP”) reliability standards. NERC is continuously revising and  
2 developing additional components of its CIP standards to combat and  
3 prevent the growing threats to our country’s electrical infrastructure. As a  
4 result of the efforts to bolster the national grid’s resilience, EAI is  
5 experiencing increasing security and compliance costs.

6 In addition, as Arkansas residents know far too well, this state is  
7 susceptible to frequent and severe weather events from ice storms to  
8 damaging tornadoes. For example, in April 2014, the Company’s 500kV  
9 Mayflower substation was destroyed by an EF-4 tornado, as well as  
10 several transmission lines in its same path, and had to be completely  
11 rebuilt. EAI witness Brady Aldy addresses this storm and its impacts on  
12 the system in his direct testimony. In addition, less than three years ago,  
13 the state experienced a devastating winter storm that caused more than  
14 190,000 customers to be without power and also caused severe damage  
15 to EAI’s distribution and transmission facilities. EAI saw similar damage in  
16 the ice storm of 2009 and the back-to-back ice storms of 2000 and 2001.  
17 EAI must be vigilant to maintain its financial health to be in a position to  
18 respond to these weather events in order to provide expeditious, efficient,  
19 and safe storm restoration of its facilities.

20

21 Q. IN ADDITION TO ADDRESSING THESE CHALLENGES, IS EAI  
22 CONTINUING TO MAKE SIGNIFICANT INVESTMENTS TO IMPROVE  
23 RELIABILITY?

1 A. Yes. EAI has made significant investments in transmission and  
2 distribution facilities to improve reliability since its last rate case. For  
3 transmission, the Company added \$113.2 million in capital additions  
4 between January 2014 through the end of the test year in this case (March  
5 31, 2015) and expects to spend another \$119.3 million by the end of the  
6 pro forma year in this case (March 31, 2016), for a total of \$232.6 million.  
7 These improvements, which EAI considered to be non-discretionary, total  
8 37 miles of new and upgraded transmission lines across the state to  
9 improve reliability and the construction and upgrading of 22 new and  
10 existing substations to provide additional load serving capability and  
11 increase reliability. As described in Ms. Montgomery's testimony, the  
12 improvements benefit customers by providing improved reliability,  
13 ensuring EAI customers continue to have access to low cost energy  
14 sources and supporting economic development opportunities in the state.

15 For distribution, the Company added \$186.6 million in capital  
16 additions between January 2014 and the end of the test year in this case  
17 and expects to spend another \$158.2 million by the end of the pro forma  
18 year in this case, for a total of \$344.8 million. This is \$577.4 million in  
19 combined transmission and distribution for the roughly two year period.  
20 As described in Mr. Aldy's testimony, EAI's distribution infrastructure  
21 investment required over 577,916 man-hours on over 7,758 distribution  
22 construction jobs in 2014 alone.

23

1 Q. WILL EAI'S INVESTMENT NEEDS TO SERVE ITS CUSTOMERS  
2 CONTINUE TO INCREASE IN THE FUTURE?

3 A. Yes, greater capital expenditures will be required to meet these  
4 challenges. In fact, excluding the capital investment for the acquisition of  
5 Ouachita and Hot Spring, EAI had an average annual capital expenditure  
6 of almost \$339 million over the ten year period of 2004-2013. EAI projects  
7 an average annual capital expenditure of almost \$538 million since rates  
8 were established in Docket No. 13-028-U through 2019. This excludes  
9 the acquisition of PB2 of the UPS. This amount represents a 72 percent  
10 increase in capital expenditures between those two time periods. The  
11 increase includes both distribution and transmission investment,  
12 environmental costs, critical infrastructure protection costs and  
13 transmission projects that are the result of planning decisions related to  
14 pre-MISO transmission planning as well as the MISO Transmission  
15 Expansion Planning ("MTEP") process. The forecasted period does not  
16 include any discretionary economic development capital investments as a  
17 result of the outcome of EAI's last rate case.

18 As I stated in Docket No. 13-028-U, EAI's capital expenditures for  
19 the 2012-2018 period were forecasted to be at their highest levels in  
20 history at \$3.4 billion, a 32 percent increase above the previous seven-  
21 year period of 2005-2011.<sup>8</sup> That estimate has proven accurate  
22 directionally, unfortunately the latest seven year projection from 2013 –

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<sup>8</sup> Docket No. 13-028-U, McDonald Direct at 32 (March 1, 2013).



1           2019 is even higher at \$4.2 billion, a 63 percent increase from that same  
2           prior 2005-2011 seven-year period. This level of capital expenditures, the  
3           traditional historical test year regulatory framework which results in  
4           regulatory lag, as well as the cash flow harm from disallowances of  
5           reasonable and necessary costs decided in Order Nos. 21 and 35 has  
6           ensured EAI does not have a reasonable opportunity to earn its allowed  
7           return, even though that allowed return is one of the lowest in the country.

8

9    Q.    WILL THE PROPOSED CHANGES IN THIS RATE CASE BETTER  
10    POSITION THE COMPANY TO ADDRESS THE CHALLENGES IT  
11    FACES?

12   A.    Yes. The outcome of this rate case is pivotal for the Company in terms of  
13   positioning it for the future. First and foremost, the Company needs to  
14   recover in customer rates the appropriate level of expense EAI will incur  
15   on a prospective basis as well as an appropriate return on its investment.  
16   Additionally, the election to implement an FRP utilizing a forward test year  
17   will provide for more timely adjustments of rate levels, as necessary,  
18   thereby reducing lag and better matching rates to the events that are  
19   driving those changes.

20

21   Q.    HOW ARE CUSTOMER EXPECTATIONS AND TECHNOLOGY DRIVING  
22    CHANGES AND INVESTMENTS IN UTILITIES?

1 A. Customer expectations today are vastly different from the expectations of  
2 the past. The advancement of mobile technology has enabled our  
3 customers to have real-time access to information literally at their  
4 fingertips. We know that a growing portion of our customer base is  
5 interacting with us through mobile devices. Customer interactions with  
6 other service providers such as retailers, health care and banking  
7 institutions as well as small scale service providers have advanced with  
8 the advent of user friendly, online/digital services. These services are  
9 setting our customers' expectations of us. Customers not only expect  
10 these online services, they demand them from all service providers. EAI  
11 has been investing in such technologies to deliver on customer  
12 expectations. As a result, EAI has received positive feedback from its  
13 customers via JD Power surveys where it has been among the top  
14 performers of all utilities in the nation regarding keeping customers  
15 informed about outages; percent of customers contacted after power  
16 restored; customer communications via electronic channel (email, text,  
17 social media and website); and handling customer service inquiries via  
18 online/email channels.

19 The Company is, therefore, focused on providing a customer  
20 service experience that is personalized, secure, proactive, and available in  
21 multiple digital channels. Investments in new digital technology would  
22 allow the Company to deliver the secure, intuitive, and reliable technology  
23 platforms our customers expect. The Company is evaluating digital

1 improvements that will deliver customer transactions that are flexible,  
2 convenient, and effortless. In addition, the Company is evaluating  
3 technology that can provide proactive and on-demand personal usage and  
4 billing data that enables personalized and relevant value added services  
5 such as proactive usage and billing alerts that provide real time control of  
6 customers' electricity usage. The Company is also evaluating other  
7 programs that could benefit customers, such as prepay/partial payment  
8 options, and demand response programs.

9

10 **III. OVERVIEW OF RATE REQUEST AND KEY COMPONENTS**

11 Q. WHAT IS THE COMPANY REQUESTING IN THIS CASE?

12 A. The Company is requesting a base rate increase primarily associated with  
13 (1) capital investments since EAI's last rate case and through the pro  
14 forma year, including recovering through base rates the costs associated  
15 with the acquisition of PB2 of the UPS, as requested in Docket No. 14-  
16 118-U, and a fair return on those investments, (2) an increase in the  
17 annual storm reserve because of increased storm frequency and intensity,  
18 (3) increases to EAI's vegetation management program because of  
19 additional annual tree trimming and higher costs for that trimming, and (4)  
20 an increase in compensation costs and changes to how certain expenses  
21 are accounted for in EAI's rates. The cumulative effect of these, net of  
22 changes to certain cost recovery riders and the other factors set out  
23 below, is \$167 million in new and additional revenue requested by EAI.



1

2 **A. Drivers**

3 Q. WHAT ARE THE PRIMARY DRIVERS OF THE REVENUE  
4 DEFICIENCY?

5 A. The primary need for new revenue is driven by the investment the  
6 Company has made in new generation, transmission, and distribution  
7 facilities and an increase in its costs to operate the utility since its last  
8 base rate case in 2013. EAI's net investment in facilities has increased \$1  
9 billion since base rates were last set based on 2012-2013 figures. Of this  
10 increase, \$237 million relates to the UPS acquisition.

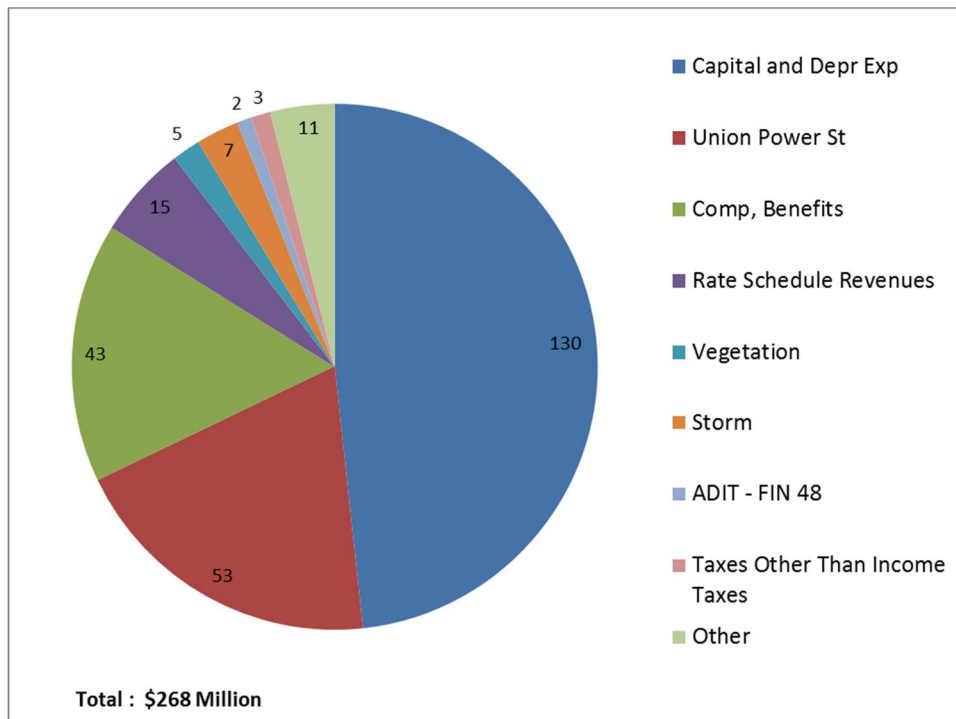
11 In addition, the Company's expenses have increased. Non-Fuel  
12 Operations and Maintenance Expenses, which include pensions and  
13 benefits, have gone up \$86 million. Increases in depreciation and  
14 amortization of \$44 million are driven by the investment in new facilities I  
15 described above. An increase in EAI's Return on Rate Base, \$79 million,  
16 is driven in part by increases in new facilities already in service and  
17 additions that will be completed before this case ends. Taxes Other Than  
18 Income Taxes show a \$4.9 million increase. In addition, EAI is seeking an  
19 increase to its storm damage reserve of \$7 million and an increase in  
20 vegetation management costs of \$4.7 million. Finally, rate schedule  
21 revenue was \$15 million less than the rate schedule revenue requirement  
22 resulting from Docket 13-028-U. Ms. Talkington, Ms. Laney and Mr.

1 Zakrzewski address the change in the Company's costs and revenues  
2 since its last rate proceeding in more detail in their direct testimonies.

3 Although the Company's costs have increased since its last rate  
4 case, the majority of costs driving the need for a base rate increase are  
5 related to capital investments that have been put in service since EAI's  
6 last rate case, including EAI's proposed acquisition of PB 2 of the UPS in  
7 Docket No. 14-118-U. The Figure below demonstrates the key  
8 components of the rate increase in relation to one another with almost  
9 three quarters related to investment:  
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**Figure 2**  
**Rate Case Key Drivers**



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**B. Modifications**

Q. IS EAI MODIFYING ITS PRIOR REQUESTS FOR RECOVERY OF INCENTIVE COMPENSATION COSTS IN THIS PROCEEDING?

A. Yes. EAI is requesting recovery of 100 percent of short term annual incentive compensation costs, as it has in the past, but in this case the Company is not requesting recovery of equity-based long term incentive compensation costs.

1 Q. WHY IS EAI FOREGOING RECOVERY OF EQUITY-BASED LONG-  
2 TERM INCENTIVE COMPENSATION COSTS IN THIS PROCEEDING?

3 A. While EAI maintains that the costs for these programs are reasonable,  
4 market-competitive, and prudently incurred and are also necessary to  
5 attract, motivate, and retain talented employees and as a result should be  
6 recoverable from customers, EAI has made a policy decision not to seek  
7 recovery of these costs at this time. EAI witness Gregory R. Zakrzewski  
8 explains in his direct testimony the specific adjustment to these items from  
9 the cost-of-service study.

10 As Ms. Raeder explains in her direct testimony, the Entergy  
11 Compensation Plan provides a reasonable level of total compensation  
12 expense, using compensation components that are comparable to those  
13 utilized by other utilities and general industries, which allows EAI to attract  
14 and retain qualified, competent employees. This comparison includes  
15 long-term incentive compensation costs. However, I have decided that  
16 the cost of these equity-based long term incentive programs should be  
17 removed from test year expense in this case and will evaluate whether to  
18 seek recovery of these costs in future cases. While equity-based long  
19 term incentives meet every standard for recovery, i.e., they are  
20 reasonable, necessary to retain talented employees in order to provide  
21 utility service, and prudent, I determined that EAI would not seek recovery  
22 of those costs in this case. I view this concession as a non-precedential  
23 one, and it is intended to streamline the case.



1

2 **C. Act 725 - FRP**

3 Q. ASIDE FROM RECOVERING INVESTMENT AND COST INCREASES,  
4 ARE THERE OTHER FACTORS DRIVING THE NEED FOR EAI TO FILE  
5 A RATE CASE NOW?

6 A. Yes. There are three additional factors related to implementation of Act  
7 725. First, EAI is providing notice that it elects to implement a formula rate  
8 plan pursuant to Act 725 and is presenting its proposed FRP tariff for  
9 approval in this case. Second, EAI is updating its cost allocation and rate  
10 design methodology, pursuant to Act 725, to implement key policy  
11 initiatives. Finally, EAI is seeking an increase in its authorized ROE to  
12 provide investors with a return on their investment that it is competitive  
13 with other vertically-integrated electric utilities in the region. A competitive  
14 ROE is necessary to allow the Company to attract the capital to invest in  
15 needed infrastructure and to enable EAI to invest aggressively in  
16 discretionary capital projects to be a productive partner in recruiting  
17 economic development prospects to the state, something that was made  
18 difficult as a result of the outcome of Docket No. 13-028-U.<sup>9</sup>

19

20 Q. PLEASE EXPLAIN EAI'S DECISION TO ELECT TO IMPLEMENT A  
21 FORMULA RATE PLAN PURSUANT TO ACT 725 OF 2015?

---

<sup>9</sup> Prior to Docket No. 13-028-U, EAI was awarded a 10.2 ROE. It was under that structure that EAI was able to assist the state's efforts to recruit Arkansas' most recent large industrial prospect, Big River Steel, L.L.C. ("BRS").

1 A. As described previously, implementing a formula rate plan, such as the  
2 FRP proposed in this case, will benefit both the customer and the  
3 Company by moving to a more streamlined rate review process, subject to  
4 a +/- 50 basis point bandwidth around the ROE established in this case  
5 and a four percent cap by rate class on any annual revenue increase or  
6 decrease, which heretofore has not existed. For the Company, EAI  
7 forecasts continued significant investment to serve its customers,  
8 increasing expenses, and absent BRS, relatively flat sales growth. The  
9 traditional rate case model, combined with the use of an historical test  
10 year would perpetuate a cycle of continual rate case filings resulting in  
11 rate requests approximately every 2-3 years with very “lumpy” rate  
12 impacts that complicate customers’ ability to plan for future power need  
13 expenses. These factors produce regulatory lag and all but ensures EAI  
14 could never earn its allowed return.

15 Consistent with my testimony in Docket No. 13-028-U,<sup>10</sup> this is  
16 exactly what has happened in 2014 and is projected to occur again in  
17 2015. EAI’s book ROE in 2014 was 6.46 percent and is projected to be  
18 less than five percent in 2015. In addition, as described by EAI witness  
19 Ellen Lapson, Order Nos. 21 and 35 also contributed to Moody’s decision  
20 to effectively reduce EAI’s credit rating relative to its peers, an event that  
21 rarely occurs in the industry. As explained by Ms. Lapson, currently 77  
22 percent of 185 Moody’s issuer credit ratings of U.S utilities are higher than

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<sup>10</sup> Docket No. 13-028-U, McDonald Direct at 29-33.

1 EAI's credit rating. Additionally, prominent securities analysts have also  
2 published reports critical of the cost disallowances and low ROE set by  
3 Order No. 21. As EAI witness Ms. Lapson references in her direct  
4 testimony, one report pointed out that EAI, an integrated electric utility  
5 subject to Arkansas regulation, bears greater risk than a delivery-only  
6 utility, but was awarded the same ROE as Consolidated Edison Company  
7 of New York State, which is a delivery only utility.<sup>11</sup>

8 These facts cannot be disputed. In order to maintain the necessary  
9 level of investment to support economic development prospects in  
10 Arkansas, EAI must achieve a more favorable regulatory outcome.  
11 Without a favorable regulatory environment in Arkansas, it would make  
12 more financial sense for Entergy Corporation to invest its discretionary  
13 capital in other jurisdictions where it can attract capital at a lower cost and  
14 it can invest that capital in infrastructure that will produce a more  
15 reasonable return.

16 Having an FRP with a future test year will allow the Company to  
17 better align costs and rates and is a step towards aligning the interests of  
18 the utility and its stakeholders, which would further demonstrate a  
19 favorable regulatory environment and afford EAI the ability to continue to  
20 invest. The customer will have the benefit of more stable rate  
21 adjustments, avoiding the sharp increases that occur by waiting several  
22 years and filing a new case as well as being in a position to benefit from

---

<sup>11</sup> Lapson Direct at 18.

1 the increased sales volumes EAI will have a greater chance of attracting  
2 with a more solid recovery plan to operate within. Mr. Lewis describes the  
3 benefits of an FRP to both the customer and the Company in his direct  
4 testimony.

5

6 **D. Act 725 – Cost Allocation**

7 Q. PLEASE DESCRIBE THE PRODUCTION COST ALLOCATION  
8 METHODOLOGY EAI IS PROPOSING IN THIS CASE.

9 A. EAI is proposing to allocate production costs using the A&E 4 CP cost  
10 allocation methodology rather than the Energy and Peak (“E&P”) or  
11 average and peak (“A&P”) methodology it has proposed in its more recent  
12 rate case applications.

13

14 Q. WHY IS EAI MODIFYING THE METHODOLOGY IT HAS PROPOSED IN  
15 PRIOR CASES?

16 A. Modifying its previous cost allocation methodology from A&P to A&E 4 CP  
17 is consistent with the goals of Act 725. As described in Ms. Talkington’s  
18 testimony, EAI supports this change because A&E 4 CP provides a  
19 reasonable balance between two primary costing concerns, contribution to  
20 the system peak and energy requirements. Moreover, as Mr. Maulden  
21 describes, providing competitive energy costs for large industrial  
22 customers is a key factor in attracting and retaining economic

1 development prospects to Arkansas, and the A&E 4CP cost allocation  
2 methodology keeps industrial rates competitive with the region and nation.

3

4 **E. ROE**

5 Q. WHAT IS EAI'S CURRENT AUTHORIZED ROE?

6 A. In EAI's last rate case, the Company was awarded a 9.3 percent ROE,  
7 which at the time was the lowest non-penalty ROE awarded in the country  
8 to a vertically integrated electric utility. On rehearing, the Commission  
9 increased EAI's authorized ROE from 9.3 percent to 9.5 percent.<sup>12</sup> The  
10 9.5 percent ROE remains among the lowest non-penalty ROEs in the  
11 country for vertically integrated electric utilities. As Ms. Lapson explains,  
12 the current ROE of 9.5 percent is one of the four lowest ROE  
13 determinations over the past eight quarters for integrated electric utilities  
14 in state jurisdictions.<sup>13</sup>

15

16 Q. WHAT IS THE RETURN ON EQUITY EAI IS REQUESTING IN THIS  
17 CASE?

18 A. EAI is requesting an ROE of 10.2 percent.

19

20 Q. WHY IS EAI'S CURRENT ALLOWED ROE INSUFFICIENT?

---

<sup>12</sup> Docket No. 13-028-U, Order No. 35 at 16 (August 15, 2014).

<sup>13</sup> Lapson Direct at 34.

1 A. First and foremost, the law dictates that a public utility is entitled to a rate  
2 of return that is commensurate with returns on investment in other  
3 enterprises having corresponding risks and that is sufficient to assure  
4 confidence in the financial integrity of the Company, so as to maintain its  
5 credit and to attract capital.<sup>14</sup> EAI's currently authorized return  
6 accomplishes none of these goals. With the significant capital investment  
7 the Company is facing, other utilities with the same characteristics will  
8 have an easier time accessing capital at lower rates than EAI if its low-end  
9 9.5 percent ROE is not increased in a manner that puts EAI on a level  
10 playing field with peer utilities.

11

12 Q. DID ACT 725 ADDRESS ROE?

13 A. Yes, Act 725 provided guidance on the types of evidence that can be  
14 submitted by a party in a rate case and considered by the Commission in  
15 setting a utility's authorized return. As evidenced by EAI's last rate case  
16 and the evidence presented in this case by EAI witness Bruce H. Fairchild  
17 and Ms. Lapson, and as recognized by the General Assembly, over-  
18 reliance on the mechanical application of a single method for setting ROE  
19 has the potential to produce substandard results, especially in the current,  
20 artificially-suppressed capital market. A utility with a substandard  
21 authorized ROE is at a disadvantage as compared to other utilities in

---

<sup>14</sup> Bluefield Water Works & Improvement Co. v. Public Serv. Comm'n, 262 U.S. 679, 43 S.Ct. 675 (U.S. 1923); Federal Power Comm'n v. Hope Natural Gas Co., 320 U.S. 591, 64 S. Ct. 281 (U.S. 1944).

1 competing for capital. The General Assembly concluded that other  
2 considerations should be presented for consideration in setting the ROE  
3 rather than over-reliance on a singular model that ignores market trends  
4 and public policy. These factors range from quantitative analysis based  
5 on widely accepted methodologies to current market data, qualitative data,  
6 comparable risks, and commentary from the investment community. As  
7 reflected in the testimony in this case, EAI addressed the expansion of  
8 evidentiary considerations codified in Act 725. Based on the multitude of  
9 factors supported by its witnesses, the Company believes setting the ROE  
10 at 10.2 percent, coupled with recovery of prudently incurred costs, will  
11 ensure EAI is given the opportunity to earn a fair and reasonable rate of  
12 return, commensurate with the risk attendant to its business, and to  
13 position the Company to continue to attract the capital necessary to fund  
14 the infrastructure to provide reliable service to its customers and do its  
15 part in promoting economic development and job growth in the state.

16

17 **F. Creditworthiness**

18 Q. IS ROE THE ONLY FACTOR IN DETERMINING WHETHER THE  
19 COMPANY CAN ACCESS CAPITAL ON REASONABLE TERMS?

20 A. No. A Company's creditworthiness is also a key factor in determining  
21 whether it can access capital on reasonable terms. The lower a utility's  
22 credit rating, the riskier the investment is for an investor. The riskier the  
23 investment, the more costly it is to attract capital and the fewer the

1 investors that are willing to risk their capital. Higher risk means a higher  
2 cost of capital which means higher costs to customers and persistently so.

3

4 Q. DOES ACT 725 INCLUDE MECHANISMS THAT WOULD HELP  
5 ADDRESS EAI'S CREDITWORTHINESS?

6 A. Yes. Act 725 permits the Company to implement an FRP with a forward  
7 test year. This alternative ratemaking mechanism combined with a  
8 forward looking test year and other considerations of evidence used to set  
9 an ROE contribute to a more favorable regulatory environment and have  
10 the potential to impact EAI's credit rating positively. As explained by Ms.  
11 Lapson, credit rating agencies have already affirmed the benefits of such  
12 a regulatory environment in response to the passage of Act 725.<sup>15</sup>

13

14 Q. WITH THE FAVORABLE REACTION BY CREDIT RATING AGENCIES  
15 OF ACT 725, CAN EAI NOW INVEST ITS CAPITAL IN ARKANSAS TO  
16 SUPPORT THE STATE'S GROWTH AND DEVELOPMENT?

17 A. While Act 725 was a positive step by the General Assembly, it's premature  
18 at this time for EAI to deploy its capital consistent with its capability prior to  
19 Docket No. 13-028-U.

20

21 Q. PLEASE EXPLAIN.

---

<sup>15</sup> Lapson Direct at 23-24.



1 A. Clarity on a several items needs to occur. First, the actual determination  
2 of the FRP and ROE in this case and the appropriate balancing of  
3 customer and owner interests will certainly be an indicator of the  
4 Company's ability to invest capital in Arkansas to support economic  
5 development.

6 Second, the Company's ability to recover its reasonable and  
7 necessary costs is just as important as the FRP and ROE in determining if  
8 its credit rating will actually improve and will be in a position to have a  
9 realistic opportunity to earn its authorized ROE. For example, having one,  
10 the FRP with a reasonable ROE, but not the other, the allowance of  
11 reasonable and necessary costs to operate the utility, will still hamper  
12 EAI's ability to meet the needs of all its stakeholders.

13 Notwithstanding the obstacles since the beginning of 2014, EAI has  
14 responded in its customer's best interest and invested \$1 billion net of  
15 depreciation in required generation, transmission and distribution  
16 investments and now seeks to do even more in Arkansas. This case  
17 contemplates the addition of 495 MW of low cost, efficient and clean  
18 generation capacity, the Company has also recently announced the  
19 largest solar facility in Arkansas to prepare for the future, it has  
20 constructed and upgraded transmission and distribution lines and  
21 substations to improve reliability and ensure customers have access to  
22 low cost energy, and equally important is that this case seeks to position  
23 EAI to be a strong and vital partner in growing Arkansas consistent with

1 the General Assembly and gubernatorial economic development priorities  
2 as laid out in Act 725. EAI can't accomplish all this without the approval of  
3 this Application.

4

5 **G. Tariff Changes**

6 Q. PLEASE DESCRIBE THE TARIFF CHANGES EAI HAS REQUESTED IN  
7 THIS CASE?

8 A. EAI has proposed minimal tariff changes and policy schedule updates in  
9 this case as compared to previous cases. Those changes are primarily  
10 described by Mr. Aldy in his direct testimony and include changes to the  
11 Company's street lighting tariffs to update and better describe the fixtures  
12 offered by the Company, an update to the Company's Miscellaneous Fees  
13 to reflect the cost to provide those services, an update to the Company's  
14 Extension of Facilities Policy to remove transformer costs from the costs  
15 of the estimated investment, and two new policy changes to the  
16 Company's Pick-a-Date Plan and Budget Billing Plan in order to help  
17 customers better manage their electric bills. In addition, Mr. Maulden  
18 sponsors both a modification to Rate Schedule 32, which is EAI's  
19 Economic Development Rider ("Rider EDR"), and a new tariff, known as  
20 the Economic Redevelopment Rider ("Rider ERDR").

21 For Rider EDR, EAI is proposing to increase the annual incentives  
22 by 5 percent a year. This change would provide a 50 percent reduction in  
23 billed demand in year one as opposed to the current 45 percent. In

1           addition, the Company is proposing a modification that would allow the  
2           customer the option to receive the incentive via the current tiered  
3           approach or via a levelized approach. EAI would provide the customer the  
4           new option of accepting a 30 percent reduction each year until the  
5           expiration of the incentive at the end of the fifth year. EAI believes this  
6           change will complement the Arkansas Economic Development  
7           Commission's overall incentive package and better position Arkansas to  
8           grow job opportunities.

9           Likewise, Rider ERDR is a new tariff aimed at partnering with local  
10          communities to encourage economic development by incenting small  
11          businesses, sometimes start-up businesses, to locate in unoccupied  
12          buildings within Arkansas communities and thereby increase utilization of  
13          existing EAI electric infrastructure as well as other utility infrastructure,  
14          such as water, wastewater, roads and natural gas. Rider ERDR will be  
15          available to customers (1) who locate in unoccupied buildings in EAI's  
16          service territory and (2) whose net monthly billing demand is anticipated to  
17          be greater than or equal to 150 kW and less than or equal to 500 kW and  
18          who take service under Rate Schedules SGS, LGS, or GST. For the small  
19          businesses who meet the above criteria, their monthly billed demand  
20          would be reduced by 25 percent for a period of 24 months.

21

1 **IV. RATE IMPACTS**

2 Q. WHAT IS THE OVERALL IMPACT ON A TYPICAL RESIDENTIAL  
3 CUSTOMER'S BILL THAT WOULD RESULT FROM THE BASE RATE  
4 INCREASE IN THIS CASE?

5 A. The impact to a typical monthly residential bill for a customer using 1,000  
6 kWh is a net increase of \$13.77 or a 13.16 percent increase.

7

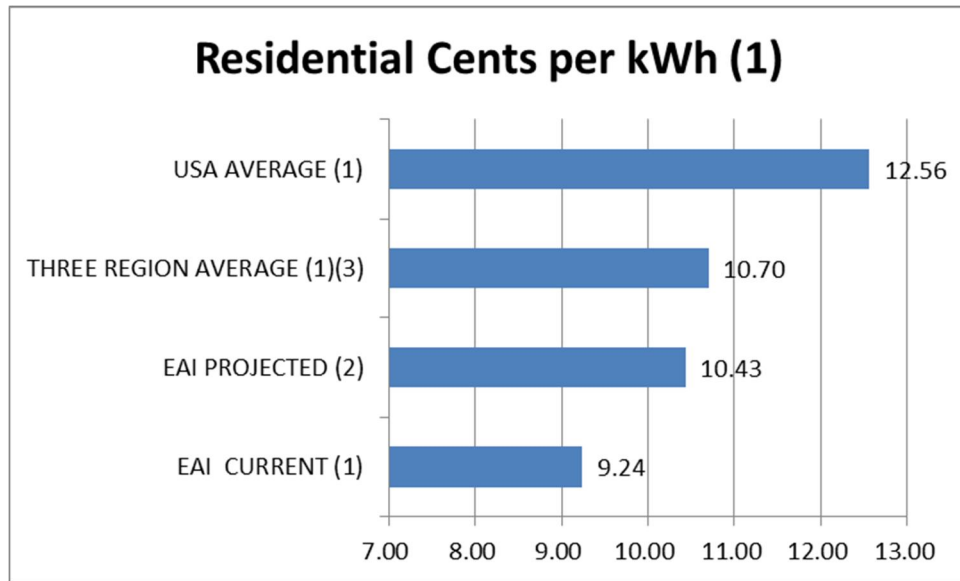
8 Q. HOW DOES THAT IMPACT COMPARE TO THE REGIONAL AND  
9 NATIONAL AVERAGE?

10 A. For residential customers, rates resulting from this case effective March  
11 2016, will remain below the regional and national average, based upon  
12 Edison Electric Institute typical bill for June 2014 comparisons.

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**Chart 2**  
**Comparison of Residential Rates**



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(1) Per EEI, EEI Typical Bills and Average Rates Report Summer 2014 (Twelve Months Ended June 2014)	
(2) Result of multiplying the reported \$0.0924 times the total residential revenue class deficiency percentage	
(3) As defined by EEI, East South Central, West South Central and South Atlantic regions	

7

8 Q. HOW DO THE PROPOSED RATES FOR COMMERCIAL AND  
9 INDUSTRIAL CUSTOMERS COMPARE TO THE REGIONAL AND  
10 NATIONAL AVERAGES?

11 A. As explained by Mr. Maulden, EAI's current rates for commercial and  
12 industrial customers are competitive with the regional and national  
13 averages. Mr. Maulden further explains that, by implementing the cost  
14 allocation and rate design consistent with Act 725, the Company's  
15 commercial and industrial rates remain in the same relative position with  
16 the regional and national averages, enabling Arkansas to stay competitive

1 as compared to other states actively recruiting economic development  
2 prospects to the state.

3

4 **V. WITNESSES**

5 Q. PLEASE PROVIDE AN OVERVIEW OF THE OTHER DIRECT  
6 TESTIMONIES FILED IN THIS CASE.

7 A. The following individuals are providing testimony on these topics:

8 1. Kurtis W. Castleberry, Director, Resource Planning and Market  
9 Operations, who discusses EAI's resource planning and operations issues  
10 in the case:

- 11 • The investment by EAI at the White Bluff and the ISES related to  
12 compliance with Mercury and Air Toxics Standards;
- 13 • Resource planning and operations support services provided by the  
14 System Planning and Operations Organization to EAI and whether  
15 there is a need to issue a Request for Proposals seeking proposals  
16 from third parties to provide these services.
- 17 • The anticipated operating profile for EAI's CCGTs for purposes of  
18 projecting the anticipated costs associated with the Long-Term  
19 Service Agreements associated with those generating plants and  
20 the appropriate recovery mechanism to support recovery of those  
21 costs, with the Company proposing an approach similar to the one  
22 it recommended in Docket No. 14-118-U;

- 1           •       Potential additions to EAI's portfolio of generating assets, including  
2                   the Company's proposed acquisition of PB 2 at UPS, which is also  
3                   the subject of Docket No. 14-118-U, and a proposed PPA for a  
4                   renewable resource, and the cost recovery issues associated with  
5                   the resource, which is the subject of Docket No. 15-014-U; and  
6           •       EAI's recently completed analysis of the benefits it has realized  
7                   from the first full year of operations in the Midcontinent Independent  
8                   System Operator, Inc. ("MISO").
- 9    2.       Jay A. Lewis, Vice President, Regulatory Policy, ESI, who describes EAI's  
10           proposed FRP and how it is consistent with legislation recently passed in  
11           Arkansas. Mr. Lewis also describes how the proposed FRP would work in  
12           conjunction with other tariffs and its energy efficiency recovery  
13           mechanism, in particular the recovery of LCFCs. In addition, Mr. Lewis  
14           addresses how the Company's proposed FRP addresses the future  
15           addition of load due to BRS. Lastly, Mr. Lewis addresses the Company's  
16           proposal regarding AFUDC.
- 17   3.       Myra L. Talkington, Manager, Regulatory Filings for ESI, who  
18           •       presents the results of the Company's cost-of-service study based  
19                   upon a test year that is the period of six months historical ending  
20                   September 30, 2014 and six months projected ending March 31,  
21                   2015;  
22           •       supports the development of customer class allocation factors that  
23                   were used in the Company's cost-of-service study;

- 1 • supports the development of base rate sales revenue, the
- 2 development of the proposed rate design, and the tariff sheets
- 3 reflecting the proposed rate design;
- 4 • explains the revenue requirement calculations and provides an
- 5 overview of the tariff changes and rate effects proposed in this
- 6 case; and
- 7 • supports the Company's request for Rate Schedule No. 44, EAI's
- 8 proposed Rider FRP.

9 4. Gregory R. Zakrzewski, Manager Quality Assurance and Review for ESI,  
10 who supports certain test year financial information used in preparing the  
11 Company's cost-of-service study. Specifically, Mr. Zakrzewski presents  
12 the Company's capital structure and embedded cost of capital calculations  
13 as shown in EAI Direct Exhibit GRZ-1. He also presents the test year  
14 accounting data which includes rate base and operating expenses and  
15 which will serve as the starting point in preparing the cost-of-service study.  
16 He also sponsors certain pro forma adjustments to these test year  
17 amounts and explains why these adjustments are appropriate. Finally, he  
18 describes the accounting and regulatory requirements for the creation of a  
19 regulatory asset associated with the Company's request that the APSC  
20 approve regulatory asset treatment for certain costs associated with  
21 expenses incurred at ANO.

22 5. Ina P. Laney, Regulatory Project Coordinator, Regulatory Filings, ESI,  
23 who supports certain test year financial information used in preparing the



1 Company's cost-of-service study. Specifically, Ms. Laney sponsors  
2 certain pro forma adjustments to the test year accounting data, which  
3 includes rate base and operating expenses and explains why these  
4 adjustments are appropriate.

5 6. Eric Fox, Director, Forecast Solutions, Itron, Inc., who discusses and  
6 supports the weather normalization methodology and resulting rate class  
7 normalized sales and peak demand adjustment factors used in this rate  
8 case;

9 7. Bruce H. Fairchild, principal at Financial Concepts and Applications, Inc.,  
10 who recommends a fair return on common equity for EAI;

11 8. S. Brady Aldy, Vice President, Customer Service for EAI, who describes  
12 the investments the Company has made and expects to make in  
13 distribution and related facilities. Second, he describes the weather  
14 events that occurred in 2013 and 2014, the resulting damage to the  
15 Company's facilities as a result of those events, and the Company's  
16 efforts to restore service to its customers. Mr. Aldy's testimony also  
17 provides support for (a) EAI's request for a 10 year amortization of the  
18 storm costs associated with 2013 and 2014 service restoration efforts that  
19 exceed the normal level of service restoration costs allowed for recovery  
20 through EAI's base rates; and (b) EAI's request to increase the storm  
21 reserve to the current five-year average storm expense amount. Third,  
22 Mr. Aldy will explain EAI's vegetation management program for distribution  
23 lines and provide support for a \$4.66 million adjustment to test year

1 expense because of increased contract prices for this work and to reflect  
2 certain changes that have been made to the number of line miles trimmed  
3 annually by EAI. Fourth, Mr. Aldy explains the benefits customers receive  
4 from its membership in trade industry associations. Fifth, Mr. Aldy  
5 supports and adjustment to test year payroll expense because of a  
6 strategic initiative for the meter service work group within his organization.  
7 Finally, Mr. Aldy supports proposed changes to the following tariffs and  
8 policies:

- 9 • Rate Schedule No. 10, Municipal Street Lighting Service;
- 10 • Rate Schedule No. 12, All Night Outdoor Lighting Service;
- 11 • Rate Schedule No. 21, Municipal Shielded Street Lighting Service;
- 12 • Rate Schedule No. 29, Charges Related to Customer Activity;
- 13 • Rate Schedule No. 60, Extension of Facilities Policy;
- 14 • Policy Schedule No. 1, Pick a Date Plan;
- 15 • Policy Schedule No. 2, Budget Billing Plan;
- 16 • Policy Schedule No. 13.3, Agreement for Electric Service; and
- 17 • Policy Schedule No. 13.12, Agreement for interruptible Service.

18 9. Michael A. Krupa, Director – Fukushima Project, ESI, who addresses  
19 EAI’s compliance with the Fukushima Orders and related NRC requests  
20 for information. Mr. Krupa also addresses the costs associated with the  
21 Flood Barrier Restoration efforts at ANO.

22 10. Jennifer A. Raeder, Vice President, Human Resources – Total Rewards  
23 for ESI, who describes EAI’s compensation related costs, including

1 compensation program, design, and elements of the program and how  
2 EAI's compensation program design is consistent with the electric utility  
3 industry and that its total level of compensation is at the median of peer  
4 companies. Ms. Raeder also explains why it is necessary for EAI to have  
5 a compensation program that is comparable to that of other utilities and  
6 the market and how such a program is beneficial to customers. Finally,  
7 Ms. Raeder explains recent changes to supplemental retirement benefits  
8 programs offered by EAI and the other Entergy Companies.

9 11. James I. Warren, member of the law firm of Miller & Chevalier Chartered,  
10 who supports two particular aspects of the Company's treatment of  
11 income taxes in its filing in this proceeding. The first is its treatment of  
12 Financial Accounting Standards Board Interpretation No. 48 amount, that  
13 is, the amount of its tax liability it has been determined is likely currently  
14 owed to the taxing authorities. The second is the treatment of the tax  
15 deduction allowed under Section 199 of the Internal Revenue Code and its  
16 implications for the Revenue Conversion Factor. Finally, Mr. Warren  
17 addressed the issue of whether or not accumulated deferred income taxes  
18 can be specifically associated with specific assets and liabilities or  
19 whether, instead, they are fungible.

20 12. Michael L. Maulden, Director, Business and Economic Development, who  
21 will describe EAI's Business and Economic Development organization and  
22 the role it plays in promoting economic development and job growth in the  
23 state. He also addresses the proposed changes to the current Rider EDR

1 and the addition of Rider ERDR. Finally, Mr. Maulden describes how  
2 EAI's proposed cost allocation methodology and rate design changes will  
3 be beneficial to economic development and the promotion of employment  
4 opportunities in the state.

5 13. Melinda K. Montgomery, Manager of Transmission Planning for EAI, who  
6 provides a brief overview of the transmission planning, demonstrating the  
7 large growth in transmission investment EAI has made over the last  
8 several years. Ms. Montgomery also describes how that growth will  
9 continue into the future, and she provides a description of the capital  
10 additions included in the Company's total Net Transmission Plant In  
11 Service.

12 14. Ellen Lapson, Principal, Lapson Advisory, who discusses investment  
13 analysts' view of the financial standing of EAI. Specifically, Ms. Lapson  
14 offers analysis and draws conclusions from several investment analyst  
15 and rating agency reports that describe how the analysts and rating  
16 agencies reacted unfavorably to the combined effect of APSC Orders No.  
17 21 and 35 in Docket No. 13-028-U on EAI's financial strength, including  
18 the unusually low allowed ROE as well as regulatory accounting methods,  
19 disallowances, and adjustments that weakened EAI's operating cash flow.  
20 In addition to reactions to the ROE granted in Order No. 21, Ms. Lapson  
21 also addresses subsequent reactions to Order No. 35 and to the  
22 cumulative effect of Order Nos. 21 and 35, which are adversely affecting  
23 EAI's ability to earn the APSC-determined ROE and to produce the cash

1 flow needed to maintain and improve EAI's financial integrity during a  
2 period of high capital expenditures on needed electric infrastructure.

3 15. Mark. W. Woodby, Vice President, Engineering and Technical Services,  
4 EOI, who addresses the costs for dues payments EAI makes to support  
5 research and development activities for the Electric Power Research  
6 Institute ("EPRI") and those of the Nuclear Energy Institute ("NEI") and  
7 demonstrates that EAI's support of EPRI and NEI provides tangible  
8 savings and benefits to EAI's customers. Mr. Woodby also addresses  
9 benefits to EAI and its customers through dues paid to participate in  
10 programs and services provided by the Institute of Nuclear Power  
11 Operations.

12

13 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

14 A. Yes.

CERTIFICATE OF SERVICE

I, Laura R. Landreaux, do hereby certify that a copy of the foregoing has been served upon all parties of record by forwarding the same by electronic mail and/or first class mail, postage prepaid, this 24th day of April, 2015.

/s/ Laura R. Landreaux  
Laura R. Landreaux