

**BEFORE THE
PUBLIC SERVICE COMMISSION OF
SOUTH CAROLINA
DOCKET NO. 2013-1-E**

In the Matter of
Annual Review of Base Rates
For Fuel Costs for
Duke Energy Progress, Inc.

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**DIRECT TESTIMONY OF
DAVID C. CULP FOR
DUKE ENERGY PROGRESS,
INC.**

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is David C. Culp and my business address is 526 South Church Street,
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the General Manager of Nuclear Fuel Engineering for Duke Energy Progress,
6 Inc. (“DEP” or the “Company”) and Duke Energy Carolinas, LLC (“DEC”).

7 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEP?**

8 A. I am responsible for nuclear fuel procurement, spent fuel management, reactor core
9 design, nuclear safety analysis, and reload analysis methods for the nuclear units
10 owned and operated by DEP and DEC.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
12 **PROFESSIONAL EXPERIENCE.**

13 A. I graduated from the University of South Carolina with a Bachelor of Science degree
14 in mechanical engineering and a Master’s degree in business administration. I began
15 my career with DEC in 1986 as an engineer and worked in various roles, including
16 nuclear fuel assembly and control component design, fuel performance, and fuel
17 reload engineering. I assumed the commercial responsibility for purchasing
18 uranium, conversion services, enrichment services, and fuel fabrication services at
19 DEC in 1995. Beginning in 1999, I incrementally assumed responsibility at DEC
20 for spent nuclear fuel management, nuclear fuel mechanical and thermal hydraulic
21 design, and reactor core design. In 2003, I was named vice president of Claiborne
22 Energy Services – a partner in the Louisiana Energy Services venture to license,
23 construct, and operate a new uranium enrichment plant in the United States. In

1 2011, I was named acting VP, Nuclear Engineering at DEC. I assumed my current
2 role in 2012.

3 I have served as Chairman of the World Nuclear Fuel Market's Board of
4 Governors, an organization that promotes efficiencies in the nuclear fuel markets. I
5 have also served as Chairman of the Ad Hoc Utilities Group ("AHUG"), an
6 association that promotes free trade in nuclear fuel, and Chairman of the Nuclear
7 Energy Institute's Utility Fuel Committee, an association aimed at improving the
8 economics and reliability of nuclear fuel supply and use. I am a registered
9 professional engineer in the states of North Carolina and South Carolina.

10 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
11 **PROCEEDING?**

12 A. The purpose of my testimony is to (1) provide information regarding the Company's
13 nuclear fuel purchasing practices, (2) provide costs for the March 1, 2012 through
14 February 28, 2013 review period ("review period"), and (3) describe changes
15 forthcoming for the July 1, 2013 through June 30, 2014 billing period ("billing
16 period").

17 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE**
18 **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER**
19 **YOUR SUPERVISION?**

20 A. Yes. These exhibits were prepared at my direction and under my supervision, and
21 consist of Culp Exhibit 1, which is a Graphical Representation of the Nuclear Fuel
22 Cycle, and Culp Exhibit 2, which sets forth the Company's Nuclear Fuel
23 Procurement Practices.

1 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR**
2 **FUEL.**

3 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from an
4 ore to a ceramic fuel pellet. This process is commonly broken into four distinct
5 industrial stages: 1) mining and milling; 2) conversion; 3) enrichment; and 4)
6 fabrication. This process is illustrated graphically in Culp Exhibit 1.

7 Uranium is often mined by either surface (i.e., open cut) or underground
8 mining techniques, depending on the depth of the ore deposit. The ore is then sent to
9 a mill where it is crushed and ground-up before the uranium is extracted by leaching,
10 the process in which either a strong acid or alkaline solution is used to dissolve the
11 uranium. Once dried, the uranium oxide (“U₃O₈”) concentrate – often referred to as
12 yellowcake – is packed in drums for transport to a conversion facility. Alternatively,
13 uranium may be mined by in situ leach (“ISL”) in which oxygenated groundwater is
14 circulated through a very porous ore body to dissolve the uranium and bring it to the
15 surface. ISL may also use slightly acidic or alkaline solutions to keep the uranium in
16 solution. The uranium is then recovered from the solution in a mill to produce U₃O₈.

17 After milling, the U₃O₈ must be chemically converted into uranium
18 hexafluoride (“UF₆”). This intermediate stage is known as conversion and produces
19 the feedstock required in the isotopic separation process.

20 Naturally occurring uranium primarily consists of two isotopes, 0.7% U-235
21 and 99.3% U-238. Most of this country’s nuclear reactors (including those of the
22 Company) require U-235 concentrations in the 3-5% range to operate a complete
23 cycle of 18 to 24 months between refueling outages. The process of increasing the

1 concentration of U-235 is known as enrichment. The two commercially available
2 enrichment processes, gaseous diffusion and gas centrifuge, first heat the UF₆ to
3 create a gas. Then, using the mass differences between the uranium isotopes, the
4 natural uranium is separated into two gas streams, one being enriched to the desired
5 level of U-235, known as low enriched uranium, and the other being depleted in U-
6 235, known as tails.

7 Once the UF₆ is enriched to the desired level, it is converted to uranium
8 dioxide (“UO₂”) powder and formed into pellets. This process and subsequent steps
9 of inserting the fuel pellets into fuel rods and bundling the rods into fuel assemblies
10 for use in nuclear reactors is referred to as fabrication.

11 **Q. PLEASE PROVIDE A SUMMARY OF DEP’S NUCLEAR FUEL**
12 **PROCUREMENT PRACTICES.**

13 A. As set forth in Culp Exhibit 2, DEP’s nuclear fuel procurement practices involve
14 computing near and long-term consumption forecasts, establishing nuclear system
15 inventory levels, projecting required annual fuel purchases, requesting proposals
16 from qualified suppliers, negotiating a portfolio of long-term contracts from diverse
17 sources of supply, and monitoring deliveries against contract commitments.

18 For uranium concentrates, conversion and enrichment services, long-term
19 contracts are used extensively in the industry to cover forward requirements and
20 ensure security of supply. The typical initial delivery under new long-term contracts
21 has grown to several years after contract execution because many proven, reliable
22 producers have sold their near-term capacity. For this reason, DEP relies
23 extensively on long-term contracts to cover the largest portion of its forward

1 requirements. By staggering long-term contracts over time for these components of
2 the nuclear fuel cycle, DEP's purchases within a given year consist of a blend of
3 contract prices negotiated at many different periods in the markets, which has the
4 effect of smoothing out DEP's exposure to price volatility. Diversifying fuel
5 suppliers reduces DEP's exposure to possible disruptions from any single source of
6 supply. Due to the technical complexities of changing fabrication services suppliers,
7 DEP generally sources these services to a single domestic supplier on a plant-by-
8 plant basis using multi-year contracts.

9 **Q. WHAT CHANGES HAVE OCCURRED IN THE UNIT COST OF THE**
10 **VARIOUS STAGES OF NUCLEAR FUEL DURING THE REVIEW**
11 **PERIOD?**

12 A. During the review period, the published long-term market price for uranium
13 concentrates was in the range of \$56.00/lb to \$61.50/lb. During this same period,
14 the published spot market price, which is referenced in a segment of long-term
15 contracts in order to establish delivery price, ranged from a low of \$42.00/lb to a
16 high of \$52.00/lb. The Company's portfolio of diversified contract pricing yielded
17 an average unit cost of \$55.28/lb for uranium concentrates during the review period.

18 Industry consultants believe market prices need to increase from current
19 levels in order to provide the economic incentive for the exploration, mine
20 construction, and production necessary to support future industry uranium
21 requirements. As a portion of DEP's existing supply contracts expire each year,
22 they will be replaced by contracts that are anticipated to contain higher delivery
23 prices.

1 During the review period, the published long-term market price for
2 enrichment services was in the range of \$134.00/Separative Work Unit (“SWU”) to
3 \$143.00/SWU. One hundred percent of DEP’s enrichment purchases during the
4 review period were delivered under long-term contracts negotiated at market prices
5 prior to the review period. This mitigated the impact of price uncertainty on DEP
6 during the review period. The average unit cost of DEP’s purchases of enrichment
7 services during the review period was \$130.62/SWU.

8 Fabrication and conversion prices generally trended upward during the
9 review period. These costs, however, have a limited impact on the overall fuel
10 expense rate given that the dollar amounts for these purchases represent a
11 substantially smaller percentage – 15% and 5%, respectively, for the fuel batches
12 recently loaded into DEP’s reactors – of DEP’s total direct fuel cost relative to
13 uranium concentrates or enrichment, which are 45% and 35%, respectively.

14 **Q. WHAT CHANGES DO YOU SEE IN DEP’S NUCLEAR FUEL COST IN**
15 **THE BILLING PERIOD?**

16 A. The Company anticipates an increase in nuclear fuel expense through the next
17 billing period. Because fuel is typically expensed over two to three operating cycles
18 – roughly three to six years – DEP’s nuclear fuel expense in the upcoming billing
19 period will be determined by the cost of fuel assemblies loaded into the reactors
20 during the review period, as well as prior periods. A portion of the fuel residing in
21 the reactors during the billing period will have been obtained under contracts
22 negotiated prior to the recent market price increases. Newer contracts reflecting

1 increasing price trends, however, are now contributing to a portion of the uranium,
2 enrichment, and fabrication costs reflected in the total fuel expense.

3 As a result of the above noted changes, the average fuel expense is expected
4 to increase from 0.598 cents per kilowatt hour (“kWh”) incurred in the review
5 period, to approximately 0.739 cents per kWh in the billing period. As fuel with a
6 low cost basis is discharged from the reactor and lower priced legacy contracts
7 continue to expire, nuclear fuel expense is anticipated to experience further increases
8 in the future.

9 **Q. WHAT STEPS IS DEP TAKING TO PROVIDE STABILITY IN ITS**
10 **NUCLEAR FUEL COSTS AND TO MITIGATE PRICE INCREASES IN**
11 **THE VARIOUS COMPONENTS OF NUCLEAR FUEL?**

12 A. As I discussed earlier and as described in Culp Exhibit 2, for uranium concentrates,
13 conversion, and enrichment services, DEP relies extensively on staggered long-term
14 contracts to cover the largest portion of its forward requirements. By staggering
15 long-term contracts over time and incorporating a range of pricing mechanisms,
16 DEP’s purchases within a given year consist of a blend of contract prices negotiated
17 at many different periods in the markets, which has the effect of smoothing out
18 DEP’s exposure to price volatility.

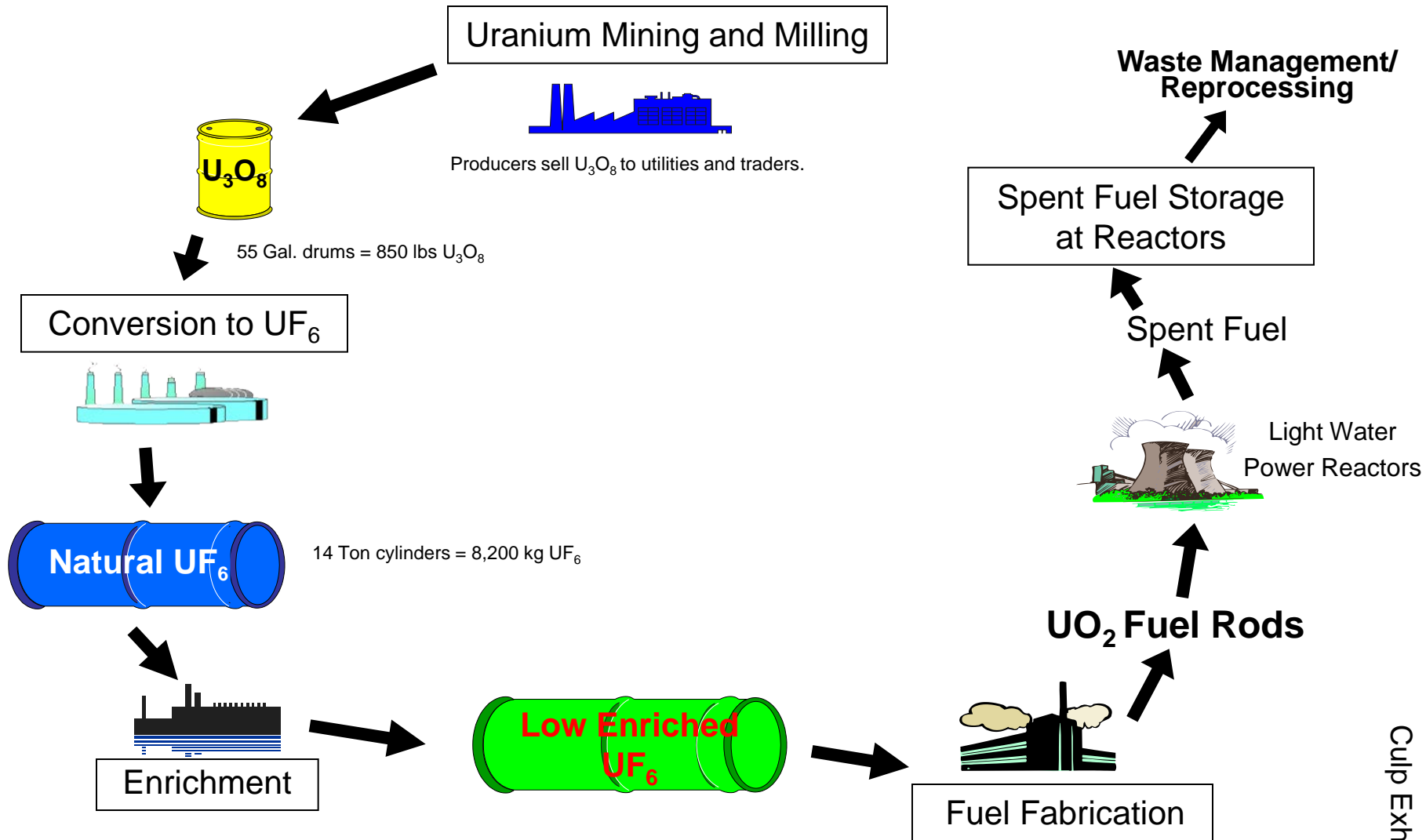
19 Although costs of certain components of nuclear fuel are expected to
20 increase in future years, nuclear fuel costs on a cents per kWh basis will likely
21 continue to be a fraction of the cents per kWh cost of fossil fuel. Therefore,
22 customers will continue to benefit from DEP’s diverse generation mix and the strong
23 performance of its nuclear fleet through lower fuel costs than would otherwise result

1 absent the significant contribution of nuclear generation to meeting customers'
2 demands.

3 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

4 A. Yes, it does.

The Nuclear Fuel Cycle



Duke Energy Progress Nuclear Fuel Procurement Practices

The Company's nuclear fuel procurement practices are summarized below.

- Near and long-term consumption forecasts are computed based on factors such as: nuclear system operational projections given fleet outage/maintenance schedules, adequate fuel cycle design margins to key safety licensing limitations, and economic tradeoffs between required volumes of uranium and enrichment necessary to produce the required volume of enriched uranium.
- Nuclear system inventory targets are determined and designed to provide: reliability, insulation from short-term market volatility, and sensitivity to evolving market conditions. Inventories are monitored on an ongoing basis.
- On an ongoing basis, existing purchase commitments are compared with consumption and inventory requirements to ascertain additional needs.
- Qualified suppliers are invited to make proposals to satisfy additional or future contract needs.
- Contracts are awarded based on the most attractive evaluated offer, considering factors such as price, reliability, flexibility and supply source diversification/portfolio security of supply.
- For uranium concentrates, conversion and enrichment services, long term supply contracts are relied upon to fulfill the largest portion of forward requirements. By staggering long term contracts over time, the Company's purchases within a given year consist of a blend of contract prices negotiated at many different periods in the markets, which has the effect of smoothing out the Company's exposure to price volatility. Due to the technical complexities of changing suppliers, fabrication services are generally sourced to a single domestic supplier on a plant-by-plant basis using multi-year contracts.
- Delivered volumes of nuclear fuel products and services are monitored against contract commitments. The quality and volume of deliveries are confirmed by the delivery facility to which Duke Energy Progress has instructed delivery. Payments for such delivered volumes are made after Duke Energy Progress' receipt of such delivery facility confirmations.