

July 17, 2013

VIA ELECTRONIC FILING AND OVERNIGHT DELIVERY

Maryland Public Service Commission
David J. Collins
Executive Secretary
6 St. Paul Street, 16th Floor
Baltimore, MD 21202

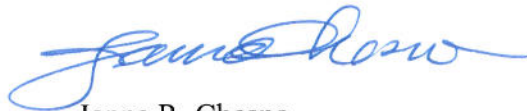
*Re: Case No. 9318 – Direct Testimony – Application of Dominion Cove Point LNG,
LP for a Certificate of Public Convenience and Necessity*

Dear Executive Secretary Collins,

Enclosed for filing, please find an original and seventeen (17) copies of the pre-filed Direct Testimony of Robert B. McKinley, Robert M. Bisha, and Richard B. Gangle on behalf of Dominion Cove Point LNG, LP in the above-captioned proceeding.

I have enclosed an extra copy of the filing, and request that it be date-stamped and returned in the enclosed self-addressed envelope. If you have any questions, please contact me at (202) 298-1874.

Respectfully submitted,



Janna R. Chesno

Enclosures

cc: Service List
Susan T. Gray, MDNR
William Paul, MDE
Lisa S. Booth
William H. Baxter II
Amanda B. Tornabene
Rick R. Linker
Amanda K. Prestage

**BEFORE THE
PUBLIC SERVICE COMMISSION OF MARYLAND**

**IN THE MATTER OF:)
)
THE APPLICATION OF DOMINION)
COVE POINT LNG, LP FOR A)
CERTIFICATE OF PUBLIC)
CONVENIENCE AND NECESSITY TO)
CONSTRUCT A GENERATING STATION)
WITH A NAME-PLATE CAPACITY OF)
130 MW AT THE DOMINION COVE)
POINT LIQUEFIED NATURAL GAS)
TERMINAL IN CALVERT COUNTY,)
MARYLAND)**

Case No. 9318

**DIRECT TESTIMONY OF
ROBERT B. MCKINLEY ON BEHALF OF
DOMINION COVE POINT LNG, LP**

1 **Q. Please state your name, occupation, and current position.**

2 A. My name is Robert B. McKinley, and I am Vice President, Generation
3 Construction for Dominion Resources Services, Inc. In that capacity, I am responsible
4 for engineering, procurement and construction on behalf of Dominion Cove Point LNG,
5 LP (“Dominion Cove Point”) for the Maryland segment of the proposed Dominion Cove
6 Point Liquefaction Project (“Liquefaction Project”) currently under review by the Federal
7 Energy Regulatory Commission (“FERC”) in Docket No. CP13-113, including the
8 proposed on-site generating facilities that are the subject of Dominion Cove Point’s April
9 1, 2013 application and subsequent supplements (collectively, “Application”) submitted
10 in this proceeding. My business address is 5000 Dominion Boulevard, Glen Allen,
11 Virginia, 23060. A statement of my background and qualifications is attached as
12 Appendix A.

13 **Q. What is the purpose of your testimony in this case?**

14 A. I will describe the proposed on-site electric generating station with a
15 name-plate capacity of 130 megawatts (“MW”) to be located at Dominion Cove Point’s
16 existing liquefied natural gas (“LNG”) terminal in Lusby (Calvert County), Maryland as
17 part of the Liquefaction Project.

18 My testimony also will address several of the factors required by Sections 7-207
19 and 7-208 of the Public Utility Companies Article (“PUC Article”) and Title 20, Subtitle
20 79 of the Code of Maryland Regulations (“COMAR”) for the Maryland Public Service
21 Commission (“Commission”) to issue a Certificate of Public Convenience and Necessity
22 (“CPCN”) to authorize the construction of the electric generating station proposed by
23 Dominion Cove Point in this proceeding. Specifically, I will address the effect of the
24 proposed generating station on the stability and reliability of the electric system and on
25 the economy of the state. Dominion Cove Point Witness Robert M. Bisha will give an
26 overview of the environmental impacts, including air quality and water resources, and
27 other factors bearing on the public convenience and necessity, and will specifically
28 discuss water quality impacts, including Dominion Cove Point’s applications to
29 appropriate and use waters of the State of Maryland (“Water Appropriation Permit
30 Application”) attached as Appendix A-4 to the Application in this proceeding. Dominion
31 Cove Point Witness Richard B. Gangle will specifically discuss air quality impacts,
32 including the emissions modeling and impact analysis in the *PSD/NA NSR Air Permit*
33 *Application Report* (“Air Report”) attached as Appendix A-2 to the Dominion Cove Point
34 Application in this proceeding.

35 In addition, I will discuss Dominion Cove Point’s request to the Commission to
36 expeditiously process this Application and to grant a waiver of Section 7-208(b)(1) of the

37 PUC Article. As I discuss later in my testimony, this will enable Dominion Cove Point to
38 start construction of the generation facilities contemporaneously with other components
39 of the proposed Liquefaction Project currently under review by the FERC. The timely
40 commencement of construction is essential in order to meet the projected in-service date
41 of June 2017 for the Liquefaction Project.

42 **Project Description**

43 **Q. Please describe the proposed electric generating facilities in this**
44 **proceeding.**

45 A. Dominion Cove Point is requesting authorization to construct and install
46 two steam turbine generators with a name plate capacity of 65 MW each, for a combined
47 total of 130 MW, on the existing LNG terminal (Application at pp. 7-8). The generating
48 station is comprised of two heat recovery steam generators (“HRSGs”) and two auxiliary
49 boilers that will supply steam to the two steam turbines (Application at pp. 8-9). The
50 HRSGs will recover heat from the exhaust of two GE Frame 7 natural gas-fired turbines,
51 which drive the two refrigeration compressor strings along with helper motors
52 (Application at pp. 6-7). Both the auxiliary boilers and the HRSGs will have Selective
53 Catalytic Reduction (“SCR”) systems and carbon monoxide (“CO”) catalyst with
54 Continuous Emissions Monitoring (“CEM”) (Application at p. 9). A more detailed
55 description of the proposed electric generating station, its design, and operating features
56 are provided in the Application (pp. 6-11 and Appendices). The proposed generating
57 station will exclusively support the LNG terminal’s electric load consistent with the
58 proposed Dominion Cove Point Liquefaction Project filed with the FERC, which I will
59 discuss below. All of the power produced will be consumed at the LNG terminal; no

60 power will be exported (Application at p. 12), and so approval of the generating station
61 will not impact the stability and reliability of the electric system in Maryland.

62 **Q. Please briefly describe the Dominion Cove Point Liquefaction Project**
63 **currently before the FERC.**

64 A. Dominion Cove Point is seeking authorization from FERC to construct,
65 modify, install, own, operate, and maintain the Liquefaction Project. The FERC
66 proceeding will involve construction of new facilities in Maryland and Virginia, and
67 expansion of existing Dominion Cove Point LNG terminal facilities to provide gas
68 liquefaction services for the export of LNG to customers that will provide their own gas
69 supply (Application at p. 2). The FERC application was filed on April 1, 2013 in Docket
70 No. CP-13-113 contemporaneously with this Application. The liquefaction facilities
71 proposed in the FERC application, combined with existing facilities, will allow for the bi-
72 directional service of receiving and gasifying imported LNG from LNG vessels, and
73 liquefaction of natural gas for loading onto LNG vessels for export from the Dominion
74 Cove Point LNG terminal. The permanent facilities that comprise the Liquefaction
75 Project, including the generating station that is the subject of this Application, will be
76 constructed within the fenced area of the 131-acre operating industrial area at the existing
77 LNG terminal in Calvert County, Maryland (Application at p. 6). The liquefaction
78 facilities will consist of one LNG train expected to have a nameplate capacity (based on
79 100 percent run-time) of up to 5.75 million metric tons per annum (“mtpa”) of LNG; new
80 natural gas-fired turbines to mechanically drive the main refrigerant compressors; the
81 generation of additional power on-site to meet the power demands of the Liquefaction
82 Project; and equipment to process the gas stream to remove any impurities that would
83 damage the liquefaction equipment (Application at pp. 6-7). The Liquefaction Project

84 utilizes state-of-the-art waste heat recovery technology to generate electricity, reflects
85 efficient land use practices, limits its permanent footprint to the existing site, and
86 institutes a zero-discharge system for all process water use (Application at pp. 11, 13;
87 Appendix A-3 at Sections 1, 2.1.1, 8.1.1). It also employs sophisticated pollution control
88 technology and will minimize environmental impacts of the proposed facilities on the
89 surrounding area (Appendix A-3 at Section 9.1).

90 **Q. Please describe the existing electrical system at the LNG terminal.**

91 A. Dominion Cove Point owns and operates the existing LNG import
92 terminal in Lusby, Maryland (Application at p. 2). The construction and operation of
93 these facilities have been authorized by FERC under the Natural Gas Act, including the
94 existing electric generating capacity at the LNG terminal, and the Commission has either
95 previously approved and/or exempted the construction of generating stations at the LNG
96 terminal (Application at pp. 2 and 5-6). All of the power produced at the LNG terminal
97 is used to meet the needs of the terminal (Application at p. 15). Dominion Cove Point
98 maintains protection equipment on the LNG terminal's service connection with the local
99 electric company, Southern Maryland Electric Cooperative ("SMECO"), which prevents
100 electricity from the terminal to flow to SMECO (Application at pp. 8-12).

101 **Q. How is the existing SMECO service connection utilized?**

102 A. As described above, the existing SMECO service connection is not
103 utilized for normal operation. In the unlikely circumstance that all on-site generation is
104 non-operational or scheduled maintenance requires use of the connection, then protective
105 circuit breakers could be manually switched to allow power to flow from SMECO. Any
106 such emergency or maintenance service provides only enough power to operate the
107 Administration and Main Control Building loads at the LNG terminal.

108 **Q. How will the existing SMECO service connection be utilized during**
109 **construction of the Liquefaction Project?**

110 A. During construction of the Liquefaction Project, this electric distribution
111 connection will be used to provide limited service to the construction contractor. The
112 LNG Terminal's contract with SMECO for this connection is for 2 MVA at 13.8 kV.
113 The construction contractor may contract with SMECO for temporary increased capacity
114 (approximately 5 MVA) at the same voltage, depending on their final electric
115 requirements. After construction, the SMECO service connection will be restored to its
116 current status (Application at pp. 8-9 and 12).

117 **Q. How will the proposed electric generating facilities be used at the**
118 **LNG terminal?**

119 A. As more fully described in the Application (pp. 7-12), in order to provide
120 additional power needed for the Liquefaction Project, Dominion Cove Point is requesting
121 authorization to construct and operate a highly efficient generating station with a 130
122 MW name-plate capacity comprised of two 65 MW steam turbine generating units and
123 two auxiliary boilers that will supply steam to the two steam turbines. These generating
124 units will operate in combined cycle mode with steam generated from the waste heat
125 from gas turbines used to mechanically drive the compressors used for the liquefaction
126 process, and represent a proven and efficient technology. These steam turbines will be
127 located at the LNG terminal and used to provide the additional power needed for the
128 Liquefaction Project. All of the power from these units will be consumed on-site. The
129 selected manner of power production is designed to be very efficient, with waste heat
130 recovery, as noted, and state-of-the-art pollution control systems. The addition of these
131 facilities at the LNG terminal will bring the total on-site name-plate generating capacity

132 to 210.9 MW, which will allow the facility to serve existing and new LNG customers,
133 and will allow for sufficient backup to provide for the facility's necessary reliability.
134 Only those generating units needed to meet the LNG terminal's electric requirements
135 would be operated at any one time. The additional generation proposed here will be used
136 exclusively to produce on-site generated electricity.

137 **Q. Has Dominion Cove Point also requested FERC authority to construct**
138 **and operate the proposed 130 MW electric generating station?**

139 A. Yes. As described above, Dominion Cove Point requested FERC
140 authorization to construct and operate the Liquefaction Project, including the proposed
141 electric generating station which is the subject of this proceeding.

142 **CPCN Factors**

143 **Q. Will the proposed generating station have an impact on the stability**
144 **and reliability of the state electric system?**

145 A. No. The proposed generating station will be used exclusively to provide
146 additional on-site generated electricity for the LNG terminal and all of the power
147 produced will be consumed at the LNG terminal (Application at p. 7). No power will be
148 exported and no new transmission lines will be required (Application at p. 12). Under
149 these circumstances, the construction of the proposed generating system will have no
150 adverse impact on the stability and reliability of the utility electric system in Maryland.

151 **Q. What impact will the proposed generating station have on the**
152 **economics of the state?**

153 A. Since the electricity produced by the proposed additional generation will
154 be used exclusively to meet the power requirements of the LNG terminal, the proposed
155 generating station will have no direct impact on the economics of the State because the

156 electricity will not be exported onto the grid, and Maryland residents will not pay for the
157 electricity through rates (Application at p. 11). However, as discussed in the Application
158 and Appendices, construction and operation of the increased generation, which is
159 necessary to power the Liquefaction Project, will provide substantial economic
160 development benefits in the form of increased jobs, property tax collections, and
161 additional business sales in Calvert County and throughout the State of Maryland (see
162 Application at pp. 11-12; Appendix A-3 at Sections 5.2.1.1, 5.2.4.1, and 5.2.2.1).

163 **Q. What CPCN conclusions can be drawn from your testimony?**

164 A. The construction of the proposed generating station is required by the
165 public convenience and necessity because:

166 (1) the generating station will be used exclusively to provide on-site generated
167 electricity to meet the LNG terminal's electric load, and will have no adverse impact
168 upon the stability and reliability of the state electric system;

169 (2) all of the power produced will be consumed at the LNG terminal and no
170 new transmission lines will be required; and

171 (3) construction and operation of the proposed generating station will provide
172 positive cumulative economic benefits to the State of Maryland.

173 **Request for Waiver and Expedited Review**

174 **Q. Has Dominion Cove Point requested FERC and the Commission to**
175 **expeditiously process the applications for the Liquefaction Project?**

176 A. Yes. Dominion Cove Point has requested federal approval from FERC by
177 February 1, 2014, so that construction of the liquefaction facilities can begin in the first
178 quarter of 2014 (Application at p. 10). This approval date is critical to ensure that
179 commercial operations will meet the targeted in-service date of June 2017 (Application at

180 p. 11). In anticipation of that date, and to coordinate the timely completion of the
181 permitting process, Dominion Cove Point has also requested this Commission to process
182 this Application as expeditiously as possible.

183 **Q. Has Dominion Cove Point requested the Commission to grant waivers**
184 **necessary to expeditiously process this Application?**

185 A. Yes. Dominion Cove Point is requesting a waiver of Section 7-208(b)(1)
186 of the PUC Article, which requires an application to construct an electric generating
187 station to be filed at least two years prior to the time that construction is to commence
188 (Application at pp. 3, 16-18). The electric generating station proposed in this proceeding
189 is an integral component of the Liquefaction Project, which is pending approval at FERC
190 (Application at p. 14). As noted, Dominion Cove Point has requested FERC
191 authorization by February 1, 2014, so that construction can commence by the first quarter
192 of 2014. Without a waiver of the two-year notice period, Dominion Cove Point will not
193 be able to start construction of the electric generating facilities contemporaneously with
194 other components of the Liquefaction Project.

195 **Q. Does this conclude your direct testimony?**

196 A. Yes, it does.

APPENDIX A

**BACKGROUND AND QUALIFICATIONS
OF
ROBERT B. MCKINLEY**

As Vice President – Generation Construction for Dominion Resources Services, Inc., Robert B. McKinley is responsible for the engineering and construction of existing and planned power station capital projects for Virginia Electric and Power Company (the “Company”) and its affiliates. A native of Holmes, Pennsylvania, Mr. McKinley is a 1981 graduate of Drexel University with a B.S. degree in electrical engineering. He is a member of the Institute of Electrical and Electronics Engineers.

Mr. McKinley joined the Company in 1981 as an assistant cost engineer in Power Station Engineering & Construction. Over the next several years, he held numerous positions in Engineering & Construction and Fossil & Hydro, including as a senior engineer and product specialist. Mr. McKinley became Director – Fossil & Hydro Engineering in 2001; Director – Fossil & Hydro Projects in 2004; and Station Director at Possum Point Power Station in 2005. He was named to his current position effective October 2007.

Mr. McKinley has previously presented testimony before the State Corporation Commission of Virginia.

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130 MW AT THE DOMINION COVE)
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Case No. 9318

**DIRECT TESTIMONY OF
ROBERT M. BISHA ON BEHALF OF
DOMINION COVE POINT LNG, LP**

1 **Q. Please state your name, occupation, and current position.**

2 A. My name is Robert M. Bisha. I am Director, Environmental Business
3 Support for Dominion Resources Services, Inc. In that capacity, I am responsible for
4 corporate support in environmental studies, permitting and compliance on behalf of
5 Dominion Cove Point LNG, LP (“Dominion Cove Point”) for the Maryland segment of
6 the proposed Dominion Cove Point Liquefaction Project (“Liquefaction Project”)
7 currently under review by the Federal Energy Regulatory Commission (“FERC”) in
8 Docket No. CP13-113, including the proposed on-site generating facilities that are the
9 subject of Dominion Cove Point’s April 1, 2013 application and subsequent supplements
10 (collectively, “Application”) submitted in this proceeding. My business address is 5000
11 Dominion Boulevard, Glen Allen, Virginia, 23060. A statement of my background and
12 qualifications is attached as Appendix A.

13 **Q. What is the purpose of your testimony in this case?**

14 A. My testimony will address several of the factors required by Sections 7-
15 207 and 7-208 of the Public Utility Companies Article (“PUC Article”) and Title 20,
16 Subtitle 79 of the Code of Maryland Regulations (“COMAR”) for the Maryland Public
17 Service Commission (“Commission”) to issue a Certificate of Public Convenience and
18 Necessity (“CPCN”) to authorize the construction of the electric generating station
19 proposed by Dominion Cove Point in this proceeding. Specifically, I will address the
20 effect of the proposed generating station on aesthetics, historic sites, aviation safety, and
21 the environment, particularly air and water pollution. Dominion Cove Point Witness
22 Robert B. McKinley will address the effect of the proposed generating station on the
23 stability and reliability of the electric system and on the economy of the state.

24 My testimony will provide an overview of the potential environmental impacts,
25 including air quality and water resources, associated with the Liquefaction Project and
26 construction of the proposed generating station. My testimony also supports Dominion
27 Cove Point’s *Applications to Appropriate and Use Waters of the State* (“Water
28 Appropriation Permit Application”) contained in Appendix A-4 of the Application.
29 Dominion Cove Point Witness Richard B. Gangle will support the *PSD/NA NSR Air*
30 *Permit Report* (“Air Report”) provided in Appendix A-2 of the Application, and more
31 fully describe the specific air emission sources to be constructed as part of the
32 Liquefaction Project, the selection of control technology, the development of proposed
33 emissions limitations for the equipment being added, and ambient air quality modeling
34 and other analyses which are more fully described in Air Report.

35

CPCN Factors

36

Q. Will the construction of the proposed generating station have any

37

adverse impacts on aesthetics, historic sites or aviation?

38

A. No. With the exception of the need to use two temporary construction lay-

39

down areas to bring materials and workers to the LNG terminal site (“Offsite Areas A

40

and B”), all of the construction activities associated with the proposed generating station

41

will take place at the existing LNG terminal site (Application at p. 6) on land that has

42

been previously disturbed (Application at p. 14; Appendix A-3 at Sections 4.1 and 8.4.1).

43

Further, construction at the LNG terminal site should not affect aviation safety and

44

should have minimal effects on the aesthetics of the terminal site and surrounding areas.

45

Construction will be conducted in accordance with Federal Aviation Administration

46

(“FAA”) guidelines and the facilities to be constructed will not exceed the height of the

47

existing structures at the LNG terminal. Further, Dominion Cove Point has consulted

48

with the Patuxent Naval Air Station located nearby and was not informed of any

49

concerns regarding aviation safety. Finally, although it is not anticipated that the

50

construction of the proposed generating station has the potential to impact any known

51

historic and/or archaeological sites, Dominion Cove Point has begun consultations with

52

the Maryland Historical Trust (Appendix A-3 at Section 4.3). The Maryland Historical

53

Trust has advised that construction at the LNG terminal “has very little archeological

54

potential and requires no further investigation” (Appendix A-3 at Resource Report 4,

55

Appendix 4-B).

56

Q. Are there any other environmental impact considerations associated

57

with the construction of the proposed generating facilities?

58 A. The construction of the proposed generating station has been designed to
59 minimize the environmental impact of the proposed facilities (Application at p. 13).
60 Dominion Cove Point has attached to its Application in this proceeding the Air Report,
61 the *Federal Energy Regulatory Commission Environmental Report* (“FERC
62 Environmental Report”), and the Water Appropriation Permit Application in Appendices
63 A-2, A-3, and A-4, respectively. These reports demonstrate that the environmental
64 impacts are minimal and will be mitigated to the maximum extent practicable through
65 mitigation measures proposed by Dominion Cove Point.

66 I will discuss separately in my testimony the impacts on Air Quality and Water
67 Resources. However, the Environmental Report, which was filed contemporaneously
68 with the FERC for the Liquefaction Project, summarizes and provides the results of the
69 environmental analyses for the Liquefaction Project and contains all of the environmental
70 information required by the provisions of COMAR. Specifically, the Environmental
71 Report includes information regarding the general site conditions, the effect on air quality
72 and noise, the effect on water quality and appropriation, groundwater resources, water
73 quality, wetlands, fish, wildlife and vegetation, aquatic and terrestrial resources, and
74 cultural resources. We note that PPRP is a cooperating agency for purposes of the
75 environmental review in the FERC proceeding, pursuant to regulations implementing the
76 National Environmental Policy Act of 1968.

77 **Q. What general CPCN conclusions can be drawn from your testimony**
78 **and the Application?**

79 A. The construction of the proposed generating station is required by the
80 public convenience and necessity because it can be constructed and operated with

81 minimal environmental impacts, and will comply with all applicable federal and state air
82 quality regulations, as more fully described by Dominion Cove Point Witness Gangle.

83 **Water Resource Impacts**

84 **Q. Please describe the Liquefaction Project's groundwater use.**

85 A. Dominion Cove Point will draw from three existing wells located at the
86 LNG terminal to support the proposed Liquefaction Project, and no additional water
87 supply wells will be drilled to support the project. One well (Well No. 229J) withdraws
88 water from the Lower Patapsco aquifer and is the main well for the LNG terminal, as
89 well as the source of water for drinking, cooling, fire protection, and testing. Water for
90 the Liquefaction Project construction and operation will be primarily provided by Well
91 No. 229J (including water for hydrostatic testing of equipment at the LNG terminal)
92 (Application; Appendix A-4 at p. 2). Water for hydrostatic testing at Offsite Area A will
93 be obtained from Well No. 229J. The other two existing wells at the LNG terminal (Well
94 Nos. 128J and 230J) withdraw water from the Aquia aquifer and will be primarily used
95 for backup or in the case of emergency (Application; Appendix A-4 at p. 2). As part of
96 the Liquefaction Project, Well No. 230J will be abandoned (Application; Appendix A-4
97 at p. 2). Dominion Cove Point is not proposing to use water from Lake Levy or Osborne
98 Pond.

99 Currently, Dominion Cove Point has a 40,000 gallons per day ("gpd") water
100 appropriation from the Lower Patapsco aquifer. During the construction period, an
101 additional 40,000 gpd (average annual total) and 60,000 gpd (maximum annual total) will
102 be needed from the Lower Patapsco. For operations, an additional 210,000 gpd (average
103 annual total) and 315,000 gpd (maximum annual total) will be needed from the Lower

104 Patapsco. As demonstrated by Appendix A-4 of the Application, Dominion Cove Point
105 does not anticipate that any of these groundwater withdrawals will adversely affect local
106 groundwater levels.

107 **Q. Will the Liquefaction Project consume any surface water?**

108 A. No. There will be no surface water used by the construction and operation
109 of the Liquefaction Project.

110 **Q. Please describe any surface water impacts associated with the**
111 **Liquefaction Project.**

112 A. With regard to the LNG terminal, the main surface water resources are the
113 Chesapeake Bay and the Patuxent River. Stream channels located on and adjacent to the
114 LNG terminal ultimately drain to the Chesapeake Bay and are not considered sensitive
115 surface waters. There will be no in-water construction within the Chesapeake Bay. The
116 surface water impacts at temporary Offsite Areas A and B are described in more detail in
117 the Application at Appendix A-1 (Environmental Summary at pp. iii-v) and Appendix A-
118 3 (at Section 2.2.1.1.2).

119 **Q. Please describe the Liquefaction Project's impacts on water quality.**

120 A. Construction activities including grading, clearing, and excavation will be
121 managed in accordance with an approved erosion and sediment control plan to minimize
122 potential adverse impacts to water quality, and in accordance with an approved
123 stormwater management plan to prevent adverse effects to water quality from stormwater
124 runoff.

125 **Q. Is Dominion Cove Point requesting authorization to use Maryland**
126 **state water resources as part of the Liquefaction Project?**

127 A. Yes. On April 1, 2013, Dominion Cove Point filed with the Maryland
128 Department of the Environment (“MDE”) two related water applications. The first
129 application is for a new permit for the appropriation and use of a 40,000 gpd (average
130 annual total) and 60,000 gpd (average maximum total) withdrawal of groundwater during
131 construction of the Liquefaction Project. The second application is for a change to
132 Dominion Cove Point’s existing Permit to Appropriate and Use Waters of the State of
133 Maryland, and requests an additional 210,000 gpd (average annual total) and 315,000 gpd
134 (average maximum total) withdrawal for use during operations.

135 **Q. Why is Dominion Cove Point requesting a new water appropriation**
136 **and use permit in addition to a modification of an existing permit?**

137 A. A new water appropriation and use permit and a modification of a water
138 and use permit have been requested to meet the needs of the proposed Liquefaction
139 Project. The two permit approach was requested by the MDE. The new water
140 appropriation and use permit seeks approval for water use only during construction of the
141 Liquefaction Project, while the modification seeks approval for permanent increased
142 water use at the LNG terminal going forward.

143 **Q. What are the planned uses for the additional water resources by the**
144 **Liquefaction Project?**

145 A. A variety of construction and industrial uses are planned. For
146 construction, the additional groundwater will be used for hydrostatic testing at the LNG
147 terminal and/or Offsite Area A for pre-commissioning, commissioning, start-up, and
148 performance testing. For operations, the greatest quantities are needed for the planned
149 steam turbine system, followed by the maintenance of the fire suppression system. A

150 significant volume is also required to fill water tanks used for gas vaporization. The
151 proposed groundwater withdrawals and water resource uses are discussed in detail in the
152 Water Appropriation Permit Application (Appendix A-4, Table 2).

153 **Q. Has Dominion Cove Point evaluated the potential impacts to the**
154 **Lower Patapsco aquifer based on the additional proposed groundwater**
155 **appropriation permits required for the Liquefaction Project?**

156 A. Yes. An analysis was done using the results of the 2008 pumping test on
157 the Lower Patapsco production well at the LNG terminal. The results of the analysis are
158 discussed in detail in the Water Appropriation Permit Application (Appendix A-4,
159 Table 3).

160 **Q. Did Dominion Cove Point consider alternative sources of obtaining**
161 **the water needed for the Liquefaction Project?**

162 A. Yes. Dominion Cove Point considered a variety of alternatives to using
163 groundwater. Options considered were pumping water from the Chesapeake Bay,
164 pumping water from on-site Lake Levy and/or Osborne Pond, and utilizing the Calvert
165 County municipal water supply. All alternatives were found to be unsuitable. The
166 Chesapeake Bay alternative was found undesirable because Dominion Cove Point does
167 not have an existing water intake, and environmental covenants would preclude the
168 installation of a water line from the Bay to the Project area. In addition, the water of the
169 Bay is brackish and would require treatment before it could be used by the equipment.
170 While such treatment could be done at additional cost, it would also create a large volume
171 of wastewater that would need to be properly managed. In addition, it was determined
172 that pumping water from Lake Levy or Osborne Pond was also not viable due to

173 environmental covenants on the land outside the facility's fenced area. The Calvert
174 County water supply was also considered, but after discussions with County
175 representatives, it was determined that the current County water supply does not have
176 adequate capacity to provide and guarantee the required amount of water needed for the
177 Liquefaction Project.

178 **Q. How will Dominion Cove Point provide for the timely disposal of**
179 **wastes produced by the proposed generating station?**

180 A. The disposal of wastes produced by the proposed generating station will
181 be managed with a waste disposal management plan that complies with all applicable
182 federal, state, and local requirements (Appendix A-3, FERC Resource Reports 3 and 11).

183 **Q. Does this conclude your direct testimony?**

184 A. Yes, it does.

APPENDIX A

**BACKGROUND AND QUALIFICATIONS
OF
ROBERT M. BISHA**

Robert M. Bisha graduated from the State University of New York at Oswego in 1977 with a Bachelor of Science degree in Meteorology. In 2000, he joined Virginia Electric and Power Company (the “Company”) as an Environmental Consultant for Electric Environmental Services in Richmond, Virginia. Mr. Bisha was promoted to Manager-Electric Environmental Services in 2002, and in 2007, he was promoted to Director, Environmental Business Support. Before joining the Company, he worked for 20 years in the Environmental Department at Central Illinois Light Company in Peoria, Illinois, starting as an Air Pollution Control Engineer and departing as Environmental Director.

Mr. Bisha has previously presented testimony before the State Corporation Commission of Virginia and the Virginia Department of Environmental Quality, as well as the Illinois Commerce Commission, the U.S. Environmental Protection Agency, and the Illinois Environmental Protection Agency.

**BEFORE THE
PUBLIC SERVICE COMMISSION OF MARYLAND**

**IN THE MATTER OF:)
)
THE APPLICATION OF DOMINION)
COVE POINT LNG, LP FOR A)
CERTIFICATE OF PUBLIC)
CONVENIENCE AND NECESSITY TO)
CONSTRUCT A GENERATING STATION)
WITH A NAME-PLATE CAPACITY OF)
130 MW AT THE DOMINION COVE)
POINT LIQUEFIED NATURAL GAS)
TERMINAL IN CALVERT COUNTY,)
MARYLAND)**

Case No. _____

**DIRECT TESTIMONY OF
RICHARD B. GANGLE ON BEHALF OF
DOMINION COVE POINT LNG, LP**

1 **Q. Please state your name, occupation and current position.**
2 A. My name is Richard B. Gangle, and I am an Environmental Consultant with the
3 Environmental Business Support Group at Dominion Resources Services, Inc. In that capacity, I
4 am responsible for supporting environmental permitting on behalf of Dominion Cove Point
5 LNG, LP (“Dominion Cove Point”) for the Maryland segment of the proposed Dominion Cove
6 Point Liquefaction Project (“Liquefaction Project”) currently under review by the Federal
7 Energy Regulatory Commission (“FERC”) in Docket No. CP13-113, including the proposed on-
8 site generating facilities that are the subject of Dominion Cove Point’s April 1, 2013 application
9 and subsequent supplements (collectively, “Application”) submitted in this proceeding. My
10 business address is 500 Davisson Run Road, Clarksburg, WV 26301. A statement of my
11 background and qualifications is attached as Appendix A.

12 **Q. What is the purpose of your testimony in this case?**

13 A. I describe the results of the control technology review, air quality modeling, and
14 other air emission-related analysis for the electric generating facilities, LNG liquefaction process
15 and support facilities proposed by Dominion Cove Point in this proceeding as part of the
16 Liquefaction Project, to be located at Dominion Cove Point’s existing liquefied natural gas
17 (“LNG”) terminal in Lusby (Calvert County), Maryland. These results are contained in the
18 *PSD/NA NSR Air Permit Application Report* (“Air Report”) found in Appendix A-2 of the
19 Dominion Cove Point Application in this proceeding. I was directly involved in the
20 development of the Air Report. The Air Report and associated supporting documentation were
21 developed to demonstrate that the Liquefaction Project complies with applicable major stationary
22 source permitting requirements under the Federal Clean Air Act and the Code of Maryland
23 Regulations (“COMAR”), Title 26 (Department of the Environment), Subtitle 11 (Air Quality).
24 Further, these materials demonstrate that the proposed facilities comply with all of the
25 requirements necessary to obtain a preconstruction air permit in the form of a certificate of
26 public convenience and necessity (“CPCN”) authorization from the Maryland Public Service
27 Commission (“Commission”).

28 **Q. Please describe the Dominion Cove Point Liquefaction Project at the FERC.**

29 A. As explained in more detail in Section 2 of the Air Report, the Liquefaction
30 Project consists of the installation of additional turbines, refrigerant compressors, auxiliary
31 boilers, and related support equipment at the existing Dominion Cove Point LNG terminal.

32 **Q. What are the existing equipment and operations?**

33 A. As explained in more detail in Section 2.1 of the Air Report, the existing terminal
34 contains equipment to unload imported LNG from tankers, store the LNG, and vaporize the LNG

35 for delivery as natural gas. This includes turbines to produce electricity, boilers to provide heat
36 for vaporization, tanks to store LNG, and related ancillary support equipment. In the import
37 mode, ships dock at the offshore terminal in the Chesapeake Bay and unload LNG to the
38 terminal for storage. When requested by customers, the LNG is vaporized and directed through
39 the pipeline connection at the terminal to destinations on the interstate pipeline network.

40 **Q. What is the purpose of the Liquefaction Project?**

41 A. As explained in more detail in Section 2 of the Air Report, the Liquefaction
42 Project will provide facilities for the liquefaction of natural gas from the interstate pipeline
43 network for export through the offshore terminal. The export operations are essentially the
44 reverse of the import operations.

45 **Q. What new air emission units will be installed?**

46 A. As explained in more detail in Section 2 of the Air Report, the Liquefaction
47 Project has been carefully designed to minimize air emissions and increase efficiency such that
48 adverse environmental and energy impacts are minimized. The Liquefaction Project employs
49 sophisticated process design features, which Dominion Cove Point believes meet standards for
50 air pollution control and exceed energy efficient performance at other LNG export facilities
51 currently being developed.

52 More specifically, Dominion Cove Point will install two high efficiency GE Frame 7
53 natural gas turbines with name-plate ratings of 1062 MMBTU/hr to directly drive the refrigerant
54 compressors used for the liquefaction process. In addition, each of the two combustion turbines
55 will be equipped with a heat recovery steam generator (“HRSG”) that will produce steam using
56 the waste heat of the turbine. That steam, augmented by additional steam from the auxiliary
57 boilers, will flow to the steam turbine to produce electricity. Both the auxiliary boilers and the

58 turbine/HRSGs will have Selective Catalytic Reduction (“SCR”) systems and carbon monoxide
59 (“CO”) catalysts with Continuous Emissions Monitoring (“CEM”). Each SCR system will use
60 ammonia injection and a reaction catalyst to effectively reduce nitrogen oxide (“NO_x”) emissions
61 by 90 percent from the equipment which it serves. The oxidation catalyst system will operate to
62 reduce CO and volatile organic compound (“VOC”) emissions. The planned NO_x and CO CEM
63 systems will monitor emissions levels and ensure that each SCR system is performing as
64 designed.

65 The other emission units are three liquid storage tanks, an additional back-up diesel
66 electric generator, five diesel fire pumps, a spray dryer, two flares, and a thermal oxidizer.

67 **Q. What are the emissions from each of the new units?**

68 A. As explained in detail in Section 3 of the Air Report, for each of the emissions
69 sources included in the proposed Liquefaction Project, potential emissions were calculated using
70 vendor data, engineering estimates, published emissions factors, and other available data.
71 Potential to emit (“PTE”) for all sources was calculated using the worst-case emissions operating
72 scenario (*e.g.*, maximum throughput, hours of operation, *etc.*) except where noted in the detailed
73 calculations provided in Appendix B of the Air Report.

74 **Q. What regulatory programs apply to the emission units at the Liquefaction**
75 **Project?**

76 A. As explained more fully in Section 5 of the Air Report, each emission unit is
77 subject to regulation under at least one program under the Clean Air Act and Maryland
78 regulations. Some units are subject to multiple overlapping programs and must comply with the
79 most stringent of those applicable requirements. These programs include the New Source
80 Performance Standards (“NSPS”) and Maximum Achievable Control Technology (“MACT”)

81 Standards for Hazardous Air Pollutants (“HAPs”), which impose emission limits for certain
82 pollutants on specified types of equipment; air quality modeling for compliance with National
83 Ambient Air Quality Standards (“NAAQS”); evaluation of visibility and impacts to vegetation
84 and growth; Chemical Accident Prevention for ammonia; Maryland Toxics Air Pollutant
85 Modeling, which requires modeling for protection of public health; and the Federal New Source
86 Review (“NSR”) program. The NSR program has two components: Non-Attainment New
87 Source Review (“NA NSR”), which imposes Lowest Achievable Emission Rate (“LAER”)
88 control technology, emissions offset requirements for ozone precursors (NO_x and VOCs), and
89 alternative analysis requirements; and Prevention of Significant Deterioration (“PSD”), which
90 imposes Best Available Control Technology (“BACT”) requirements on greenhouse gases
91 (“GHGs”), particulate matter (“PM”), NO_x, CO, and sulfur dioxide (“SO₂”). The applicability of
92 the PSD and NA NSR programs must be assessed upfront to determine the scope of required air
93 quality analysis for a project. The applicability assessment is based on the level of air pollutant
94 emission of the existing facility and the proposed project, as well as the attainment status of the
95 Cove Point area with ambient air quality standard for each pollutant.

96 **Q. What are national ambient air quality standards?**

97 A. There are two types of NAAQS, primary and secondary. Primary NAAQS are
98 ambient concentrations of a substance that the U.S. Environmental Protection Agency (“EPA”)
99 has determined are protective of public health with an adequate margin of safety. Secondary
100 NAAQS are designed to protect public welfare.

101 **Q. What is the attainment status of Calvert County where Dominion Cove Point**
102 **is located?**

103 A. Calvert County is in attainment for all NAAQS except for the 8-hour ozone
104 standard. It is part of the Washington D.C. Metropolitan Non-Attainment Area, which is
105 classified as moderate non-attainment for the 8-hour ozone standard.

106 **Q. What does it mean to be in attainment for the NAAQS other than ozone?**

107 A. The ambient air in Calvert County has concentrations of pollutants below the
108 NAAQS for all criteria pollutants except ozone. To protect that air quality, Dominion Cove
109 Point is subject to PSD permitting requirements for projects that have emissions of PSD-
110 regulated pollutants above certain thresholds.

111 **Q. What does it mean to be in non-attainment for the 8-hour ozone standard?**

112 A. The ambient air concentrations for ozone have been measured above the NAAQS.
113 Generally, sources do not emit ozone directly, but rather emit NO_x and VOCs, which are
114 precursors to ozone formation in the ambient air. Because Calvert County is non-attainment for
115 ozone, emissions of NO_x and VOCs from projects are subject to NA NSR if they exceed certain
116 thresholds. The NA NSR program imposes additional requirements aimed at bringing the region
117 to attainment status.

118 **Q. Let's start with PSD permitting. Would you describe the PSD applicability**
119 **methodology?**

120 A. PSD applies to new major sources or major modifications to existing sources
121 located in attainment areas. A major source is one that has the PTE either 100 or 250 tons per
122 year ("tpy") of a regulated pollutant, other than carbon dioxide ("CO₂"), and other regulated
123 GHG pollutants expressed as carbon dioxide equivalent ("CO₂e"), depending on the type of
124 source. The major source threshold for GHG is 100,000 tpy CO₂e.

125 As a LNG terminal, which is not one of the 28 specified categories of facility in the
126 regulations, Dominion Cove Point is subject to the 250 tpy major source threshold for non-GHG
127 pollutants. That is, if the PTE of any regulated non-GHG pollutant exceeds 250 tpy or emissions
128 of CO₂e exceeds 100,000 tpy, then Dominion Cove Point is subject to PSD permitting for each
129 regulated pollutant that exceeds its significant emission rate (“SER”).

130 **Q. What is potential to emit?**

131 A. PTE is defined in 40 C.F.R. 52.21(b)(4) as “the maximum capacity of a stationary
132 source to emit a pollutant under its physical and operational design.”

133 **Q. What are significant emission rates?**

134 A. PSD is conducted on a pollutant-by-pollutant basis. SERs are thresholds
135 established to determine if the PSD requirements apply to individual pollutants as discussed in
136 Section 4.3.2 of the Air Report. Just because a project is “major” does not mean that a PSD
137 analysis will be required for every pollutant emitted. If the PTE for a pollutant is greater than the
138 SER, then a full PSD review is required for that pollutant, including BACT and air quality
139 analyses. Conversely, if the PTE for a pollutant is below the SER, then PSD is not triggered for
140 that pollutant.

141 **Q. What pollutants were identified as triggering PSD for Dominion Cove Point?**

142 A. Dominion Cove Point is a major source of emissions of nitrogen dioxide (“NO₂”)
143 and CO₂e and is subject to the applicable PSD requirements for those pollutants. In addition to
144 NO₂ and CO₂e, Dominion Cove Point also triggered PSD for the following pollutants which
145 exceeded their SERs: CO, PM, particulate matter with an aerodynamic diameter less than 10
146 microns (“PM₁₀”), and particulate matter with an aerodynamic diameter less than 2.5 microns
147 (“PM_{2.5}”).

148 **Q. Which pollutants did not trigger PSD?**

149 A. The regulated PSD pollutants from Dominion Cove Point identified as being
150 below the SERs include: SO₂, Total Reduced Sulfur (“TRS”), Reduced Sulfur Compounds
151 (“RDS”), Hydrogen Sulfide (“H₂S”), Lead (“Pb”), Sulfuric Acid Mist (“H₂SO₄”), and Fluorides.
152 Consequently, PSD requirements such as BACT and air quality analysis are not required for
153 these pollutants.

154 **Q. What are the PSD permitting requirements for the pollutants that trigger**
155 **PSD?**

156 A. The PSD permitting requirements include: (1) a determination of BACT for the
157 pollutants; (2) a modeled demonstration of compliance with the NAAQS and the PSD ambient
158 air increments; and (3) an additional impact analysis evaluating growth, visibility impacts, and
159 effects on soils and vegetation.

160 **Q. Switching to non-attainment new source review, would you describe the NA**
161 **NSR applicability methodology?**

162 A. NA NSR applies to major new sources or major modifications to existing sources
163 located in non-attainment areas. A major source is one that has a PTE in excess of thresholds for
164 the pollutants for which the area is designated as non-attainment. As previously mentioned,
165 Calvert County is non-attainment for ozone, and NO_x and VOC are precursors to its formation.
166 Calvert County has established a major source threshold of 25 tpy of NO_x or VOC. Dominion
167 Cove Point will exceed that threshold for each pollutant and so is subject to NA NSR for NO_x
168 and VOC emissions.

169 **Q. What are the NA NSR permitting requirements for NO_x and VOC?**

170 A. The NA NSR permitting requirements are more stringent than the PSD

171 requirements. Instead of BACT, the source must meet the LAER and must obtain emission
172 reduction credits (“ERCs”) to offset the emissions increases associated with the Liquefaction
173 Project.

174 **Q. Let’s turn to the control technology selection process and results for the**
175 **proposed Liquefaction Project. What methodology did Dominion Cove Point use to**
176 **determine BACT and LAER?**

177 A. The methodology Dominion Cove Point used for both BACT and LAER is
178 described in Section 6.1 of the Air Report. Basically, Dominion Cove Point followed EPA’s 5-
179 step top-down BACT analysis with modifications as necessary for LAER. The primary
180 difference is that BACT allows consideration of energy, economic, and environmental impacts,
181 while LAER does not. LAER requires that the limit be the most stringent limit achievable by a
182 comparable emission unit.

183 **Q. What emission units were subject to a BACT or LAER analysis?**

184 A. To achieve the bidirectional operational capabilities (export as well as import),
185 Dominion Cove Point will need to add the following new emissions units: 2 combustion
186 turbines, 2 auxiliary boilers, a thermal oxidizer, 2 flares, 6 emergency engines (1 emergency
187 generator and 5 fire pump engines) and a spray dryer. In addition to the new emissions units,
188 there will be new fugitive emissions of VOC associated with components such as connectors and
189 flanges.

190 **Q. Let’s now address the specific BACT and LAER review for the turbines.**
191 **Starting with PM, would you please describe the BACT evaluation for PM, PM₁₀ and PM_{2.5}**
192 **for the turbines?**

193 A. As described in the Air Report at Section 6.4.1, Dominion Cove Point identified

194 six potential add-on control devices to control particulate emissions – four to control filterable
195 particulate emissions (fabric filters (“FF”), electrostatic precipitators (“ESP”), Venturi scrubbers,
196 and cyclones) – and two to control condensable particulate emissions (catalytic oxidation and
197 thermal oxidation). Dominion Cove Point also identified two other methods to reduce particulate
198 emissions from the turbine – low sulfur fuels and good combustion. Of the add-on control
199 devices, all but catalytic oxidation were eliminated as technically infeasible.

200 Catalytic oxidation can reduce particulate matter emissions anywhere from 25 to 99.9
201 percent. Dominion Cove Point could identify no natural gas combustion project where catalytic
202 oxidation was being used to control particulate emissions. Given the lack of data on removal
203 efficiencies for catalytic oxidation on natural gas fired turbines, Dominion Cove Point is not
204 proposing catalytic oxidation as part of the BACT determination for particulate emissions.

205 Regardless, Dominion Cove Point is installing catalytic oxidation on the turbines as LAER for
206 VOC emissions. It is anticipated that this VOC control will also reduce condensable particulate
207 emissions by reducing any uncombusted organics.

208 Low sulfur fuels and good combustion were both determined to be feasible with good
209 combustion being base case and the available natural gas being inherently low sulfur. Based on
210 the use of good combustion and low sulfur fuels, Dominion Cove Point identified BACT as an
211 emission rate of 7 lb/hr for filterable PM, PM₁₀ and PM_{2.5}.

212 **Q. For NO_x, you previously mentioned that both a LAER and a BACT analysis**
213 **was required. Please explain how this was done.**

214 A. A BACT evaluation is required for NO₂, which is a criteria pollutant subject to
215 PSD. Calvert County is non-attainment for ozone; therefore, the project is subject to LAER for
216 NO_x, an ozone precursor. Dominion Cove Point’s choice of high efficiency GE Frame 7 natural

217 gas turbine technology is explained in its discovery response to PPRP Set 1-9. The LAER and
218 BACT evaluation for NO_x and NO₂ emissions from the GE turbines is described in the Air
219 Report in Section 6.4.2. To reduce NO_x and NO₂ emissions from the turbines, Dominion Cove
220 Point identified three combustion control options (dry low-NO_x (“DLN”) combustors, catalytic
221 combustion (XONON™), and water/steam injection) and three add-on controls (SCR), selective
222 non-catalytic reduction (“SNCR”), and EM_x™/SCONO_x™). XONON™ and
223 EM_x™/SCONO_x™ were eliminated as technically infeasible. Of the remaining combustion and
224 add-on control technologies, Dominion Cove Point selected the most effective of both types,
225 DLN and SCR.

226 Based on DLN and SCR technology, Dominion Cove Point determined that a NO_x
227 emission rate of 2.5 ppmvd at 15% oxygen (“O₂”) is both LAER and BACT.

228 **Q. VOC emissions were also subject to LAER. Would you please describe the**
229 **turbine VOC LAER analysis?**

230 A. VOC is the other ozone precursor. Dominion Cove Point’s LAER analysis for
231 VOC emissions from the turbines is described in the Air Report in Section 6.4.3. For the VOC
232 LAER analysis, Dominion Cove Point identified three technologies to reduce VOC emissions:
233 catalytic oxidation, thermal oxidation, and good combustion. Thermal oxidation was eliminated
234 as technically infeasible. As with the particulate BACT analysis, good combustion is considered
235 base case for the turbines. Catalytic oxidation can reduce VOC emissions by 90% for natural gas
236 exhaust streams.

237 Based on good combustion and catalytic oxidation, Dominion Cove Point determined
238 LAER for VOC emissions to be 0.7 ppmvd at 15% O₂ (as methane). This is the lowest of any
239 potentially comparable turbine.

240 **Q. Moving on to CO, please describe the CO BACT analysis.**

241 A. As described in the Air Report in Section 6.4.4, the same technologies used to
242 control VOC emissions also control CO emissions – catalytic oxidation, thermal oxidation and
243 good combustion. As with VOC, thermal oxidation is technically infeasible for CO. Good
244 combustion and catalytic oxidation will be used to control CO emissions from the turbines.

245 Based on good combustion and catalytic oxidation, Dominion Cove Point determined
246 BACT for CO to be 1.5 ppmvd at 15% O₂. This is the lowest of any potentially comparable
247 turbine.

248 **Q. Finally, please describe the turbine GHG BACT analysis for the turbines.**

249 A. The BACT analysis for GHG emissions from the turbines is described in the Air
250 Report in Section 6.4.5. Briefly, Dominion Cove Point identified two technologies to control
251 GHG emissions from the turbines: carbon capture and sequestration (“CCS”) and efficient
252 power generation. Dominion Cove Point determined CCS to be technically infeasible and to
253 have unreasonable costs and impacts. More specifically, the estimated cost of using CCS to
254 control emissions from the turbines is \$148 million (\$135.97 per ton of CO₂e removed). With
255 CCS eliminated, Dominion Cove Point selected efficient power generation to reduce GHG
256 emissions from the turbines.

257 Based on efficient power generation, Dominion Cove Point determined GHG BACT for
258 the turbines to be 117 lb CO₂e/MMBTU for each turbine.

259 **Q. Were there any other BACT evaluations for the turbines?**

260 A. Yes, Dominion Cove Point conducted a BACT evaluation for startup and
261 shutdown of the turbines, as described in the Air Report at Section 6.4.6.

262 **Q. Why were startup and shutdown operations evaluated separately?**

263 A. As explained in the Air Report, there are limitations on the operation of the SCR,

264 DLN, and catalytic oxidation controls during startup and shutdown. Because of these limitations,
265 the standard BACT/LAER limits for CO, NO_x, and VOC are not achievable. To address these
266 limitations and to meet the requirement to establish emission limits for startup and shutdown,
267 Dominion Cove Point proposed to meet annual emissions limits for CO, NO_x, and VOC that
268 include both normal operation and startup and shutdown operation.

269 **Q. Let's turn to the BACT and LAER review for the auxiliary boilers. Starting**
270 **with PM, please describe the BACT evaluation for PM, PM₁₀ and PM_{2.5} for the boilers.**

271 A. As discussed in Section 6.5.1 of the Air Report, the technologies reviewed for the
272 auxiliary boilers to control particulate matter were the same as reviewed for the turbines. As
273 with the turbines, catalytic oxidation will be installed on the auxiliary boilers for VOC control,
274 but Dominion Cove Point is not taking credit for any particulate matter control from that device
275 in determining BACT. Dominion Cove Point determined that BACT for the auxiliary boilers is
276 an emission rate of 0.011 lb/hr for PM, PM₁₀, and PM_{2.5} using good combustion and low sulfur
277 fuel.

278 **Q. Please describe the NO_x/NO₂ BACT and LAER analysis for the auxiliary**
279 **boilers.**

280 A. As described in Section 6.5.2 of the Air Report, Dominion Cove Point evaluated
281 the three combustion controls (low-NO_x burners ("LNB"), ultra-low-NO_x burners ("ULNB"),
282 and good combustion control) and two add-on controls (SCR and SNCR) to control NO_x and
283 NO₂ emissions from the auxiliary boilers. LNB and ULNB were eliminated as technically
284 infeasible. Of the remaining three technologies, SCR is the most efficient and was selected to
285 reduce NO_x and NO₂ emissions from the auxiliary boilers.

286 Based on installation of SCR, Dominion Cove Point determined that a NO_x emission rate
287 of 0.0099 lb/MMBTU is both BACT and LAER.

288 **Q. VOC emissions were also subject to LAER. Would you please describe the**
289 **auxiliary boiler VOC LAER analysis?**

290 A. Dominion Cove Point's LAER analysis for VOC emissions from the auxiliary
291 boilers is described in Section 6.5.3 of the Air Report. Consistent with the turbine VOC LAER
292 analysis, Dominion Cove Point identified three technologies to reduce VOC emissions from the
293 auxiliary boilers – catalytic oxidation, thermal oxidation, and good combustion. Thermal
294 oxidation was eliminated as technically infeasible. Good combustion is considered base case,
295 with catalytic oxidation being able to reduce VOC emissions by 90% for natural gas exhaust
296 streams.

297 Based on good combustion and catalytic oxidation, Dominion Cove Point determined
298 LAER for VOC emissions to be 0.0005 lb/MMBTU. This is the lowest of any potentially
299 comparable unit.

300 **Q. Moving on to CO, please describe the CO BACT analysis for the auxiliary**
301 **boilers.**

302 A. As described in Section 6.5.4 of the Air Report, the same technologies used to
303 control VOC emissions also control CO emissions, catalytic oxidation, thermal oxidation, and
304 good combustion. As with VOC, thermal oxidation is technically infeasible for CO. Good
305 combustion and catalytic oxidation will be used to control CO emissions from the auxiliary
306 boilers.

307 Based on good combustion and catalytic oxidation, Dominion Cove Point determined
308 BACT for CO to be 0.0088 lb/MMBTU.

309 **Q. Finally, please describe the turbine GHG BACT analysis for the auxiliary**
310 **boilers.**

311 A. The BACT analysis for GHG emissions from the auxiliary boilers is described in
312 the Air Report in Section 6.5.5. Briefly, consistent with the turbine GHG BACT analysis,
313 Dominion Cove Point identified two technologies to control GHG emissions from the auxiliary
314 boilers: CCS and efficient power generation. Dominion Cove Point determined CCS to be
315 technically infeasible and to have unreasonable costs and impacts. With CCS eliminated,
316 Dominion Cove Point selected efficient power generation to reduce GHG emissions from the
317 auxiliary boilers.

318 Based on efficient power generation, Dominion Cove Point determined GHG BACT for
319 the auxiliary boilers to be 117 lb CO₂e/MMBTU for each boiler.

320 **Q. Were there any other BACT evaluations for the auxiliary boilers?**

321 A. Yes, Dominion Cove Point conducted a BACT evaluation for startup and
322 shutdown of the auxiliary boilers, just like for the turbines.

323 **Q. Please describe the startup and shutdown BACT evaluation for the auxiliary**
324 **boilers.**

325 A. As explained in Section 6.5.6 of the Air Report, there are limitations on the
326 operation of the DLN and catalytic oxidation controls during startup and shutdown. Because of
327 these limitations, the standard BACT/LAER limits for CO, NO_x, and VOC are not achievable.
328 To address these limitations and to meet the requirement to establish emission limits for startup
329 and shutdown, Dominion Cove Point proposed to meet annual emissions limits for CO, NO_x, and
330 VOC that include both normal operation and startup and shutdown operation.

331 **Q. Moving on, please describe the BACT analysis for the thermal oxidizer.**

332 A. The BACT analysis for the thermal oxidizer is described in Section 6.6 of the Air
333 Report. Dominion Cove Point is proposing the same add-on controls for the thermal oxidizer as
334 on the auxiliary boilers - SCR to control NO_x, and catalytic oxidation to control VOC and CO.
335 As for the turbines and auxiliary boilers, CCS was determined not to be BACT for GHG
336 emissions from the thermal oxidizer. Based on the controls selected, Dominion Cove Point
337 determined the BACT and LAER emission rates from the thermal oxidizer to be the following:
338 PM, PM₁₀, and PM_{2.5} – 0.9 lb/hr; NO_x – 2.5 ppmvd at 15% O₂; VOC – 0.03 lb/hr; CO – 1.5
339 ppmvd at 15% O₂; and CO_{2e} – 1,543 lb/MMBTU.

340 **Q. Please describe the BACT and LAER analysis for the flares.**

341 A. The analysis for the flares is provided in Section 6.7 of the Air Report. Unlike for
342 the other units we have been discussing, the flares themselves are control devices for the venting
343 of VOC and GHG. Thus, additional controls on the flares are not practical. Emissions from the
344 flares will be minimized by maintaining a flame at all times at the flare tips, which Dominion
345 Cove Point determined to be BACT and LAER for the flares. Dominion Cove Point will also
346 follow good operating practices including maintaining proper combustion efficiency.

347 **Q. Please describe the BACT and LAER analysis for the emergency engines.**

348 A. For the emergency engines, emissions are controlled by limiting the hours of
349 operation and using ultra low sulfur diesel fuel as explained in the Air Report in Section 6.8.
350 Use of a lower carbon fuel was eliminated as an option because the very nature of emergency
351 operations mandates a diesel engine. As described in Sections 5.1.1.8 and 5.1.2.6 of the Air
352 Report, the engines will meet the latest applicable requirements under NSPS or MACT.

353 **Q. Please describe the BACT and LAER analysis for the spray dryer.**

354 A. As discussed in Section 6.9 of the Air Report, BACT for the PM, PM₁₀, and PM_{2.5}
355 emissions from the spray dryer is the use of a cartridge filter capable of meeting 0.02 gr/dscf.
356 For other combustion products resulting from the operation of the spray dryer, Dominion Cove
357 Point determined that it is neither technically nor economically feasible to use add-on controls to
358 reduce those emissions. Consequently, Dominion Cove Point determined BACT and LAER for
359 those emissions to be good combustion practices as designated by the spray dryer manufacturer.

360 **Q. Finally, please describe the BACT and LAER analysis for equipment leaks.**

361 A. As discussed in Section 6.10 of the Air Report, Dominion Cove Point evaluated
362 and eliminated as technically and economically infeasible add-on controls to address fugitive
363 emissions resulting from equipment leaks in the liquefaction process. Dominion Cove Point,
364 however, is proposing to implement a leak detection and repair (“LDAR”) program based on
365 industry guidance to minimize VOC and GHG emissions. Such a program is typically employed
366 at similar facilities as BACT or LAER for fugitive emissions. Since Maryland does not have
367 regulations specifying the contents of a LDAR program, Dominion Cove Point’s consultant
368 developed one based on the LDAR regulations in Texas for this type of facility. As such,
369 Dominion Cove Point determined the LDAR program to be BACT for GHG and LAER for VOC
370 fugitive emissions.

371 **Q. Let’s switch gears and discuss air modeling and analysis. What air quality**
372 **analysis was performed as part of the permit application?**

373 A. Quantitative air quality computer modeling analyses were performed to comply
374 with the PSD requirements to demonstrate compliance with the applicable NAAQS and PSD
375 increment for each pollutant. In each case, Dominion Cove Point’s consultant prepared a
376 modeling protocol setting out the model to be used, any refinements, and the model inputs that

377 was submitted to the PPRP/MDE staff for approval. We amended the protocols to address any
378 comments and obtained PPRP/MDE's approval of the protocols, which were included as
379 Appendix C to the Air Report. Our consultant then followed that protocol in performing the
380 modeling. This modeling and the results are provided in Section 7.1 and Appendix D of the Air
381 Report. The modeling demonstrates that the facility will not cause or contribute to an
382 exceedance of the NAAQS or increment.

383 The Air Report also provides an analysis of growth, near-term visibility, impacts to soil
384 and vegetation as additional impact analysis under the PSD requirements. These are described in
385 more detail in Section 7.2 of the Air Report. Dominion Cove Point performed a qualitative
386 analysis of alternatives to the Liquefaction Project as required by the NA NSR requirements.
387 This is provided in Section 7.3 of the Air Report. That analysis demonstrates that the benefits of
388 the proposed Liquefaction Project and its minimal impacts are far preferable to any alternatives,
389 including the no action alternative.

390 We also provided quantitative analysis of the emissions offsets required for compliance
391 with the NA NSR requirements for ozone. This is provided in Section 7.4 of the Air Report.
392 Dominion Cove Point has already obtained options on all offsets required for the Liquefaction
393 Project.

394 Finally, we performed computer modeling to demonstrate protection of public health
395 under the Maryland TAPs (total allowable emissions from the premises) requirements. As
396 discussed in more detail in Section 7.5 of the Air Report, that analysis quantifies emissions of
397 each TAP, identifies and commits Dominion Cove Point to install and operate BACT for Toxics
398 on new and reconstructed sources of TAP emissions and demonstrates that emissions of TAPs
399 will not adversely impact public health beyond the property line.

400 **Q. Does this conclude your direct testimony?**

401 A. Yes, it does.

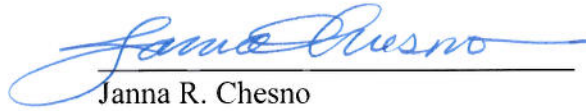
APPENDIX A

**BACKGROUND AND QUALIFICATIONS
OF
RICHARD B. GANGLE**

Richard B. Gangle graduated from the Pennsylvania State University in 2001 with a Bachelor of Science degree in Environmental Resource Management. In 2001, he joined Dominion Resource Services, Inc. as an Environmental Specialist for Gas Environmental Services in Pittsburgh, Pennsylvania. Mr. Gangle was promoted to Environmental Specialist II in 2005, Environmental Specialist III in 2010, and Environmental Consultant in 2011. In his positions with the Company, Mr. Gangle has been responsible for regulatory and air permit compliance for over 150 natural gas compression facilities throughout seven states, including the existing Dominion Cove Point LNG terminal. Mr. Gangle has worked as the lead environmental air permitting resource on over 200 permitting actions in his positions, including the Dominion Cove Point Liquefaction Project which is pending at the FERC, and the Maryland segments that are the subject of this CPCN proceeding.

CERTIFICATE OF SERVICE

I hereby certify that this 17th day of July, 2013, a copy of the foregoing filing was served upon all parties and interested persons included on the service list in this proceeding.


Janna R. Chesno

An Attorney for Dominion Cove Point LNG, LP

July 17, 2013